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Research and Program Evaluation in Illinois: The Extent and Nature of Drug and Violent Crime in Illinois' Counties



A Profile of the Jo Daviess County Criminal and Juvenile Justice Systems

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FOREWORD

The Illinois Criminal Justice Information Authority is a state agency created in 1983 to promote community safety by providing public policymakers, criminal justice professionals and others with information, tools and technology needed to make effective decisions that improve the quality of criminal justice in Illinois. The Authority provides an objective system-wide forum for identifying critical problems in criminal justice, developing coordinated and cost-effective strategies, and implementing and evaluating solutions to those problems. The specific powers and duties of the Authority are delineated in the Illinois Criminal Justice Information Act (Illinois Compiled Statutes, Ch. 20, Sec. 393/7). Two of the Authority's many responsibilities are serving as a clearinghouse of information and research on criminal justice and undertaking research studies to improve the administration of criminal justice.

Since 1989, the Authority's Research and Analysis Unit has received funds under the federal Anti-Drug Abuse Act of 1988 to document the extent and nature of drug and violent crime in Illinois and the criminal justice system's response to these offenses. As a result of these efforts, the Authority has amassed a large amount of data measuring the extent and nature of drug and violent crime in Illinois and the impact these crimes have had on the criminal justice system. To put this information into the hands of Illinois' criminal justice policymakers in a useful summary format, the Authority's Research and Analysis Unit has developed profiles of the criminal justice system for each county in Illinois. In 1994, the Illinois Criminal Justice Information Authority produced a series of reports detailing criminal justice system activity levels for each of Illinois' 102 counties. As a result of the positive response by local criminal justice officials, in 1996 the Authority updated and expanded the scope of these reports to reflect current criminal and juvenile justice activity. It is hoped that these 2004 updated reports will be as valuable, if not more, than the original versions. In addition to providing policymakers with an overview of activities across the components of the justice system in their county (law enforcement, courts and corrections), the profiles also provide perspective by including trends experienced in counties with similar population sizes.

While the data presented in this report are by no means inclusive of all indicators, they do provide a general overview of crime and the criminal justice system's response. In addition, these data are readily available and consistently defined through existing statewide data collection mechanisms.

The information presented in this profile has been provided to the Authority by a number of state agencies, specifically: the Illinois State Police, the Administrative Office of the Illinois Courts, the Illinois Department of Corrections, and the Illinois Department of Children and Family Services. The support and cooperation of these agencies and their staffs have helped make this report an informative and timely source of information on the activities of the criminal justice system in Illinois.



The Illinois Criminal Justice Information Authority's
Web-based clearinghouse of criminal justice data available at:

<http://www.icjia.state.il.us>

I. Introduction

Jo Daviess County, located in northern Illinois, covers an area of 601 square miles and had a 2003 population of 22,526, according to estimates by the U.S. Department of Commerce's Bureau of the Census. Using these figures, Jo Daviess County was the 35th largest county in Illinois geographically, but 54th largest in terms of population. Combining these two measures, Jo Daviess County had the 67th largest population density per square mile among Illinois' 102 counties.

As with the previous reports, information specific to Jo Daviess County is presented in comparison with similar counties. To provide more useful comparisons, counties have been separated into four types; 1) Cook County, 2) Collar counties, 3) urban counties (outside of Cook and the Collar counties), and 4) rural counties. Because of its size, Cook County is compared to the rest of the state. The Collar counties are the five that border Cook County (DuPage, Lake, Kane, McHenry, and Will). Urban and rural counties are defined by whether or not they lay within a Metropolitan Statistical Area (MSA) (Appendix 1, page 24). Based on these definitions, there are 36 counties in Illinois that are part of a MSA (Cook, Collar, and urban counties) and 66 counties that are not part of a MSA (in other words, rural).

Recent changes to the standard definitions of MSAs have affected the classification of several Illinois counties. The United States Office of Management and Budget (OMB) defines metropolitan and micropolitan statistical areas according to published standards that are applied to Census Bureau data. The general concept of a metropolitan or micropolitan statistical area is that of a core area containing a substantial population nucleus, together with adjacent communities having a high degree of economic and social integration with that core. Currently defined metropolitan and micropolitan statistical areas are based on the application of 2000 standards to 2000 decennial census data and were announced by OMB on June 6, 2003.

Standard definitions of metropolitan areas have changed over time. The term "metropolitan area" (MA) was adopted in 1990 and referred collectively to metropolitan statistical areas (MSAs), consolidated metropolitan statistical areas (CMSAs), and primary metropolitan statistical areas (PMSAs). More recently, the term "core based statistical area" (CBSA) became effective in 2000 and refers collectively to metropolitan and micropolitan statistical areas.

The 2000 standards require that each CBSA must contain at least one urban area of 10,000 or more population. Each metropolitan statistical area must have at least one urbanized area of 50,000 or more inhabitants. Each micropolitan statistical area must have at least one urban cluster of at least 10,000 but less than 50,000 population.

Under the standards, the county (or counties) in which at least 50 percent of the population resides within urban areas of 10,000 or more population, or that contain at least 5,000 people residing within a single urban area of 10,000 or more population, is identified as a "central county" (counties). Additional "outlying counties" are included in the CBSA if they meet specified requirements regarding residents commuting to or from the central counties.

Changes in the definitions of these statistical areas since the 1950 census have consisted chiefly of: 1) the recognition of new areas as they reached the minimum required city or urbanized area population, and 2) the addition of counties to existing areas due to new decennial census data. In some instances, formerly separate areas have been merged, components of an area have been transferred from one area to another, or components have been dropped from an area. The large majority of changes have taken place on the basis of decennial census data.

Because of these historical changes in geographic definitions, users must be cautious in comparing data for these statistical areas from different dates. For more information, contact the Population Distribution Branch at (301) 763-2419 (U. S. Census Bureau).

Based on these characteristics, Jo Daviess County is one of Illinois' 66 rural counties. Throughout this report, the criminal justice activity trends experienced in Jo Daviess County will be compared to those trends experienced in the other rural counties. This comparison will be realized through the calculation of rates for the activities being analyzed, with the number per 100,000 population the format for all the rates.

II. Law Enforcement Activities in Jo Daviess County

One of the most commonly used indicators of the level of crime in a particular jurisdiction is the number of *Index offenses* reported to the police. There are eight separate offenses, which constitute the Crime Index, including murder, criminal sexual assault, robbery, aggravated assault (violent Index offenses), burglary, theft, motor vehicle theft, and arson (property Index offenses). Although these eight offenses do not account for all crimes reported to the police, they are considered to be the most serious, frequent, pervasive, and consistently defined by different law enforcement agencies.

An indicator of the workload that law enforcement agencies place on other components of the justice system is the number of arrests made by police, including those for violent and property Index offenses and drug offenses. Unlike offenses, which are what police must respond to, arrests represent those offenders who may eventually be processed through other components of the justice system, including the courts, county jails, and state and local correctional programs.

In addition to local law enforcement agencies, the Blackhawk Area Task Force (BATF) also serves Jo Daviess County. Throughout most of the period analyzed, there were 21 Metropolitan Enforcement Group (MEGs) and task forces operating in Illinois. A county is considered to be served by a MEG or task force if at least one law enforcement agency within that county participated in that MEG or task force either by providing personnel or financial resources.

To learn more about the drug enforcement activities of the Blackhawk Area Task Force and Illinois' other MEGs and task forces, profiles of each of the units were developed by the Authority's Research and Analysis Unit and are available through the Authority's Criminal Justice Information Clearinghouse or can be downloaded from the Authority's Website at www.icjia.state.il.us.

