



**ILLINOIS
CRIMINAL JUSTICE
INFORMATION AUTHORITY**

300 W. Adams Street • Suite 200 • Chicago, Illinois 60606 • (312) 793-8550

Juvenile Crime Enforcement Coalition

April 28, 2011 Illinois Criminal Justice Information Authority
300 West Adams, Suite 200 (Small Conference Room)
Chicago, Illinois 60606 2:00 p.m.

AGENDA

- ▶ Call to Order
- ▶ Executive Director's Remarks

- I. Meeting Minutes: November 1, 2010**

- II. FFY07 Through FFY09 Juvenile Accountability Block Grants Plan Adjustments**

- III. New Business / Old Business.**

- ▶ Adjourn

This meeting will be accessible to persons with disabilities in compliance with Executive Order #5 and pertinent State and Federal Laws upon anticipated attendance. Persons with disabilities planning to attend and needing special accommodations should contact by telephone or letter Mr. Hank Anthony, Associate Director, Office of Administrative Services, Illinois Criminal Justice Information Authority, 300 West Adams Street, Suite 200, Chicago, Illinois 60606 (telephone 312-793-8550). TDD services are available at 312-793-4170.



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MINUTES

JUVENILE CRIME ENFORCEMENT COALITION

Monday, November 1, 2010
Illinois Criminal Justice Information Authority
300 West Adams, Suite 200 (Small Conference Room)
Chicago, Illinois, 60606

Call to Order and Roll Call

The Juvenile Crime Enforcement Coalition (JCEC) met on Monday, November 1, 2010, in the Small Conference Room of the Illinois Criminal Justice Information Authority, located at 300 West Adams, Suite 200, Chicago, Illinois. Authority Executive Director Jack Cutrone chaired the meeting. Director Cutrone called the meeting to order at 2:26 p.m. Program Supervisor Mike Carter called the roll. Other JCEC members and designees present were: Rodney Ahitow (via teleconference), Tisa Morris (for State's Attorney Alvarez), Margie Groot (for Director Cynthia Cobbs), Steven Kossman (via teleconference), Wayne Straza, Director Gladys Taylor, and Joshua Ward (for Director Monken, via teleconference). The Honorable George Timberlake, representing the Juvenile Justice Commission, and other Authority staff members were also in attendance.

Minutes of the May 21, 2010 JCEC Meeting

Director Taylor moved to approve the minutes of the May 21, 2010 JCEC meeting. The motion was seconded by Ms. Morris and it was approved by unanimous voice vote.

FFY06 – FFY09 JABG Plan Adjustments

Designation Reductions

Program Supervisor Mike Carter, referring to the memo dated October 28, 2010, said that \$35,532 in FFY06 funds had been returned to the Authority from St. Clair County's pre-employment program. The Illinois Violence Prevention Authority's Safety Net Works program returned \$8,104 in FFY06 funds. This yielded a total of \$43,636 in FFY06 funds returned to the Authority. The Kane County / Juvenile Accountability Initiative Program returned \$128 in FFY07 funds to the Authority.

Mr. Carter said that the St. Clair County program had told Authority staff that it was on pace to expend all of its \$40,000 designation. In June it came to staff's attention that the program was not spending its money, at which point the program stated that it would spend its money. In July the program informed staff that it could not spend the \$35,532 due to internal problems. These funds were not returned until late September. FFY06 funds expire on November 26, 2010.

Mr. Carter said that last week he contacted the Authority's federal monitor at the Office of Juvenile Justice and Delinquency Prevention (OJJDP) to request a deadline extension for the use of FFY06 funds. This request was denied. He said that if an extension could be granted, the \$43,636 could be put to use and he was still working to try to make that happen.

