### Minutes from the Adult Redeploy Illinois Oversight Board (ARIOB) Regular Meeting Monday, February 8, 2016, 1:30 to 3:30 p.m. Thompson Center, Room 2-025, 100 W. Randolph, Chicago Stratton Building, Room 621, 401 S. Spring, Springfield

ARIOB members present (CHI): Greg Bassi (for Secretary Dimas), Joseph Bruscato, Patricia Hayden, Lavone Haywood, Daryl Jones (for Chair Findley), John Maki, Angelique Orr, Mike Pelletier, Lori Roper (for Amy Campanelli), Kathy Saltmarsh, Brent Stratton, Gladyse Taylor (for Director Baldwin)

ARIOB members present (SPI): Mike Torchia, Judge James Radcliffe (Ret.)

Others in attendance (CHI or SPI or phone): Lisa Castillo, Matt DeSalvo, Mary Ann Dyar, Cristin Evans, Rebecca Frale, Esther Franco-Payne, Leslie Helmcamp, Kelly Gallivan-Ilarraza, Rebecca Janowitz, Lindsey LaPointe, Sarah Mueller, Alicia Osborne, Alexandra Saldan, Daynia Sanchez-Bass, Nate Inglis Steinfeld, Judge Thomas Sumner (Ret.)

### Call to order/Roll Call/Introductions

Assistant Director Gladyse Taylor called to order at 1:42 pm. Mary Ann performed roll call and it was determined there was quorum. Mary Ann welcomed Greg Bassi, new Chief of Staff for the Illinois Department of Human Services, co-chairing on behalf of Secretary-designate Dimas.

The goals of the meeting are to update the ARIOB on the impact of the state budget impasse; hear a presentation about the new problem-solving court standards from the Administrative Office of the Illinois Courts; and go over administrative matters including establishing a Recruitment & Selection Committee.

# **Approval of minutes**

Chief of Staff Bassi called for approval of the minutes from the November 2, 2015 regular ARIOB meeting. Upon a motion by Angelique Orr, seconded by John Maki, the minutes were approved. In addition, Mary Ann mentioned there were minutes to be approved from a December 21, 2015 joint meeting of the Site Selection & Monitoring, and Performance Measurement committees. Upon a motion by Lori Roper, seconded by Pat Hayden, the minutes were approved.

# **Program director report**

Mary Ann provided a brief update on program activities since the November ARIOB meeting. In the latest quarterly reporting period, 10/1-12/31/15, sites reported serving 1,141 people. She referred to charts tracking quarterly participation, enrollment and termination data. Participation levels are stable from prior quarters, an indication of sites' efforts to maintain supervision and service levels for clients in evidence-based ways to the extent possible in spite of budget impasse. There is a measurable decline in new enrollments, as sites preserve scarce resources to maintain programs. Last quarter's enrollments were down 25% (from past quarterly averages). John Maki noted that admissions to the Illinois Department of Corrections are also down, and asked whether these trends are linked. Mary Ann reported it is unknown at this time but worth researching with the Illinois Criminal Justice Information Authority. Some sites have reported carrying waitlists by not enrolling new clients. Lindsey noted that the factors driving IDOC commitments vary greatly from county to county. Mary Ann said that IDOC commitments from site terminations show an increase, but it is not out of line with prior quarters. In conversations with sites, however, there is concern that scaling back services during the impasse could affect recidivism rates. Mary Ann noted that the program has been tracking clients for three years after leaving the program. Of

all of those receiving ARI services since 2011, 38% are still active in intensive programs, 39% exited successfully, and 23% went to IDOC (most within 30 days of exit). Randy Kurtz noted that successful exits outnumber unsuccessful exits by 2.5 to 1.

Mary Ann thanked members of the working committees and highlighted progress toward strategic plan goals and objectives, and ARI's work on the recommendation of the Commission on Criminal Justice and Sentencing Reform to establish criminal justice coordinating councils.