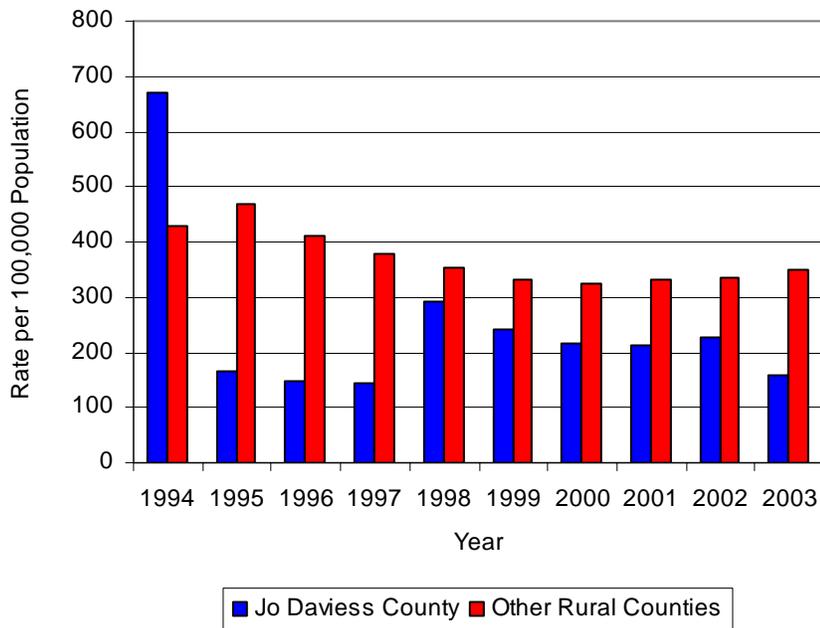
Violent Index Offenses Reported to the Police in Jo Daviess County

The number of violent Index offenses reported to the police decreased 76 percent in Jo Daviess County between 1994 and 2003, from 150 to 36. As in previous years and in most other counties, aggravated assault offenses accounted for the majority of violent Index offenses reported in Jo Daviess County. In 2003, aggravated assault offenses accounted for 89 percent of all reported violent Index offenses.

Between 1994 and 2003, the violent Index offense rate in Jo Daviess County decreased 76 percent, from 671 to 160 offenses per 100,000 population (Figure 1). During that same period, the violent Index offense rate in the other rural counties decreased 19 percent, from 430 to 348 offenses per 100,000 population. The 2003 violent Index offense rate in Jo Daviess County was 54 percent lower than the rate in the other rural counties.

Figure 1

**Total Violent Index Offense Rates
in Jo Daviess and Other Rural Counties**



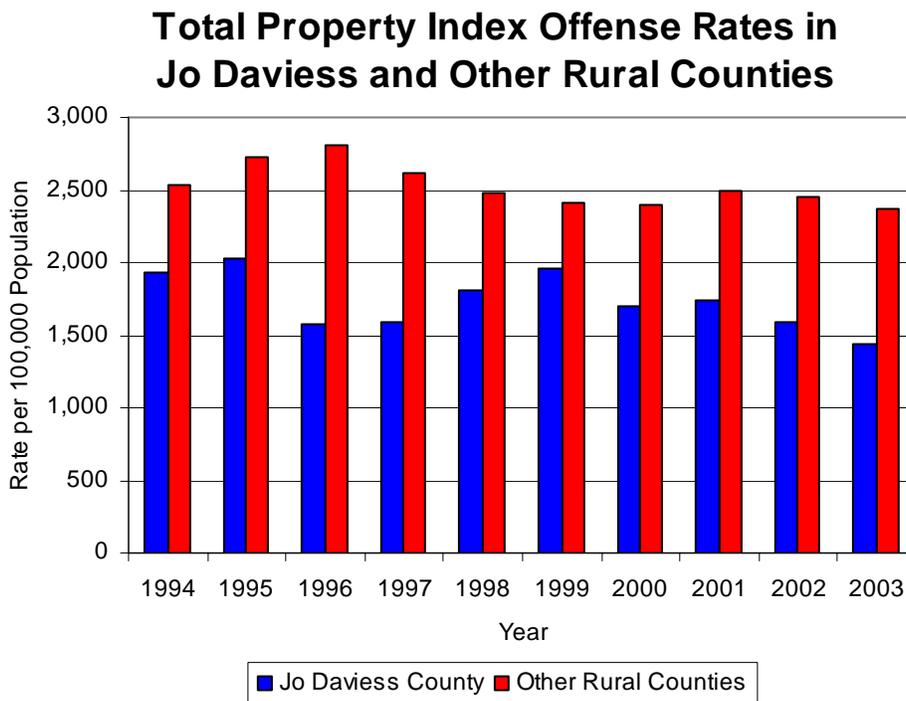
Source: ICJIA calculation using Illinois State Police and U.S. Census Bureau data

Property Index Offenses Reported to the Police in Jo Daviess County

Between 1994 and 2003, the number of property Index offenses reported to the police in Jo Daviess County decreased 25 percent, from 431 to 325. Thefts accounted for 75 percent of all property Index offenses reported in Jo Daviess County during 2003.

Between 1994 and 2003, the property Index offense rate in Jo Daviess County decreased 25 percent, from 1,928 to 1,443 offenses per 100,000 population (Figure 2). The property Index offense rate in the other rural counties decreased 6 percent, from 2,530 to 2,374 offenses per 100,000 population. Jo Daviess County's 2003 property Index offense rate was 39 percent lower than the rate in the other rural counties.

Figure 2



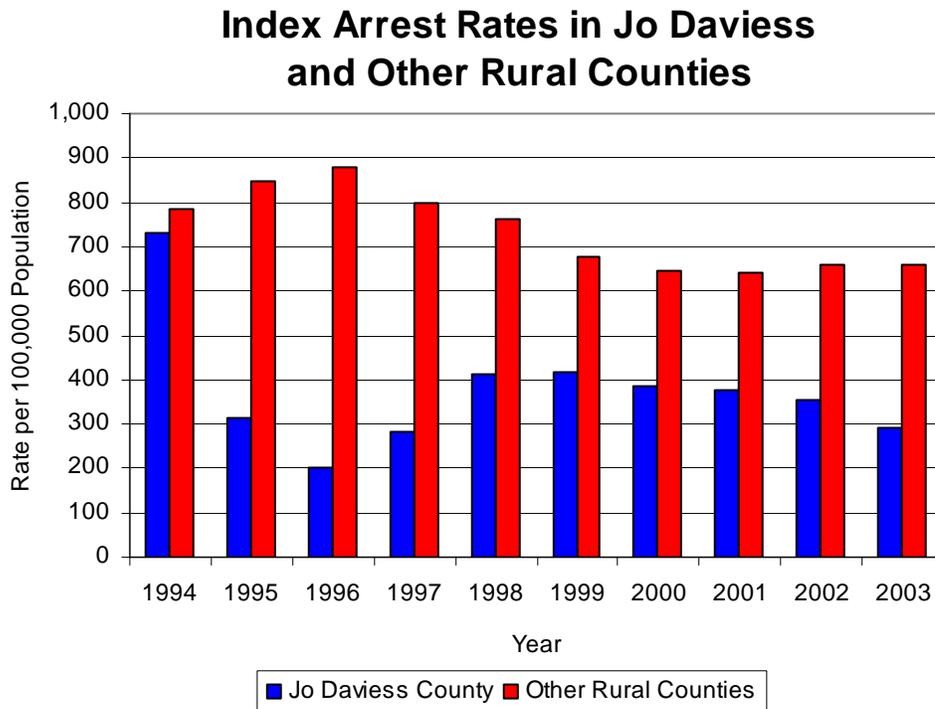
Source: ICJIA calculation using Illinois State Police and U.S. Census Bureau data

Index Arrests by Jo Daviess County Law Enforcement Agencies

Between 1994 and 2003, arrests for total Index offenses by law enforcement agencies in Jo Daviess County decreased 66 percent, from 163 to 66. The majority of Index arrests were for property Index offenses. Of the 66 Index arrests made in Jo Daviess County during 2003, 33 percent were for violent Index crimes and 67 percent were for property Index crimes. Arrests for theft and aggravated assault accounted for the majority of property and violent Index arrests in Jo Daviess County during 2003. While thefts accounted for 55 percent of all property Index arrests, aggravated assaults accounted for all violent Index arrests.