Recommended Designations

Pre-Employment Programs

Mr. Carter said that in the spring of 2009, the JCEC and Budget Committee approved the designation of \$144,750 in FFY06 local-use funds to develop and implement a job readiness and supervised paid internship program for probationary juveniles. A request for proposals (RFP) was issued to all 102 counties in Illinois. Approximately six responses were received, all of which resulted in awards. Awards went to: Cook, St. Clair, Lake, DuPage, and Effingham Counties. Cook, Lake, and DuPage Counties have reported success with their programs; recidivism rates have improved and they have expressed interest in continuing to develop and expand these programs. Effingham County expressed no interest in continuing its program and St. Clair County did not get its program started. This has resulted in the following designation requests:

Lake County: Mr. Carter said that Lake County wishes to expand the pre-employment program to help more probationers build competencies through employment, internships, and ultimately, job placement. The target population of this program is minors on probation/supervision who are ages 15-19. Participating minors are court ordered. Lake County is requesting 12 additional months of funding to continue this program at an amount significantly higher than expended in the initial 12 months. Staff recommends designating a maximum of \$85,000 in FFY07 funds to help Lake County expand its pre-employment program beyond the start-up phase.

Cook County: Mr. Carter said that the Cook County Juvenile Probation and Court Services Department (hereafter Department) provides case management and probation services to over 4,000 minors at any given time. The majority of these minors come from low income homes in inner-city Chicago and lack employment skills and experience. The Department has worked to respond to these youths' deficiencies by expanding their pre-employment program to help more probationers build competencies through employment, internships, and ultimately job placement.

The target population of this program is minors on probation/supervision who are ages 15-18. Minors are referred by their probation officers and juvenile justice judges. Cook County is requesting 12 additional months of funding to continue this program at an amount less than was expended in the initial 12 months. Staff recommends designating a maximum of \$33,444 to help Cook County maintain the described expenses of this program.

DuPage County: Mr. Carter said that the DuPage County Probation Department (hereafter Department) provides case management and probation services to over 1,500 minors at any given time. The Department reports that 30 percent of these minors are classified as high-risk to re-offend and 50 percent are classified as medium risk to re-offend. From these two classified groups, less than 20 percent are currently employed. The Department has worked to respond to these youths' deficiencies by expanding their pre-employment program to help more probationers build competencies through employment, internships, and ultimately job placement. The target population of this program is minors on probation/supervision who are ages 15-18. Minors are referred by their probation officers and juvenile justice judges. DuPage County is requesting 12 additional months of funding to continue this program at an amount significantly higher than expended in the initial 12 months. Staff recommends designating a maximum of \$65,000 to help DuPage County expand its pre-employment program beyond the start-up phase.

Offender Mediation Program

Mr. Carter, in response to a question from Hon. Timberlake, said that performance data is collected from the pre-employment programs; that data includes the numbers of juveniles served, program completion rates, recidivism rates, etc. He said that he did not have those figures available at this meeting, but the data is collected quarterly.

Mr. Carter said that the Lake County State's Attorney's Office requests \$29,190 for the purpose of creating and developing a Lake County Victim/Offender Mediation Program as an alternative dispute resolution approach to juvenile court diversion. This program will be designed to create accountability and restoration and to meet the goals of Balanced and Restorative Justice (BARJ). The Lake County Juvenile Justice Complex receives over 1,800 juvenile delinquency referrals a year. This accountability-based alternative to juvenile prosecution will be made available to approximately 320 juveniles involved in non-violent property crime offense and will become one part of a collaborative effort between the county's many government and private agencies to address juvenile crime.

Mr. Carter said that Lake County estimates the total cost of this program at \$41,108. These costs are based on contracting two experienced, certified mediators to train a group of up to 24 screened and approved volunteers to serve as community-based mediators. In addition, the services of a part-time Victim-Offender Mediation Coordinator will be contracted. The operation of the program will require expenses for printed materials

including surveys, brochures, protocols, and operational forms. Staff recommends designating a maximum of \$29,190 for a 12 month period to assist Lake County in the development of this BARJ-based program.

