



**ILLINOIS
CRIMINAL JUSTICE
INFORMATION AUTHORITY**

300 W. Adams Street • Suite 200 • Chicago, Illinois 60606 • (312) 793-8550

Juvenile Crime Enforcement Coalition

February 16, 2012 Illinois Criminal Justice Information Authority
300 West Adams, Suite 200 (Small Conference Room)
Chicago, Illinois 60606 11:00 a.m.

AGENDA

- ▶ Call to Order
- ▶ Executive Director's Remarks

- I. Meeting Minutes: April 28, 2011**

- II. FFY06 Through FFY09 Juvenile Accountability Block Grants Plan Adjustments and FFY10 and FFY11 Plan Introductions**

- III. New Business / Old Business.**

- ▶ Adjourn

This meeting will be accessible to persons with disabilities in compliance with Executive Order #5 and pertinent State and Federal Laws upon anticipated attendance. Persons with disabilities planning to attend and needing special accommodations should contact by telephone or letter Mr. Hank Anthony, Associate Director, Office of Administrative Services, Illinois Criminal Justice Information Authority, 300 West Adams Street, Suite 200, Chicago, Illinois 60606 (telephone 312-793-8550). TDD services are available at 312-793-4170.



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MINUTES

JUVENILE CRIME ENFORCEMENT COALITION

Thursday, April 28, 2011
Illinois Criminal Justice Information Authority
300 West Adams, Suite 200 (Large Conference Room)
Chicago, Illinois, 60606

Call to Order and Roll Call

The Juvenile Crime Enforcement Coalition (JCEC) met on Thursday, April 28, 2011, in the Large Conference Room of the Illinois Criminal Justice Information Authority, located at 300 West Adams, Suite 200, Chicago, Illinois. Authority Executive Director Jack Cutrone chaired the meeting. Director Cutrone called the meeting to order at 2:05 p.m. Authority Associate Director John Chojnacki called the roll. Other JCEC members and designees present were: Rodney Ahitow, Tisa Morris (for State's Attorney Anita Alvarez), Sheriff Mark Curran (via teleconference), Barbara Engel (via teleconference), Trooper Joshua Ward (for Director Hiram Grau, via teleconference), Wayne Straza, Honorable George Timberlake, Honorable Michael Toomin, and Sylester Williams. Cheryl Graves of the Community Justice for Youth Institute, Edith Crigler of the Chicago Area Project, Rick Krause of the Illinois Department of Corrections, and other Authority staff members were also in attendance.

Minutes of the November 1, 2010 JCEC Meeting

Mr. Ahitow moved to approve the minutes of the November 1, 2010 JCEC meeting. The motion was seconded by Mr. Straza and it was approved by unanimous voice vote.

FFY07 – FFY09 Juvenile Accountability Block Grants (JABG) Plan Adjustments

Designation Reductions

Program Supervisor Mike Carter, referring to the memo dated April 28, 2011, called attention to the chart on Page 1 describing JABG funds recently returned to the Authority. He said that St. Clair, Madison, and Winnebago Counties had declined to participate in JABG, therefore, their formula-awarded designations were rescinded. These counties believed that the implementation of JABG programming would have consumed more resources than the designation amounts would have effectively covered.

Recommended Designations

FFY07

Mr. Carter said that Currently, FFY07 has \$197,884 remaining in unallocated or lapsing funds. He said that staff recommends that these funds, plus any additional lapsed FFY07 funds, be used for a Request for Proposals (RFP), restricted to all currently funded local-use JABG programs, offering a maximum of \$30,000 per award to grantees needing funding to purchase equipment, training, commodities, software, or other services that will directly enhance the operations of their currently funded program. He said that these funds would be offered in an effort to provide assistance to existing programs so as to avoid situations, such as with St. Clair, Madison, and Winnebago Counties, where actual operating costs of JABG programs become prohibitive relative to the formula designations.

In response to a question by Judge Timberlake, Mr. Carter said that the RFP would expedite expenditure of funds with an approaching expenditure deadline to grantees with which the Authority has established productive working relationships.