Between 1994 and 2003, the Index arrest rate in Jo Daviess County decreased 60 percent, from 729 to 293 arrests per 100,000 population (Figure 3). During the same period, the Index arrest rate in the other rural counties decreased 16 percent, from 783 to 293 arrests per 100,000 population. In 2003, Jo Daviess County's Index arrest rate was 56 percent lower than the Index arrest rate in the other rural counties.

Figure 3



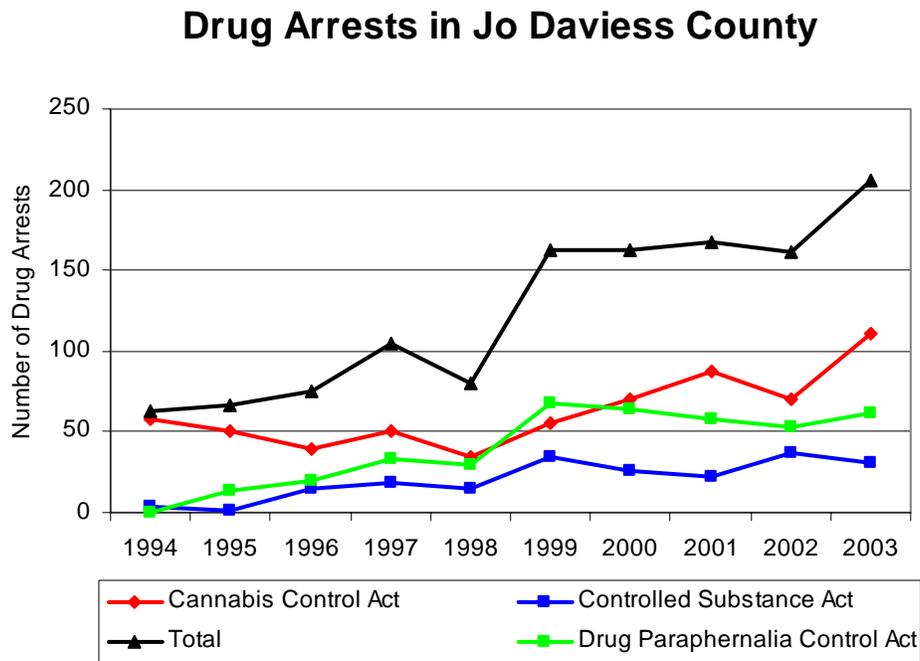
Source: ICJIA calculation using Illinois State Police and U.S. Census Bureau data

Drug Offense Arrests in Jo Daviess County

Between 1994 and 2003, arrests for total drug offenses (including violations of Illinois' Cannabis Control Act, Controlled Substances Act, Drug Paraphernalia Control Act, and the Hypodermic Syringes and Needles Act) more than tripled, from 63 to 206 (Figure 4). Cannabis Control Act arrests accounted for the majority of the increase in total drug arrests during the period analyzed.

Throughout the entire period analyzed, arrests for violations of Illinois' Cannabis Control Act (which prohibits the possession, sale, and cultivation of cannabis) in Jo Daviess County have out-numbered arrests for violations of the Controlled Substances Act (which prohibits the possession, sale, distribution, or manufacture of all other illegal drugs such as cocaine and opiates). Between 1994 and 2003, the number of arrests for violations of the Cannabis Control Act in Jo Daviess County increased 91 percent, from 58 to 111. Arrests for violations of the Controlled Substances Act increased more than six-fold, from four to 31 during the period analyzed (Figure 4).

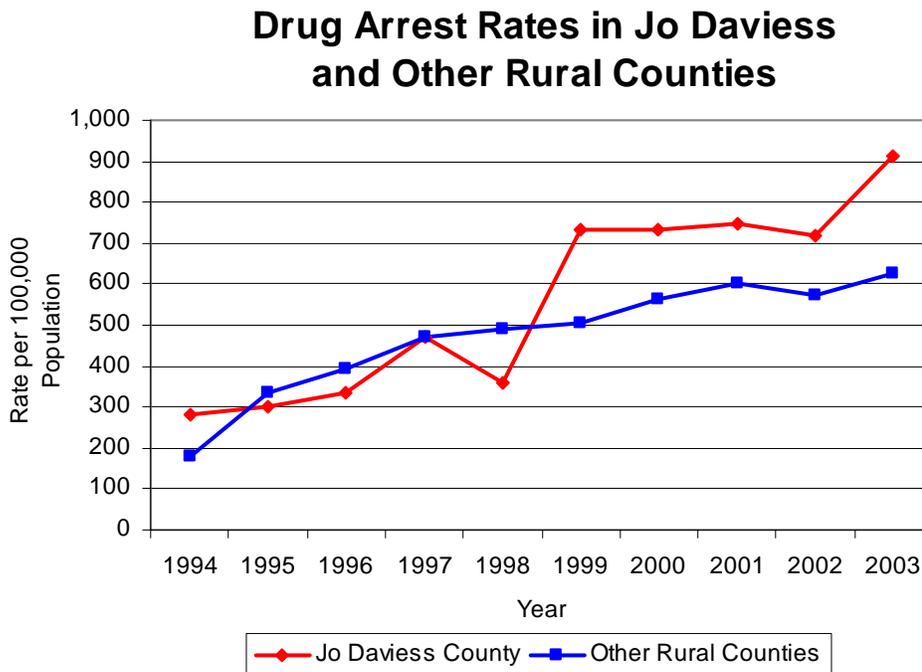
Figure 4



Source: Illinois State Police

Between 1994 and 2003, the arrest rate for all drug law violations in Jo Daviess County more than tripled, from 282 to 915 arrests per 100,000 population (Figure 5). The total drug arrest rate in the other rural counties also more than tripled between 1994 and 2003, from 180 to 629 arrests per 100,000 population. In 2003, the drug arrest rate in Jo Daviess County was 45 percent higher than the rate in the other rural counties.

Figure 5



Source: ICJIA calculation using Illinois State Police and U.S. Census Bureau data

Drugs Seized in Jo Daviess County

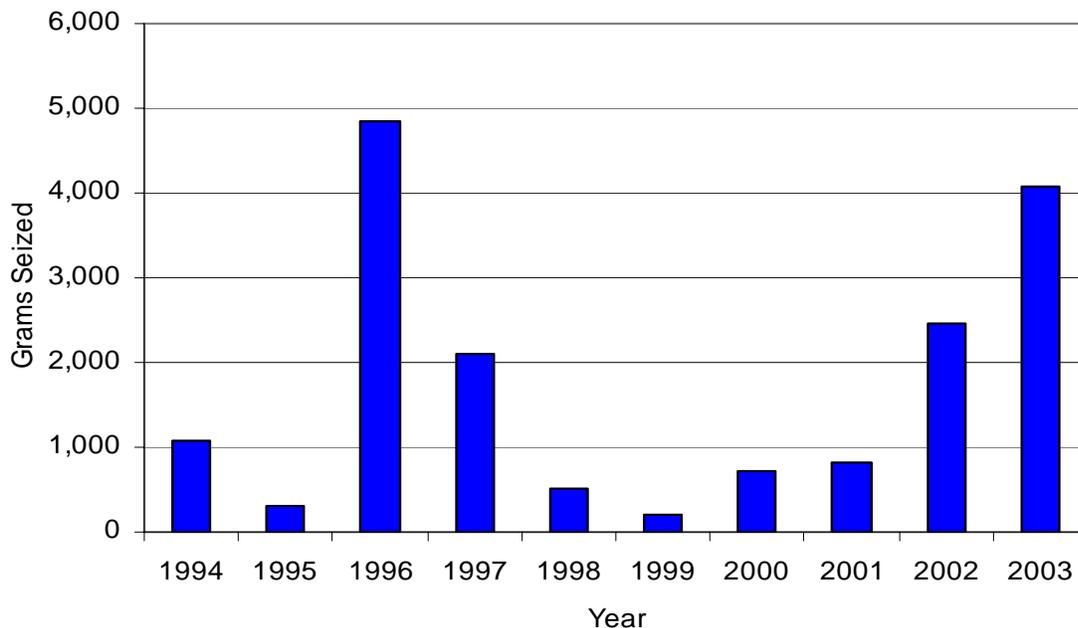
Drugs seized by law enforcement agencies are another indicator of the extent and nature of the illegal drug trade in a jurisdiction. When illegal drugs are seized by law enforcement agencies in Illinois, they are submitted to a crime lab for analysis. Most agencies submit drugs to one of the Illinois State Police crime labs. These labs record the quantity of drugs submitted from each county. This section discusses the quantities of illegal drugs seized and submitted to the Illinois State Police from law enforcement agencies in Jo Daviess County.