FFY09 Introduction

Mr. Carter said that the FFY09 JABG federal award to Illinois is \$1,739,700. These funds will expire on May 31, 2012. Five percent of the award (\$86,985) was set aside for administrative purposes, leaving \$1,652,715 available for programming. Federal requirements for the JABG program include a 75 percent (\$1,239,536) pass-through to local units of government. Mr. Carter called attention to the pending formula award designation and remaining available funds in the chart on Page 5 of the memo.

Motion: Director Cutrone called for a motion that would include the condition: To the extent possible, the \$85,000 designated to Lake County for its pre-employment program would expend FFY06 funds. This would only be possible in the event that an expenditure deadline extension is granted for those funds, and such an extension has not been granted at this time. The balance of the funding for this program, whatever that amount may be, would use FFY07 funds. Mr. Straza moved to approve the proposed designations, including the condition on the Lake County pre-employment program designation as described by Director Cutrone. Ms. Groot seconded the motion and it passed by unanimous voice vote.

New Business

Director Cutrone said that the Authority conducted a two-day planning summit on September 22 and 23 of 2010. The summit was structured to try to introduce information about evidence-based and promising practices that could be implemented in Illinois in a cost-effective manner. The Authority's staff conducted a needs assessment survey that contacted individuals representing every facet of criminal justice in Illinois. The survey sought to identify the most pressing needs and most challenging issues in criminal justice. Based on that information, topics were selected for panel discussions at the summit. Those discussions produced working groups that will meet throughout the next year, with the goal of assembling a single comprehensive strategic plan for criminal justice in Illinois for at least the following five years. There are six such workgroups, tasked with identifying the best practices for:

1. Community Prevention & Early Intervention Strategies
2. Ensuring the Rights and Service Needs of Crime Victims
3. Law Enforcement Strategies
4. Community Supervision and Alternatives to Secure Confinement
5. Jails and Prisons
6. Data Collection, Privacy, and Information Sharing

Director Cutrone said that the juvenile justice community has concerns that it shared with the workgroups. To address those issues, the Authority will hold a similar one-day juvenile justice summit.

Authority Research and Analysis Department assistant director Lisa Braude said that the point of bringing juvenile justice stakeholders together would be to ensure that each of the six summit workgroups properly address juvenile justice issues. Similar juvenile justice workgroups will be created to provide guidance in the development of the strategic plan.

Director Cutrone said that the summit that was held in September was a great success. Many people have committed themselves to working with the Authority to develop the strategic plan.

Ms. Braude said that an effort would be made to review any existing strategic plans developed by stakeholders as part of an effort to generate a broader strategic plan that incorporates those existing elements.

Mr. Straza, regarding the second workgroup, said that Cook County has a juvenile victim/witness program. He asked if such programs were in every county and he asked what it might be expected to cost to implement or maintain such programs.

Director Cutrone said that the programs that the Authority supports with Victims of Crime Act or Violence Against Women Act funds are not allowed to channel Authority grant funds toward offender services. However, alternate funding sources do exist.

Hon. Timberlake said that the JJC would be happy to participate in a juvenile justice summit.

Mr. Kossman said that he was retiring from the Peoria County Probation Department and, thus, would be resigning from the JCEC.

Adjourn

Mr. Straza moved to adjourn the meeting. Ms. Morris seconded the motion and it passed by unanimous voice vote. The meeting was adjourned at 2:55 p.m.



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MEMORANDUM

TO: Juvenile Crime Enforcement Coalition Members

FROM: John Chojnacki, Associate Director, Federal and State Grants Unit

DATE: April 28, 2010

**RE: FFY07 Juvenile Accountability Block Grants (JABG) Plan Adjustment #5
FFY08 Juvenile Accountability Block Grants (JABG) Plan Adjustment #2
FFY09 Juvenile Accountability Block Grants (JABG) Plan Adjustment #1**

This memo describes proposed adjustments to the FFY07, FFY08, and FFY09 Plans.

DESIGNATION REDUCTIONS

The following table details FFY07, FFY08 and FFY09 funds returned to the Authority. Staff recommends that these funds be made available for future programming.