In response to a question by Mr. Ahitow, Mr. Carter said that the roughly \$170,000 (in addition to the \$28,148 returned by Cook County as described in the chart on Page 1) in unallocated FFY07 funds recommended for the RFP had remained unallocated due to a lack of programs to which to distribute those funds. Mr. Carter noted that at many past JCEC meetings, staff had requested recommendations from the JCEC regarding new program/funding opportunities, but staff had not received any such recommendations. He said that recommendations are always welcome.

FFY08

Mr. Carter said that staff recommends designating a maximum of \$85,000 in FFY08 funds to the Lake County Juvenile Probation and Detention Division, a maximum of \$33,444 in FFY08 funds to the Cook County Juvenile Probation and Court Services, and a maximum of \$65,000 in FFY08 funds to the DuPage County Probation Department to continue their pre-employment programs. He said that approximately 18 months ago the Authority developed a pre-employment program and it was offered to all Illinois counties. Funding was to be provided to probation departments so that selected juvenile probationers could be provided with training and education designed to build job skills. Funding would also be used to partner with local employers so that these juveniles could then be placed into jobs. Of the five counties that originally partook in this program, two have dropped out. Qualitative feedback from program administrators, judges, and probation officers has been very positive. Some judges have even incorporated these programs into their sentencing. Staff has performed site visits at these programs and many juvenile program participants have described how these programs have provided them with positive opportunities to become more productive citizens.

In response to questions by Judge Timberlake, Mr. Carter said that each site served approximately 30 juveniles and the training portion of the program is seven weeks, followed by a seven- to ten-week employment period. Mr. Carter added that a number of juvenile participants have seen their planned temporary employment turn into permanent employment.

Mr. Carter said that staff recommends designating a maximum of \$29,190 in FFY08 funds to the Lake County State's Attorney's Office for the purpose of continuing the Lake County Victim/Offender Mediation Program as an alternative to dispute resolution approach to juvenile court diversion. This program was initiated with JABG funding last year and looks to establish itself as a viable method toward reduction in juvenile recidivism. This accountability-based alternative to juvenile prosecution is available to approximately 320 juveniles involved in non-violent property crime offense and is a collaborative effort between the county's many government and private agencies to address juvenile crime. He said that this program has only been operating for about three months, so it has not yet produced much data. Staff will conduct a site visit in the near future. This funding recommendation is made considering of the Authority's past positive working relationship with Lake County. These funds would support a part-time Victim-Offender Mediation Coordinator program expenses for printed materials, including surveys, brochures, protocols, and operational forms.

Mr. Carter said that staff recommends designating a total of \$31,000 in FFY08 funds to the City of Evanston. The Evanston Police Department, in partnership with the Evanston Youth Services Program, operate an established Community Service Program that provides counseling services for juveniles who have committed no more than two minor criminal offenses. These counseling services require parental participation. These funds will be used to contribute toward the salary of a Youth Services Advocate.

In response to a question by Judge Timberlake, Mr. Carter said that the program's counseling involves restorative justice peace-making circles; counselors work with offenders and victims in schools and other community settings to resolve conflicts.

Judge Timberlake said that he was very supportive of peace-making circles. He said that community service programs can be helpful and restorative, but they can also act as shaming mechanisms and thus be counter-productive.

Mr. Carter said that Evanston has proven that this program has helped to reduce recidivism over the past 60 months.

Executive Director Cutrone said that his experiences with Evanston have led him to consider it a very progressive community and he would suspect that this program is implemented in a helpful and restorative manner.

Mr. Carter said that staff recommends designating a total of \$46,000 in FFY08 funds to the Macon County Teen Court to continue its Truancy Court program. The Truancy

Court serves as a diversion program for truant minors and aims to divert youths and their parents from the judicial system. A Truancy Court Coordinator and Case Manager collaborate with the appropriate school staff members to identify chronically truant students through data collection and analysis. Once these students are enrolled into Truancy Court, they will be referred to the appropriate services that Macon County has to offer in efforts to identify the reason for truancy, increase their school attendance, strengthen family ties, and educate the youth about social awareness. These funds are used primarily for personnel and class costs.

Mr. Carter said that staff recommends designating a total of \$116,000 in FFY08 funds to the Community Justice for Youth Institute's (CJYI) Stepping Stones to Success Project. The CJYI partners with the Chicago Public School System and/or Cook County Juvenile Probation for the administration of this grant.