### **ARIOB** committee reports

Angelique Orr reported on the Site Selection & Monitoring Committee. At a December 21<sup>st</sup> joint meeting with the Performance Measurement Committee, members reviewed Cook HOPE's updated corrective action plan (CAP) and voted to extend the site's funding through the end of the fiscal year. The addition of two new sites – Kendall and DeKalb counties – and the expansion of the DuPage program have been put on hold due to the state budget impasse.

Nate Inglis Steinfeld reported on the Performance Measurement Committee. The committee discussed the modified Cook HOPE CAP and the need to reinstitute a site data feedback loop. He thanked the Authority for publishing a program evaluation report on the drug courts in the ARI network.

Kathy Saltmarsh reported on the Outreach, Technical Assistance & Communication Committee. The committee and ARI staff developed a list of talking points about the current status of ARI and its sites in light of the protracted state budget impasse. Staff has sought ways to provide low or no-cost technical assistance, but the annual All-Sites Summit will not be held this year due to lack of funding. There may be a small convening of ARI representatives following the Community Justice Summit in Chicago in April. She acknowledged sites' difficulty planning for SFY17 when there has been no SFY16 funding. ARI has lost one site (Kane County) and six more are at risk of closing without state funds. She encouraged ARIOB members to use the factual talking points when taking to various constituencies about ARI. Kathy noted that the Sentencing Policy Advisory Council and the Commission on Criminal Justice and Sentencing Reform continue to hold up ARI as a model diversion program.

ARIOB members Pat Hayden and Mike Torchia provided additional details about how their counties are maintaining their ARI programs. The Sangamon County drug court has a diversified funding base and has been leveraging the Affordable Care Act for treatment for its clients.

#### **Presentation on Problem-Solving Courts Standards**

Assistant Director Taylor introduced Kelly Gallivan-Ilarraza, Problem-Solving Courts Coordinator for the Administrative Office of the Illinois Courts (AOIC), who has worked for the past two years with the Supreme Court on developing state standards for the certification of problem-solving courts (PSCs).

Kelly thanked ARIOB member Mike Torchia for suggesting this presentation. She provided the history and process undertaken to develop the PSC standards, which are designed to increase uniformity and accountability and cover policies and procedures, roles and responsibilities, eligibility criteria, assessment practices, voluntary participation and due process issues, use of sanctions and incentives, etc. Existing PSCs have 12 months to comply with the standards, and an additional six months if needed. New PSCs will have to be in compliance with the standards before they can begin operating. The Illinois Association

of Problem Solving Courts and the Illinois Center of Excellence for Behavioral Health and Justice have offered to provide technical assistance. Sample forms will be posted on the AOIC website.

Mary Ann noted that the development of these standards impacts ARI. About half of ARI sites are problem-solving courts which will have to meet the standards and go through the certification process. It is hoped that ARI can offer resources to "nurture" sites toward the standards. The standards also apply to newly forming problem-solving courts including those in Kendall and DeKalb counties.

Kelly reported that the application process has been delayed while the data collection piece is being finalized, most likely in late-February. There are between 89 and102 PSCs in the state depending on what agency is reporting. Every circuit is required to have a drug court, and Cook County operates 18 or 19 PSCs. The goal is that all PSCs adopt the best practices that exist and provide each participant the same opportunities to go through the program.

### Discussion of SFY16 budget and SFY17 planning

Chief of Staff opened the discussion of the current fiscal year without a state budget and planning for next fiscal year. Lindsey LaPointe referred members to the timeline of the funding process in the meeting packet. The process with SFY16 began last May. Staff has been consistent with the message that grants to sites are "contingent on a sufficient appropriation for ARI becoming available in the SFY16 budget." The governor proposed \$10 million for ARI and the House proposed \$8.5 million. Grant paperwork has been processed for SFY16 and is waiting on a budget. New sites, Kendall and DeKalb, have been put on-hold.

Lindsey reported that staff has been in close communication with sites during the impasse. County responses have varied: six sites expect real problems continuing through June, six other sites expect to make it through June, and nine sites do not know. Each site is dealing with the state budget crisis in its own way. Some counties are floating funds to keep programs operating with the expectation of reimbursement once a budget is passed. Additionally, vendors at some sites have been providing services without pay until there is a budget.