Cannabis Seized in Jo Daviess County

Cannabis accounts for the majority of drugs seized in Jo Daviess County and in most Illinois jurisdictions. Although there were large variations in the number of grams of cannabis seized between 1994 and 2003, the quantity of cannabis seized in Jo Daviess County nearly quadrupled from 1,066 grams to 4,088 grams (Figure 6).

Figure 6

Cannabis Seized in Jo Daviess County



Source: Illinois State Police

During the period between 1994 and 2003, the quantity of cannabis seized in the other rural counties decreased 56 percent, from 607,083 grams to 268,556 grams. In 2003, Jo Daviess County had a cannabis seizure rate of 18,146 grams per 100,000 population, 13 higher than the rate of 16,099 grams per 100,000 population in the other rural counties.

Cocaine and Crack Cocaine Seized in Jo Daviess County

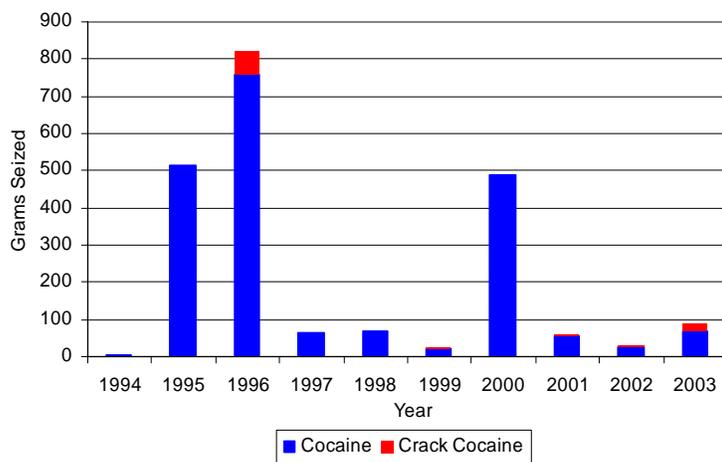
The quantity of powdered and crack cocaine seized in Jo Daviess County drastically increased between 1994 and 2003 (Figure 7). During the period analyzed, the quantity of powder cocaine seized in Jo Daviess County increased from two grams in 1994 to 69 grams in 2003. Crack cocaine accounted for a substantially increase in the total cocaine seized in Jo Daviess County. The quantity of crack cocaine seized in Jo Daviess County increased from one gram in 1994 to 23 grams in 2003 (Figure 7).

During the past decade, it is clear that methamphetamine “activity” in the state has increased drastically and has become a significant drug problem in many jurisdictions. Further, the extent to which law enforcement agencies are encountering methamphetamine has also dispersed across a large area of the state, with most of this being fueled by activities taking place in Illinois’ rural jurisdictions.

Although the amount of methamphetamine seized in Jo Daviess County between 1994 and 2003 (35 grams total) was relatively small, the quantity of methamphetamine seized increased from zero to ten grams during the period analyzed.

Figure 7

Cocaine and Crack Cocaine Seized in Jo Daviess County



Source: Illinois State Police

The quantity of powder cocaine seized in the other rural counties increased dramatically during the period analyzed. Between 1994 and 2003, the amount of powder cocaine seized decreased 81 percent in the other rural counties, from 70,100 grams to 12,995 grams, while the quantity of crack cocaine seized increased 77 percent from 1,176 grams to 2,083 grams. In 2003, 305 grams of powder cocaine per 100,000 population were seized in Jo Daviess County, 61 percent lower than the rate of 779 grams of powder cocaine per 100,000 population seized in the other rural counties.

III. Adult and Juvenile Court Activity in Jo Daviess County

Although Illinois has one of the best court reporting systems in the country, the Administrative Office of the Illinois Courts only collects information regarding the aggregate number of court filings, dispositions, and probation caseloads. Currently, there are no statewide data available on court filings, dispositions, and convictions by offense type. However, detailed offense data are available from the Illinois Department of Corrections for those convicted felons sentenced to prison.

Trends in the number of delinquency petitions filed and adjudicated in juvenile court are also presented. Illinois statutes define delinquency offenses as those committed by someone younger than 17 years old that would be considered crimes if committed by someone 17 years of age or older.

In Illinois, county probation departments are overseen by the Administrative Office of the Illinois Courts' Probation Division. This section also presents data on active misdemeanor and felony adult caseloads and the number of juveniles under the supervision of the probation departments in Jo Daviess County and the other rural counties.

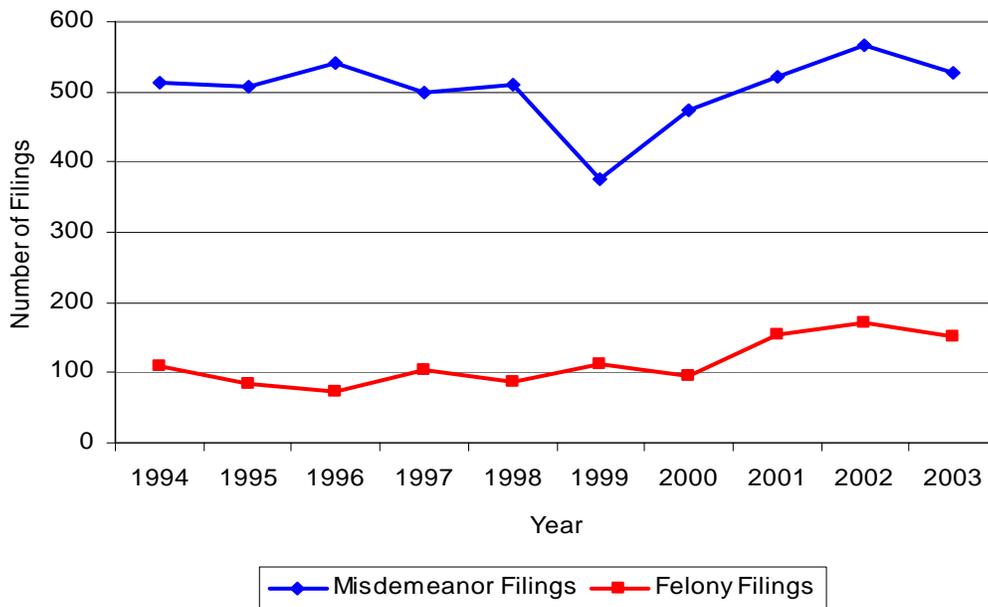
Misdemeanor and Felony Filings in Jo Daviess County

The Administrative Office of the Illinois Courts reports data on criminal court cases in two categories: misdemeanors and felonies. After screening a case and deciding it warrants further action, the state's attorney must file formal charges in court. Misdemeanor cases are less serious than felonies and can be punished by a probation sentence of one year or less and less than one year of incarceration. Felony cases, on the other hand, are more serious and can be punished by a probation term up to four years and incarceration for more than one year. When comparing the number of filings across time and across counties, it should be noted that differences in reporting practices exist. For example, when two or more defendants are involved in a single case, some state's attorneys file a single case charging all defendants, while others file a separate case for each suspect.