Cheryl Graves, Director of the CJYI, said that she has been involved in juvenile justice since about 1993 when she worked at Northwestern Law School's Bluhm Legal Clinic's Children and Family Justice Center. She said that she had worked in the MacArthur Foundation's Models for Change Program. She said that in recent years, she has worked to implement Balanced and Restorative Justice (BARJ) practices in the courts. The CJYI recently held a peace-making circle training for 40 juvenile justice professionals. The CJYI is working with Cook County's Probation Department to address juveniles on probation who experience technical probation violations. Many judges consider peace-making circles as alternatives to sentencing juveniles to detention centers. Many probation officers would also like to enhance their skills in engaging juveniles and their parents in open discussion regarding the juveniles' offenses and experiences with the justice system in efforts to prevent recidivism. CJYI has had many discussions with probation officers and judges who are ready and willing to implement BARJ in effective and innovative ways. In particular, a peace-making circle protocol would be developed. The goal would be to assist juveniles in succeeding in their probation. CJYI exists to provide training and technical support for such projects. CJYI partners with the Chicago Area Project (CAP) to work toward these goals. She said that this funding would support training for approximately five judges and 30 probation officers, but the goal is to eventually incorporate this training into probation officers' overall training regimen; the goal is for this training to become the norm so that BARJ philosophy and practices become part of the overall court system.

Mr. Carter said that staff recommends designating a maximum of \$129,924 in FFY09 funds to the Chicago Area Project (CAP) to support the implementation of a multi-agency collaborative model offering a continuum of support services, activities, and responses to youths who are involved with the Cook County Probation Department and who are returning to their schools, families, and communities. He noted that CAP is a partner agency to CJYI.

Edith Crigler of CAP said that CAP's focus is on a juvenile justice advisory group consisting of 25 to 30 juveniles that was created in response to a request by the Cook

County Probation Department for a leadership development effort relating to the continuum of connections as juveniles transition back to their communities. Whereas CJYI provides training, CAP acts as BARJ ambassadors to schools and communities so that conflicts can be resolved in those environments. CAP seeks to provide a continuum of advocacy and leadership development services focused on reducing recidivism, reconnecting juveniles with their communities, and allow them to assume roles as community leaders and peer trainers for other juveniles.

Judge Timberlake said that he was familiar with Ms. Graves and Ms. Crigler and he said that they do excellent work. He said that he had observed peace-making circles recently and that they had proven to be enlightening experiences for everyone involved.

Mr. Carter said that staff recommends designating a maximum of \$252,384 in FFY09 funds to the Illinois Department of Juvenile Justice (IDJJ) to continue its Parole Readjustment Program. The Parole Readjustment Program targets male technical parole violators from the northern region who have been classified as medium security youths. This program aims to improve youth reentry to communities through a comprehensive package of assessment, programming, pre-release, and post-release processes designed to address the specific needs of the violator population. These funds will be used primarily for continued contracting with Treatment Alternatives for Safe Communities (TASC) for programmatic services.

Mr. Carter called attention to the summary of recommendations at the bottom of Page 6 of the memo.

Executive Director Cutrone said that, regarding Mr. Ahitow's earlier comment about unspent funds, it has been roughly five months since the last JCEC meeting. He said that in the future, JCEC meetings would be held on a quarterly basis to allow for more time to devote more funds to more programs rather than get caught trying to spend down remaining funds in a short time-frame as we are now doing with FFY07 money.

Mr. Ahitow said that he had a question that he would like to direct to IDJJ Director Arthur Bishop: Why has the maximum-security juvenile institution at Joliet been designated to house medium-security youths as opposed to the Illinois Youth Center (IYC) in Chicago?

Rick Krause, representing the IDOC, said that he believed that was due to a lack of space at IYC-Chicago. IYC-Chicago also has a Half-Way Back parole integration program that occupies space at its facility.

Motion: Mr. Ahitow moved to approve the recommended FFY07, FFY08, and FFY09 Plan Adjustments. The motion was seconded by Judge Toomin. Ms. Engel recused herself from voting on the matter relating to CJYI because she serves on its board. The motion passed by unanimous voice vote, with Ms. Engel's abstention on the recommended designation to CJYI.