DESIGNEE / PROGRAM	REASON FOR LAPSE / RESCISSION	FFY07	FFY08	FFY09
Cook County / Project Reclaim	Contractual expenses lowered due to job loss and a decrease in the number of children served.	\$28,148		
St. Clair County	No longer wish to participate in JABG		\$10,408	\$10,674
Madison County	No longer wish to participate in JABG			\$10,756
Winnebago County	No longer wish to participate in JABG		\$17,974	\$20,248
TOTAL RETURNED		\$28,148	\$28,382	\$41,678

RECOMMENDED DESIGNATIONS

FFY07

Currently, FFY07 has \$197,884 remaining in unallocated or lapsing funds. Staff recommends that these funds, plus any additional lapsed FFY07 funds, be used for a Request for Proposals (RFP), restricted to all currently funded local-use JABG programs, offering a maximum of \$30,000 per award to grantees needing funding to purchase equipment, training, commodities, or other services that will directly enhance the operations of their currently funded program.

FFY08

Lake County on behalf of the Administrative Office of the 19th Judicial Circuit – a maximum of \$85,000

Staff recommends designating a maximum of \$85,000 in FFY08 funds to the Lake County Juvenile Probation and Detention Division to continue its pre-employment program. This program was initiated with JABG funding two years ago and it continues to establish itself as a viable method of reducing juvenile recidivism.

The 19th Judicial Court's Division of Juvenile Probation and Detention (hereafter Division) provides case management and probation services to approximately 800 minors at any given time. The Division has embraced this pre-employment program to provide training to its youth most in need of pre-employment skills and placement into various jobs throughout the county.

Last year, the division expanded the pre-employment program to help more probationers build competencies through employment, internships, and ultimately job placement. The target population of this program is minors on probation/supervision who are ages 15-19. Participating minors are court-ordered.

Cook County on behalf of the Cook County Juvenile Probation and Court Services - a maximum of \$33,444

Staff recommends designating a maximum of \$33,444 in FFY08 funds to the Cook County Juvenile Probation and Court Services for the purpose of continuing its pre-employment program.

The Cook County Juvenile Probation and Court Services Department (hereafter Department) provides case management and probation services to over 4,000 minors at any given time. The majority of these minors come from low income homes in inner-city Chicago and lack employment skills and experience. The Department has worked to respond to these youths' deficiencies by expanding their pre-employment program to help more probationers build competencies through employment, internships, and

ultimately job placement. The target population of this program is minors on probation/supervision who are ages 15-18. Minors are referred by their probation officers and juvenile justice judges.

This two-phased program is supervised by two job development probation officers. Phase I consists of seven sessions and Phase II consists of five sessions. During Phase I, participants learn skills relevant to finding, applying, interviewing, and maintaining employment. The participants are given a \$10 stipend for each session they attend. During Phase II, participants are paired with a partnering employer. These grant funds are used to pay the \$10.00 stipends (Phase I) and up to 15 hours per week wages at \$8.00 (Phase II). In addition, grant funds are also used to purchase a portion of the bus cards given to youth to ensure their transportation and attendance. The program targets 50 youth.

DuPage County on behalf of the DuPage County Probation Department – a maximum of \$65,000

Staff recommends designating a maximum of \$65,000 in FFY08 funds to the DuPage County Probation Department for the purpose of continuing its pre-employment program. This program was initiated with JABG funding two years ago and continues to establish itself as a viable method to reduce juvenile recidivism.

The DuPage County Probation Department (hereafter Department) provides case management and probation services to over 1,500 minors at any given time. The Department reports that 30 percent of these minors are classified as high-risk to re-offend and 50 percent are classified as medium risk to re-offend. From these two classified groups, less than 20 percent are currently employed. The Department has worked to respond to these youths' deficiencies by expanding their pre-employment program to help more probationers build competencies through employment, internships, and ultimately job placement. The target population of this program is minors on probation/supervision who are ages 15-18. Minors are referred by their probation officers and juvenile justice judges.