In 2003, felony and misdemeanor court filings accounted for 9 percent of all filings in Jo Daviess County's courts (civil, traffic, family, and other). Between 1994 and 2003, the number of felony filings in Jo Daviess County increased 37 percent, from 110 to 151 (Figure 8). During the same period, misdemeanor filings increased 3 percent, from 513 in 1994 to 528 in 2003. In 2003, misdemeanor filings out-numbered felony filings by more than three to one.

Figure 8

**Felony and Misdemeanor Filings
in Jo Daviess County**

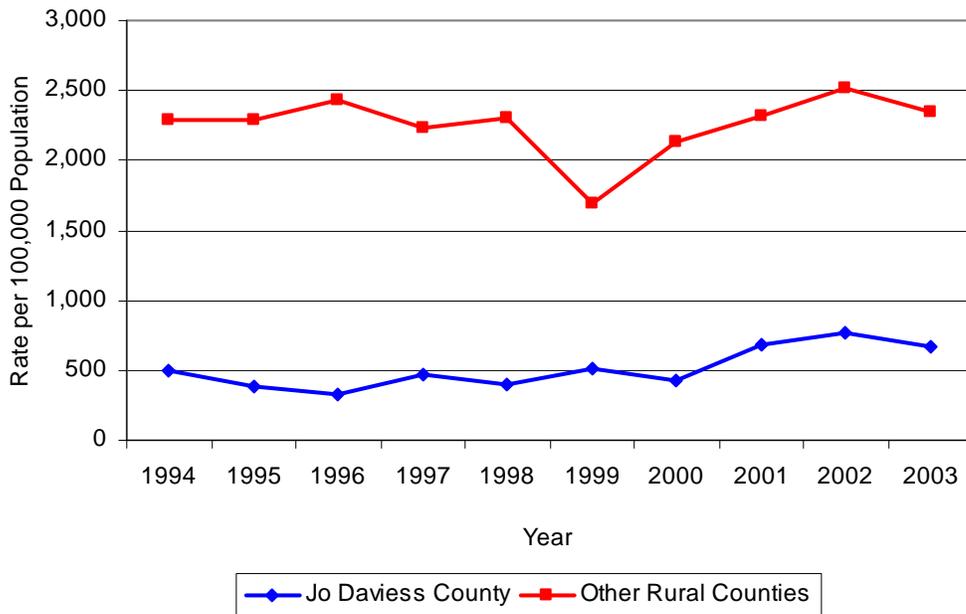


Source: Administrative Office of the Illinois Courts

Between 1994 and 2003, the felony-filing rate in Jo Daviess County increased 36 percent, from 492 to 670 cases per 100,000 population (Figure 9). Similarly, the felony-filing rate in the other rural counties increased 45 percent during this period, from 616 to 892 cases per 100,000 population. In 2003, the felony-filing rate in Jo Daviess County was 25 percent lower than the rate in the other rural counties.

Figure 9

Felony Filing Rates in Jo Daviess and Other Rural Counties



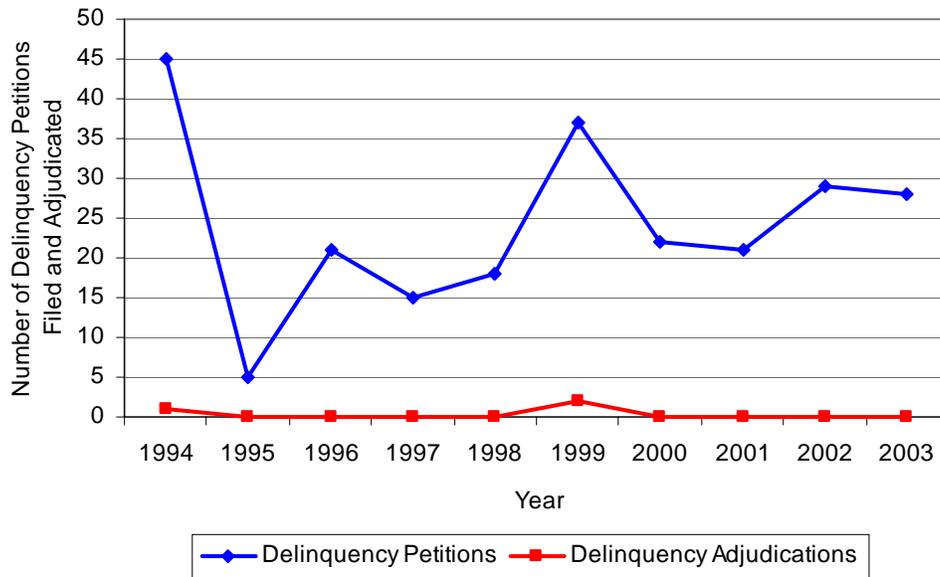
Source: Administrative Office of the Illinois Courts and U.S. Census Bureau data

Illinois’ juvenile court system differs in several key aspects from the adult criminal court system. One aspect revolves around the difference in treatment between juveniles and adults: the juvenile court process is somewhat less formal and adversarial; authorities are given much more latitude in determining the proper response to each case. Traditionally, the terminology used to describe juvenile proceedings has been less harsh than that used for the adult criminal process. For example, Illinois’ juvenile courts accept “petitions of delinquency” rather than misdemeanor or felony criminal complaints. However, pursuant to the Juvenile Court Reform Act of 1998, criminal court terms, such as “trial” and “sentencing,” have replaced the less harsh “adjudicatory hearing” and “dispositional hearing” terms.

Between 1994 and 2003, the number of juvenile delinquency petitions filed in Jo Daviess County decreased 38 percent, from 45 to 28 (Figure 10). In 2003, none of the juveniles named in delinquency petitions were adjudicated delinquent. Between 1994 and 2003, there were three delinquency adjudications reported in Jo Daviess County.

Figure 10

Juvenile Delinquency Petitions Filed and Adjudicated in Jo Daviess County



Source: Administrative Office of the Illinois Courts

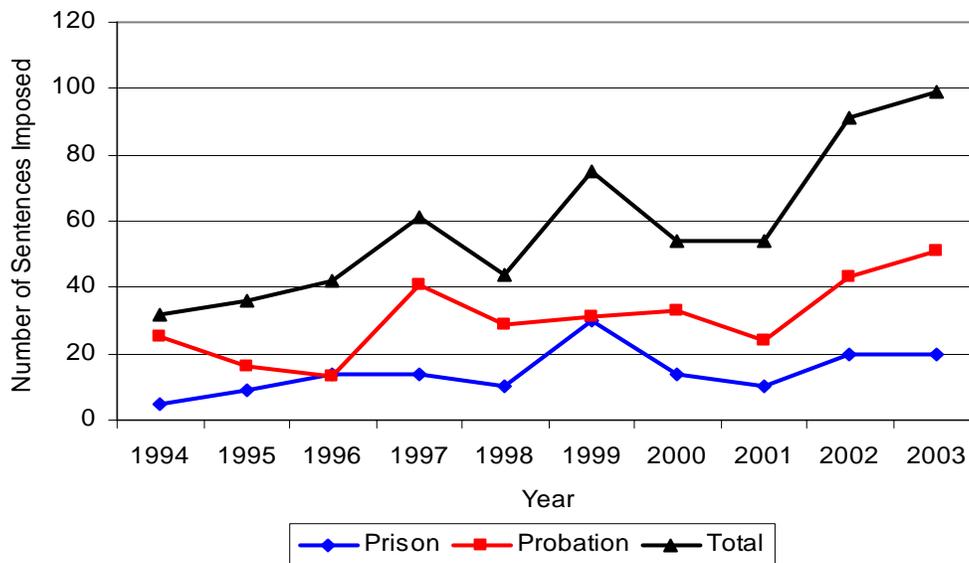
Between 1994 and 2003, the delinquency petition-filing rate in Jo Daviess County decreased 32 percent, from 1,900 to 1,286 per 100,000 juveniles. During the same period, the delinquency petition-filing rate in the other rural counties increased 13 percent, from 2,013 to 2,279 petitions per 100,000 juveniles. In 2003, the delinquency petition rate in Jo Daviess County was 44 percent lower than the rate in the other rural counties.