Mary Ann talked about the loss of the Kane County site, which was dismantled in December due to lack of funds. Kane is the 11<sup>th</sup> highest committing county of non-violent offenders to IDOC; and, through its recent efforts including ARI, the number of probation violators sent to IDOC decreased from 82 to 30 in one year. Kane County probation is committed to evidence-based practices and has said they might rejoin the ARI network if funding becomes available. Macon County's board recently stopped paying providers. Staff also mentioned Randolph County in 20<sup>th</sup> Judicial Circuit, which had been working with Lutheran Social Services of Illinois before its cutbacks, to develop a model diversion program for possible replication statewide.

Staff asked for guidance from the Oversight Board about a communication plan with sites during the impasse. Generally sites have expressed appreciation for any information that can be shared. Assistant Director Taylor asked about expected funding levels for SFY17. The Authority has requested \$9 million. Mary Ann said that SFY17 plans will involve rebuilding after the impasse and possibly expansion. All sites but Kane said they plan to request renewal funding but are concerned about the "chilling effect" the impasse has had on their ARI programs.

In terms of SFY16, reimbursement of current sites' expenses is the top priority should funds become available. Chief of Staff Bassi noted that we are in uncharted territory, but the fact that ARI is included in budgets shows an interest in and appreciation of ARI.

State's Attorney Joe Bruscato underscored the importance of keeping everyone informed and encouraging information-sharing among sites. Pat Hayden asked about capturing ARI's success prior to the impasse, and Lindsey noted efforts to track program changes. John Maki expressed thanks to ARI staff for their efforts and confidence in ARI's survival. All agreed on regular communications with sites even if there is nothing concrete to report, to encourage sites, answer questions and invite dialogue. It was suggested that sharing individual and site success stories could be useful encouragement.

Angelique Orr expressed concern about sites continuing to operate without reimbursement, and there was a discussion about what caution should be provided about the possibility of there not being a budget. The expectation is for some sort of budget; perhaps not a 100% reimbursement but enough to maintain sites in the program. Kathy Saltmarsh noted the importance of the ARI infrastructure to meeting the Commission's goal to reduce the prison population by 25%, so sites should be encouraged to the extent possible to maintain their programs until some funding is restored. John Maki said that there is strong executive and legislative commitment to ARI.

# **Reauthorization of ARIOB committee funding decisions between regular meetings**

Chief of Staff Bassi requested a motion to reauthorize working committees to negotiate grant amounts proportionally, depending on the level of any appropriation in a SFY16 budget that is passed in-between regular meetings, so that funds can be distributed to sites as soon as possible. Upon a motion by John Maki, seconded by Angelique Orr, the motion passed.

# **Old business/New business**

Mary Ann raised the issue of increasing the administrative expenses cap, set at 10% in August 2012. Current staffing and overhead expenses are at the cap based on an appropriation of \$8.5 million. Without an increase in appropriation level, it will not be possible to add the full-time research and other support that is needed. The issue was deferred until a future meeting when the appropriation level is known.

Mary Ann noted the vacancy on the Oversight Board as the result of the resignation of Joe Antolin, who served as one of the four community representatives from non-governmental organizations and who brought considerable program evaluation expertise. The goal is to fill vacancy with someone with similar strengths. Staff developed a process to fill the vacancy, and Mary Ann asked for candidate recommendations, as well as volunteers to serve on a short-term, ad hoc selection committee. The top candidate will be brought to the May ARIOB meeting. Upon a motion by John Maki, seconded by Kathy Saltmarsh, an ad hoc Recruitment & Selection Committee was created. Volunteers included John Maki, Judge Radcliffe, and Nate Inglis Steinfeld as a designee of Kathy Saltmarsh.

John Maki announced an upcoming training by the Swift Certain Fair Resource Center funded by the Department of Justice. The ARIOB will receive notice of the training.

# Adjournment

Upon a motion by John Maki and seconded by Lavone Haywood, the meeting was adjourned at 3:40 p.m. (Approved 5/16/16)