Probationers interested in participating in this program are required to submit a written application and participate in a program interview. Probationers also must have the recommendation of their Probation Officer. Accepted probationers participate in a 10-module job skills group training curriculum, twice per week for five weeks, for a minimum amount of 15 hours of job skills training. Probationers who complete the job skills training then interview for jobs with partnering employers for five weeks of grant funded employment. These grant funds are used primarily for employer wage reimbursement.

Lake County on behalf of the Lake County State's Attorney's Office – a maximum of \$29,190

Staff recommends designating a maximum of \$29,190 in FFY08 funds to the Lake County State's Attorney's Office for the purpose of continuing the Lake County Victim/Offender Mediation Program as an alternative to dispute resolution approach to juvenile court diversion. This program was initiated with JABG funding last year and looks to establish itself as a viable method toward reduction in juvenile recidivism.

This program is designed to create accountability and restoration and to meet the goals of Balanced and Restorative Justice (BARJ). The Lake County Juvenile Justice Complex receives over 1,800 juvenile delinquency referrals a year. This accountability-based alternative to juvenile prosecution is available to approximately 320 juveniles involved in non-violent property crime offense and is a collaborative effort between the county's many government and private agencies to address juvenile crime.

The stated intention for this program is to restore connections between the youths, victims, and the community through increasing empathy and respect, personalizing the consequences of actions, teaching skills of conflict resolution, and offering a change to be part of the solution. The victim-offender mediation program will provide a forum for all parties involved in a delinquent act to understand why the act happened as well as work to restore the victims' feelings of safety and trust in their neighbors.

Lake County estimates the total cost of this program at \$41,108. These costs are based on contracting two experienced, certified mediators to train a group of up to 24 screened, approved, volunteers to serve as community-based mediators. In addition, the services of a part-time Victim-Offender Mediation Coordinator will be contracted. The operation of the program requires expenses for printed materials, including surveys, brochures, protocols, and operational forms.

Evanston Police Department / Youth Services Program – a maximum of \$31,000

Staff recommends designating a total of \$31,000 in FFY08 funds to the City of Evanston. The Evanston Police Department, in partnership with the Evanston Youth Services Program, operate an established Community Service Program that provides counseling services for juveniles who have committed no more than two minor criminal offenses. These counseling services require parental participation. In addition, juveniles are required to provide service hours at a community-based vendor. In addition, these partners provide a victim-centered response to crime that allows the victim, the offender, their families, and other representatives from the community to address the criminal act and its consequences. The program intends to hold juvenile offenders accountable to those affected by their criminal acts. These funds will be used to contribute toward the salary of a Youth Services Advocate.

Macon County Teen Court – a maximum of \$46,000

Staff recommends designating a total of \$46,000 in FFY08 funds to the Macon County Teen Court to continue its Truancy Court program. Macon County and Decatur Public Schools have been indicated on state “watch lists” for lack of attendance, poor test scores, and other lacking standards. Macon County reports that statistics show that when juveniles are not attending school regularly, they are more likely to be involved in delinquent and criminal activity; thus, their court system is seeing increasing juvenile-related caseloads.

The Truancy Court serves as a diversion program for truant minors and aims to divert youths and their parents from the judicial system. A Truancy Court Coordinator and Case Manager collaborate with the appropriate school staff members to identify chronically truant students through data collection and analysis. Once these students are enrolled into Truancy Court, they will be referred to the appropriate services that Macon County has to offer in efforts to identify the reason for truancy, increase their school attendance, strengthen family ties, and educate the youth about social awareness. One of the mandated sanctions in Truancy Court is to attend “Creating Lasting Family Connections” classes, administered by Heritage Behavioral Health Center.

These funds are used primarily for personnel and class costs.