Anyone convicted of a felony in Illinois can be sentenced either to prison or probation, or receive a conditional discharge. A number of factors influence the type and length of sentence imposed on convicted felons, including the severity of the crime, the offender’s criminal, and social history, safety of the community, and legislation affecting certain types of offenses. For some types of convictions a sentence to prison is required by state statute.

Between 1994 and 2003, the number of offenders convicted of a felony and sentenced in Jo Daviess County more than tripled, from 32 to 99 (Figure 11). The number of convicted felons sentenced to prison and probation increased during the period. The number of convicted felons sentenced to prison quadrupled from five to 20, while the number of convicted felons sentenced to probation more than doubled, from 25 to 51. Despite the increase, felony probation sentences decreased as a proportion of total sentences. In 2003, 52 percent of all convicted felons were sentenced to probation, compared to 78 percent in 1994. On the other hand, between 1994 and 2003, the proportion of felons sentenced to prison increased from 16 percent in 1994 to 20 percent in 2003. In 2003, 28 percent of convicted felons were sentenced to something other than prison or probation.

Figure 11

Sentences Imposed on Felons Convicted in Jo Daviess County

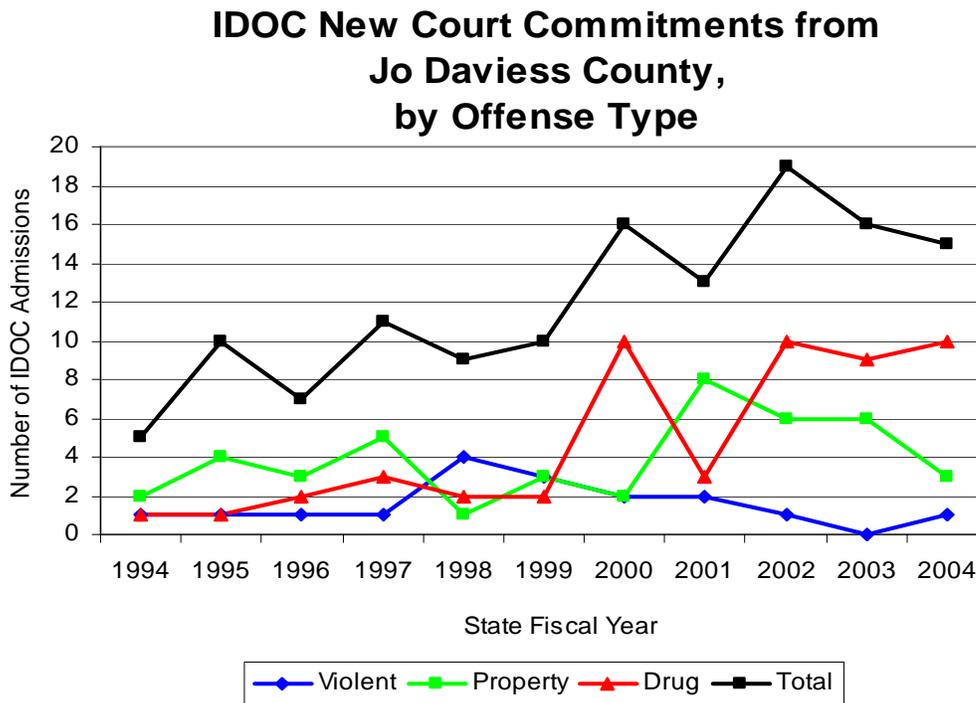


Source: Administrative Office of the Illinois Courts

Adult Prison Admissions from Jo Daviess County

Between SFYs 1994 and 2004, the number of admissions to the Illinois Department of Corrections' Adult Division from Jo Daviess County tripled from five to 15 (Figure 12). In SFY 2003, the number of admissions increased slightly for all offense types except violent admissions, which remained unchanged at one admission. The number of property offender admissions increased from two to three between SFYs 1994 and 2004, while the number of drug offender admissions increased from one to ten.

Figure 12



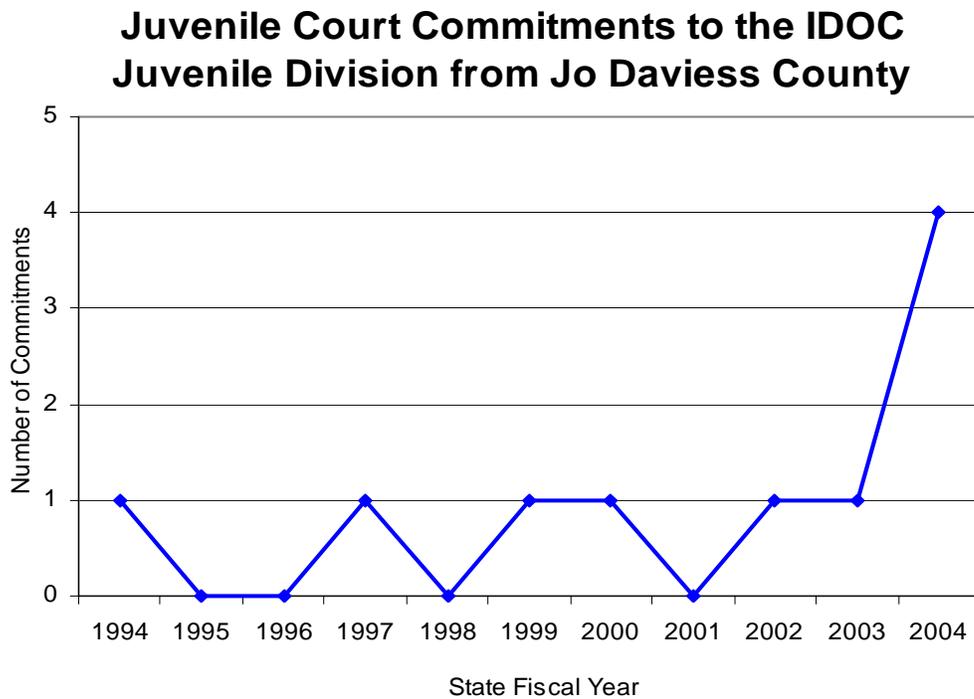
Source: Illinois Department of Corrections

In SFY 2004, violent offenders accounted for 7 percent of the total admissions to the IDOC, while property offenders accounted for 27 percent and drug offenders accounted for 67 percent of all admissions to IDOC.

Juvenile Court Commitments to the Illinois Department of Corrections

The Illinois Department of Corrections' Juvenile Division provides long-term custody for youths, 13 to 17 years old, who have been found delinquent by the juvenile court and committed to the IDOC. Youths may remain in an IDOC juvenile facility until they are 21. Between SFYs 1994 and 2004, there were ten court commitments to the IDOC's Juvenile Division from Jo Daviess County.