Old Business

Judge Timberlake noted that Patricia Connell's term as a member of the Juvenile Justice Commission (JJC) has come to an end. He said that he would like to see Lisa Jacobs be the replacement.

Judge Timberlake, in response to a question by Executive Director Cutrone, said that a small body of the JJC constituted a strategic planning committee which has sought training in results-based accountability, which is a management approach that would apply to both the JJC and its grantees. This is a work in progress.

Adjourn

Mr. Straza moved to adjourn the meeting. Judge Toomin seconded the motion and it passed by unanimous voice vote.



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MEMORANDUM

TO: Juvenile Crime Enforcement Coalition Members

FROM: Mike Carter, Federal and State Grants Unit

DATE: February 16, 2012

**RE: FFY06 Juvenile Accountability Block Grants (JABG) Plan Adjustment #6
FFY07 Juvenile Accountability Block Grants (JABG) Plan Adjustment #6
FFY08 Juvenile Accountability Block Grants (JABG) Plan Adjustment #3
FFY09 Juvenile Accountability Block Grants (JABG) Plan Adjustment #2
FFY10 Juvenile Accountability Block Grants (JABG) Plan Introduction
FFY11 Juvenile Accountability Block Grants (JABG) Plan Introduction**

This memo describes proposed adjustments to the FFY06, FFY07, FFY08, and FFY09 Plans and the FFY10 and FFY11 Plan Introductions.

DESIGNATION REDUCTIONS

The following table details FFY06, FFY07 and FFY08 funds returned to the Authority. FFY06 and FFY07 funds have expired and these returned funds are reported here for informational purposes only. Staff recommends that these returned FFY08 funds be made available for future programming.

DESIGNEE / PROGRAM	REASON FOR LAPSE / RESCISSION	FFY06	FFY07	FFY08
Effingham County / Juvenile Pre-employment	Several youths were unsuccessfully discharged from the program due to delinquent & or illegal activities.	\$10,226		
DuPage County / Juvenile Pre-employment	Contractual expenses were less than originally budgeted for.	\$14,608		
Illinois Department of Juvenile Justice / Parole Readjustment Program	Unexpected staff vacancies.	\$14,150		

Lake County / Juvenile Pre-employment	Contractual expenses were less than originally expected.	\$14,575		
Lake County / Juvenile Pre-employment	17 youths reoffended and were dismissed from the program. The money lapsed would have been wages paid to the youths.		\$3,392	
DuPage County / Juvenile Pre-employment	2 classes were cancelled so no wages to those 2 positions and some partnering employers did not invoice for reimbursement.		\$29,087	
Lake County / Juvenile Pre-employment	Equipment not purchased due to time constraints.		\$5,615	
DuPage County / Juvenile Pre-employment	Training expenses were less than originally budgeted for.		\$1,387	
Chicago Police Dept. / Juvenile Intervention Service Center	Personnel expenses less as personnel on the program had to take mandatory furloughs days.		\$29,144	
Champaign County / Information & Record Sharing	Number of minors referred to the program was low in 1st and 2nd quarters.		\$1,990	
Chicago Police Dept. / Juvenile Intervention Support Center	Contractual expenses were less than originally budgeted for.			\$32,298
Kane County / Juvenile Accountability Initiative Program	One of the contractors did not provide adequate information to receive federal funds.			\$7,356
Illinois Department of Juvenile Justice / Parole Readjustment Program	Vendor staff positions vacant periodically; vendor did not invoice IDJJ for the full budgeted amount.			\$47,206
Peoria County / JABG funds	Peoria County declined all JABG funds beginning with FFY08.			\$12,229
TOTAL RETURNED		\$53,559	\$70,615	\$99,089

Peoria County

In a letter dated October 18, 2011, Peoria County declined all JABG funds for which it is eligible, including any outstanding funds from previous years and future funding.

Therefore, the formula allocations to Peoria County from the FFY08 and all subsequent awards will be rescinded and made available for future programming to other local entities. Declined funds are described in the table below:

FFY08	FFY09	FFY10	FFY11
\$12,229	\$13,792	\$11,594	Did not meet \$10,000 threshold to qualify for an award.