Community Justice for Youth Institute, Stepping Stones to Success – a maximum of \$116,000

Staff recommends designating a total of \$116,000 in FFY08 funds to the Community Justice for Youth Institute’s (CJYI) Stepping Stones to Success Project. The CJYI partners with the Chicago Public School System or Cook County Juvenile Probation for the administration of this grant. This project is a Restorative Justice/Youth Leadership Development program for the Cook County Juvenile Probation Department. The CJYI will train and provide technical support to probation officers in the restorative justice practice of peacemaking circles so they can more effectively address issues impacting the youths and families with whom they work. CJYI will facilitate circle groups as an alternative sanction for youth who have violated probation. In addition, CJYI will provide peacemaking circle training to youth participating in the Juvenile Advisory Group as part of the Youth Leadership Development component of Stepping Stones project proposed by the Chicago Area Project.

FFY09

Chicago Area Project – a maximum of \$129,924

Staff recommends designating a maximum of \$129,924 in FFY09 funds to the Chicago Area Project (CAP) to support the implementation of a multi-agency collaborative model offering a continuum of support services, activities, and responses to youths who are involved with the Cook County Probation Department and who are returning to their schools, families, and communities. The CAP partners with the Chicago Public School System or Cook County Juvenile Probation for the administration of this grant. This

model is based on the principles of BARJ, which advocates for shared responsibility amongst schools, community, law enforcement, and the court system. CAP will provide training and activities to support youth leadership development, community referral, and advocacy for 25 to 30 youths.

Illinois Department of Juvenile Justice: \$252,384

Staff recommends designating a maximum of \$252,384 in FFY09 funds to the Illinois Department of Juvenile Justice (IDJJ) to continue its Parole Readjustment Program. The state of Illinois's most serious, chronic, and violent youthful offenders are placed under the control and supervision of the IDJJ. The IDJJ continues to maintain high standards in institutional programs, management, and operations despite crowding, limited program space, and outdated facilities.

The Parole Readjustment Program targets male technical parole violators from the northern region who have been classified as medium security youths. This program aims to improve youth reentry to communities through a comprehensive package of assessment, programming, pre-release, and post-release processes designed to address the specific needs of the violator population. IDJJ will provide case management, intake/orientation, assessments, and re-entry planning at IYC Joliet and it will provide post-release program monitoring and case management services. Participants will have a one-week orientation phase, followed by a nine-week programmatic regimen concluding with an intensive two-week pre-release/re-integration period.

These funds will be used primarily for continued contracting with Treatment Alternatives for Safe Communities (TASC) for programmatic services.

SUMMARY OF RECOMMENDED DESIGNATIONS

Agency	FFY07	FFY08	FFY09
Equipment Request For Proposals	\$197,884		
Lake County on behalf of the Administrative Office of the 19 th Judicial Circuit		\$85,000	
Cook County on behalf of the Cook County Juvenile Probation and Court Services		\$33,444	
DuPage County on behalf of the DuPage County Probation Department		\$65,000	
Lake County on behalf of the Lake County State's Attorney's Office		\$29,190	
Evanston Police Department Youth Services Program		\$50,000	
Macon County Teen Court		\$46,000	
Community Justice for Youth Institute		\$116,000	
Chicago Area Project			\$129,924
Illinois Department of Juvenile Justice			\$252,384
TOTALS	\$197,884	\$424,634	\$382,308

Summary of Available FFY07 - FFY09 Funds

The table below describes currently available funds, assuming the adoption of the recommendations described in the memo above by the Juvenile Crime Enforcement Coalition and the Budget Committee:

Available Funds	FFY07	FFY08	FFY09	Total
Local	\$0	\$1,150	\$145,433	\$146,583
State / Discretionary	\$0	\$10,145	\$160,795	\$170,940
Interest Available (as of 4/25/11)	\$0	\$28,438	\$9,738	\$38,176
Total	\$0	\$39,733	\$315,966	\$355,699
Expiration Date	11/26/11	12/2/11	5/31/12	

Staff will be available at the meeting to answer any questions.