Figure 13



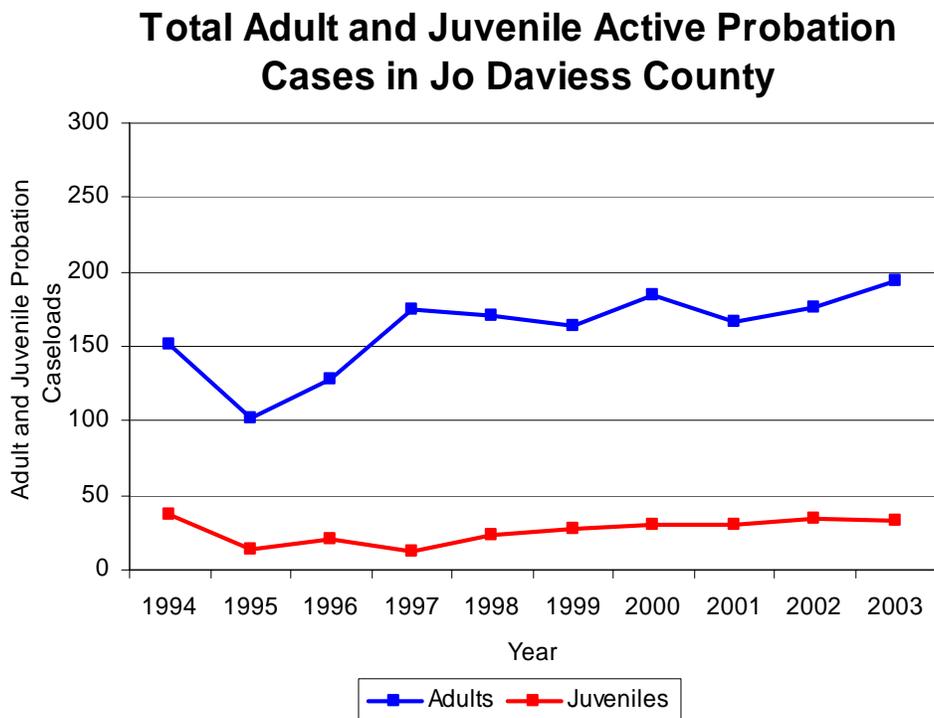
Source: Illinois Department of Corrections

In SFY 2004, the juvenile commitment rate of 190 commitments per 100,000 juveniles to the IDOC's Juvenile Division from Jo Daviess County was 18 percent lower than the rate of 230 commitments per 100,000 juveniles from the other rural counties.

Adult and Juvenile Probation Caseloads in Jo Daviess County

Between December 31, 1994 and December 31, 2003, the number of active adult probation cases in Jo Daviess County increased 28 percent, from 151 to 194 (Figure 14). In 1998, felony offenders accounted for 40 percent of Jo Daviess County's active adult probation caseload. Between 1994 and 2003, the number of juveniles supervised by the Jo Daviess County Juvenile Probation Department decreased 11 percent, from 37 to 33. By comparison, the number of active adult probation cases in the other rural counties increased 39 percent between 1994 and 2003, while the juvenile probation caseloads increased less than 1 percent.

Figure 14



Source: Administrative Office of the Illinois Courts

The active adult probation caseload rate per 100,000 population in Jo Daviess County increased 28 percent between 1994 and 2003, from 675 to 861 cases per 100,000 population. During that same period, the active adult probation caseload rate increased 40 percent in the other rural counties, from 745 to 1,046 cases per 100,000 population. In 2003, the active adult probation caseload rate in Jo Daviess County was 18 percent lower than the rate in the other rural counties.

IV. Jail Populations in Jo Daviess County

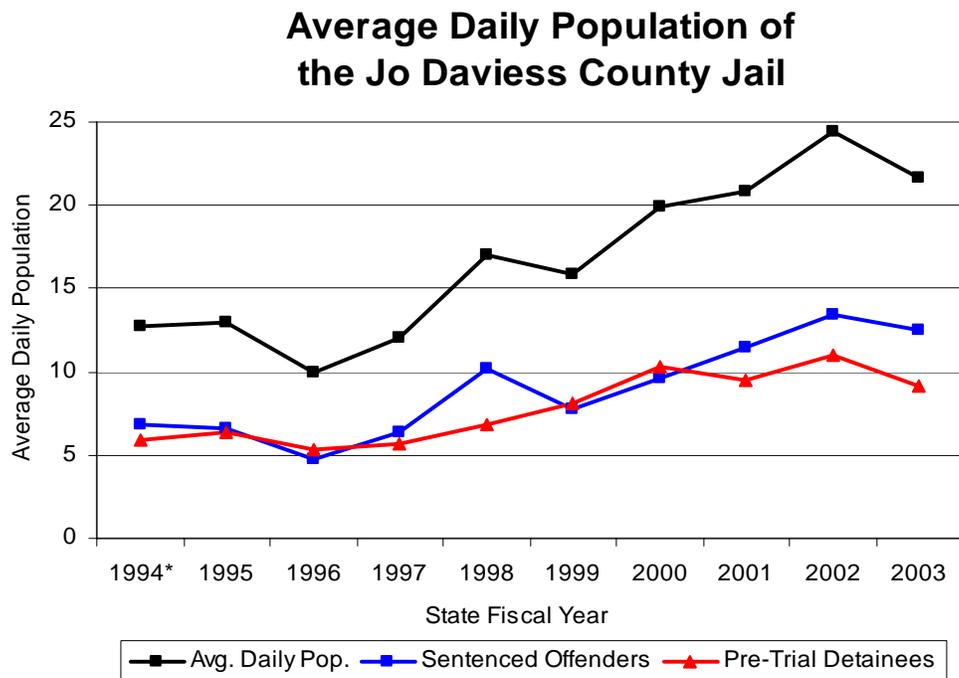
Jail data in Illinois are collected by the Illinois Department of Corrections' Jo Daviess of Inspections and Audits. As with court data, data are not available detailing the specific offenses for which offenders were held in county jails. In addition, between SFYs 1992 and 1994, the IDOC did not collect Illinois jail population data. Data presented for SFY 1994 were estimated by the Authority using the reported SFYs 1991 and 1995 data.

Average Daily Population of the Jo Daviess County Jail

The Jo Daviess County Jail was one of 91 county jails in operation in Illinois during SFY 2003. There are ten counties that did not operate a jail of their own; they rely on other counties to house their pretrial detainees and sentenced offenders at either a per-diem or contracted rate.

Between SFYs 1994 and 2003, the average daily population of the Jo Daviess County Jail increased 70 percent, from 13 to 22 (Figure 14). During this period, pretrial detainees (those individuals who have been arrested for a crime and are awaiting trial) accounted for a decreased proportion of the average daily population; decreasing from 47 percent in SFY 1994 to 42 percent in SFY 2003. On the other hand, sentenced offenders (those offenders who have been convicted and sentenced to the county jail) accounted for an increased proportion of the average daily population; increasing 8 percent, from 53 percent in SFY 1994 to 58 percent in SFY 2003.