FFY10 Introduction

The FFY10 JABG federal award to Illinois is \$1,660,700. These funds will expire on June 30, 2013. Five percent of the award (\$83,035) was set aside for administrative purposes, leaving \$1,577,665 available for programming. Federal requirements for the JABG program include a 75 percent (\$1,245,526) pass-through to local units of government. Each local unit of government's share of the FFY09 funds was determined by calculating the sum of three-fourths of the locality's relative share of law enforcement expenditures (based on the Census Bureau's Census of Government Survey) and one-fourth of the locality's relative share of Part I violent crime offenses (based on the Illinois State Police's Uniform Crime Reports) for the three most recent years for which data are available. Formula grants are awarded to entities that qualify for \$10,000 or more. Using the formula, 12 entities qualified for awards of \$10,000 or more and those entities are listed in the table below. The balance of the local dollars is available to be awarded to local units of government. FFY10 JABG fund designations and remaining undesignated funds are described in the table below:

Unit of Government	County	FFY10 Allocation
Champaign County	Champaign	\$12,257
Chicago	Cook	\$176,275
Cook County	Cook	\$573,285
DuPage County	DuPage	\$31,740
Kane County	Kane	\$26,673
Lake County	Lake	\$35,662
McHenry County	McHenry	\$13,080
McLean County	McLean	\$10,575
Peoria County	Peoria	\$11,594
St. Clair County	St. Clair	\$14,109
Local Formula Fund Allocations		\$953,346
Unallocated Local Funds		\$292,180
Total Local		\$1,245,526
Unallocated State/ Discretionary Funds		\$332,139
Administrative Funds		\$83,035
ORIGINAL TOTAL		\$1,660,700
Interest Earned as of 2/6/12		\$8,597
GRAND TOTAL		\$1,669,297

FFY11 Introduction

The FFY11 JABG federal award to Illinois is \$1,293,577. These funds will expire on June 30, 2014. Five percent of the award (\$64,679) was set aside for administrative purposes, leaving \$1,228,898 available for programming. Federal requirements for the JABG program include a 75 percent (\$970,183) pass-through to local units of government. Each local unit of government's share of the FFY11 funds was determined by calculating the sum of three-fourths of the locality's relative share of law enforcement expenditures (based on the Census Bureau's Census of Government Survey) and one-fourth of the locality's relative share of Part I violent crime offenses (based on the Illinois State Police's Uniform Crime Reports) for the three most recent years for which data are available. Formula grants are awarded to entities that qualify for \$10,000 or more. Using the formula, 9 entities qualified for awards of \$10,000 or more and those entities are listed in the table below. The balance of the local dollars is available to be awarded to local units of government. FFY11 JABG fund designations and remaining undesignated funds are described in the table below:

Unit of Government	County	FFY11 Allocation
Chicago	Cook	\$138,370
Cook County	Cook	\$446,439
DuPage County	DuPage	\$24,681
Kane County	Kane	\$20,735
Lake County	Lake	\$27,750
McHenry County	McHenry	\$10,162
St. Clair County	St. Clair	\$10,996
Will County	Will	\$25,248
Winnebago County	Winnebago	\$12,223
Local Formula Fund Allocations		\$716,604
Unallocated Local Funds		\$253,579
Total Local		\$970,183
Unallocated State/ Discretionary Funds		\$258,715
Administrative Funds		\$64,679
ORIGINAL TOTAL		\$1,293,577
Interest Earned as of 2/6/12		\$0
GRAND TOTAL		\$1,293,577

Summary of Available FFY07 – FFY11 Funds

The table below describes currently available funds, assuming the adoption of the recommendations described in the memo above by the Juvenile Crime Enforcement Coalition and the Budget Committee:

Available Funds	FFY07	FFY08	FFY09	FFY10	FFY11
Local	\$0*	\$72,033	\$159,225	\$303,774	\$253,579
State / Discretionary	\$0*	\$57,351	\$160,975	\$332,139	\$258,715
Interest Available (as of 2/6/12)	\$0*	\$34,744	\$18,973	\$8,597	\$0
Total	\$0*	\$164,128	\$339,173	\$644,510	\$512,294
Expiration Date	11/26/11	12/2/12	12/2/12	6/30/13	6/30/14

*All returned FFY07 funds and interest have been added to funds available for an equipment request-for-proposals per prior JCEC recommendation and Budget Committee approval on May 5, 2011.

Staff will be available at the meeting to answer any questions.