Figure 15



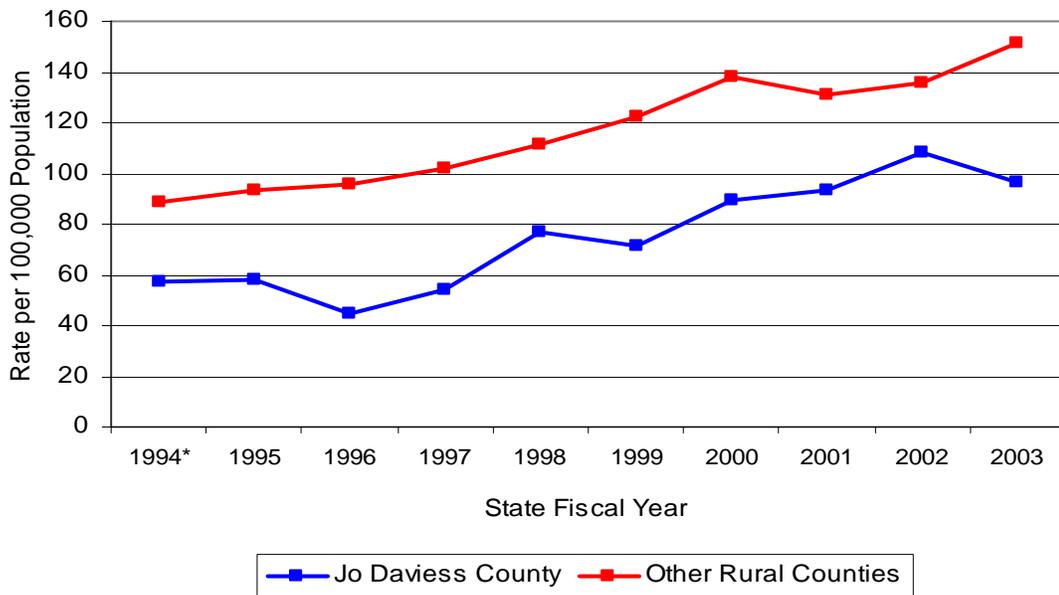
Source: Illinois Department of Corrections

* Information estimated by ICJIA

Between SFYs 1994 and 2003, the average daily jail population rate in Jo Daviess County increased 69 percent, from 57 to 96 per 100,000 population (Figure 15). During this same period, the average daily jail population rate in the other rural counties increased 71 percent, from 88 to 151 per 100,000 population. In SFY 2003, the Jo Daviess County Jail had an average daily jail population rate of 96 per 100,000 population, 36 percent lower than the rate of 151 per 100,000 population in the other rural counties.

Figure 16

**Average Daily Jail Population Rates,
Jo Daviess and Other Rural Counties**



Source: ICJIA calculation using Illinois Department of Corrections and U.S. Census Bureau data

* Information estimated by ICJIA

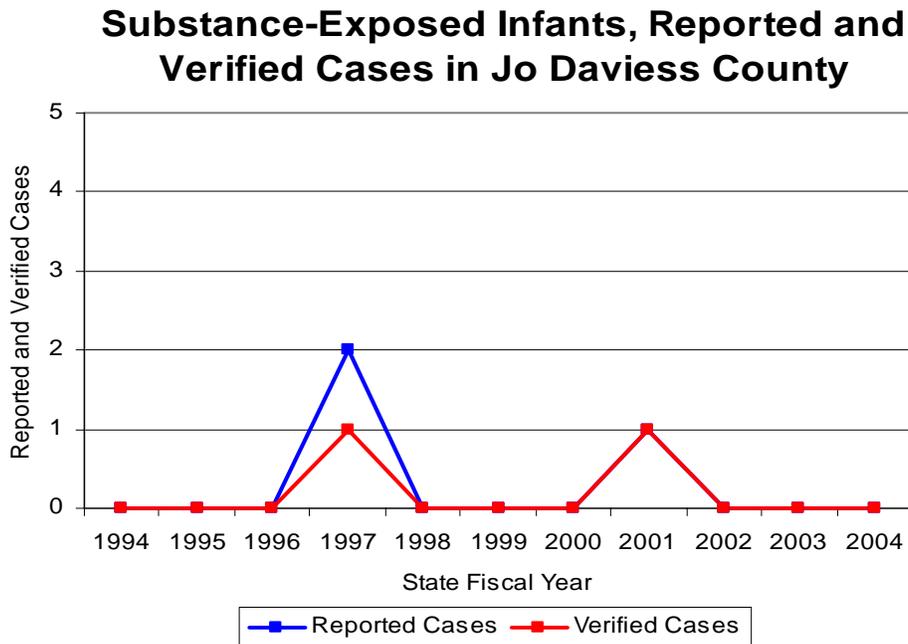
V. Indicators of Child Abuse and Neglect in Jo Daviess County

Substance-Exposed Infants in Jo Daviess County

Illinois continues to experience the effects of prenatal substance abuse. In Illinois, if a baby is born and thought to have been exposed to illegal substances or alcohol, either through observation by physicians or toxicology tests, the case is reported to the Illinois Department of Children and Family Services (DCFS). These cases are then investigated by DCFS to verify the child's prenatal exposure to either alcohol or illegal substances. Between SFYs 1994 and 2004, 96 of Illinois' 102 counties reported at least one case of a substance-exposed infant.

Between SFYs 1994 and 2004, there were three reported cases of substance-exposed infants in Jo Daviess County, two of which were verified. Between SFYs 1994 and 2004, the number of reported cases of substance-exposed infants in the other rural counties increased 23 percent, from 83 to 102, while the number of verified cases of substance-exposed infants increased 43 percent, from 44 to 63.

Figure 17



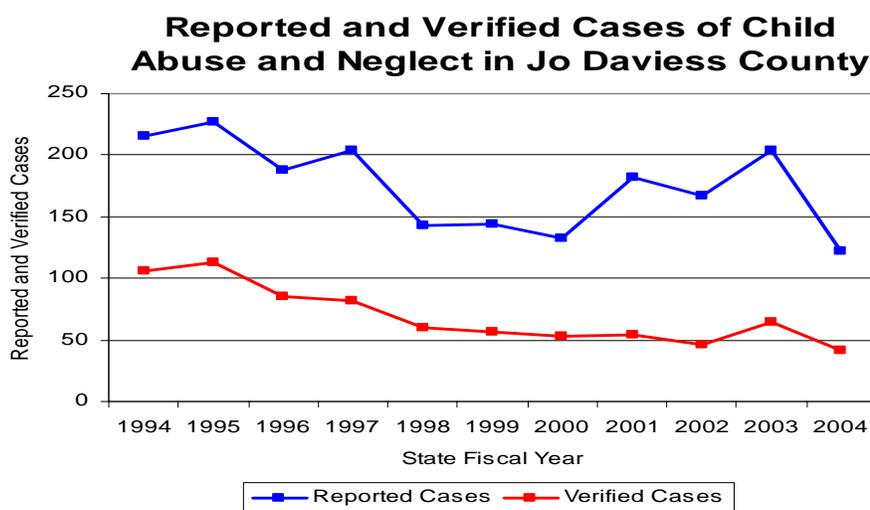
Source: Illinois Department of Children and Family Services

Child Abuse and Neglect Cases Reported and Verified in Jo Daviess County

Recent research on the relationship between maltreatment of youth and delinquency has revealed an important distinction between child maltreatment and adolescent maltreatment. Using data from the Office of Juvenile Justice and Delinquency Prevention’s Program of Research on the Causes and Correlates of Delinquency, researchers have found that youth that were abused during childhood (12 years of age or less) were no more likely to become delinquent than youth who were not abused, but youth who were abused during adolescence (after age 12) were significantly more likely to be delinquent.¹ While prior child abuse may not be linked to juvenile delinquency, studies examining prior child abuse have shown that childhood victimization may be linked to other poor outcomes in youth, including low academic achievement, teenage parenthood (particularly for females), drug use, and symptoms of mental illness.² Additionally, research examining adolescent victimization (including physical and sexual assaults) and adult outcomes has found a correlation between previous victimization and substance abuse, depression, and post-traumatic stress disorder in adulthood.³ In Illinois, DCFS investigates reported cases of child abuse.

Between SFYs 1994 and 2004, the number of child abuse and neglect cases reported in Jo Daviess County decreased 43 percent, from 215 to 122 (Figure 16). During that same period, 761 cases, or 39 percent of all cases reported, were verified by a DCFS investigation. Verified cases of child abuse and neglect in Jo Daviess County decreased 61 percent between SFYs 1994 and 2004, from 106 to 41.

Figure 18



Source: Illinois Department of Children and Family Services

¹ Thornberry, Terence P., David Huizinga and Rolf Loeber. 2004. “The Causes and Correlates Studies: Findings and Policy Implications.” *Juvenile Justice Journal*. 9:1. Washington, D.C.: U.S. Government Printing Office.

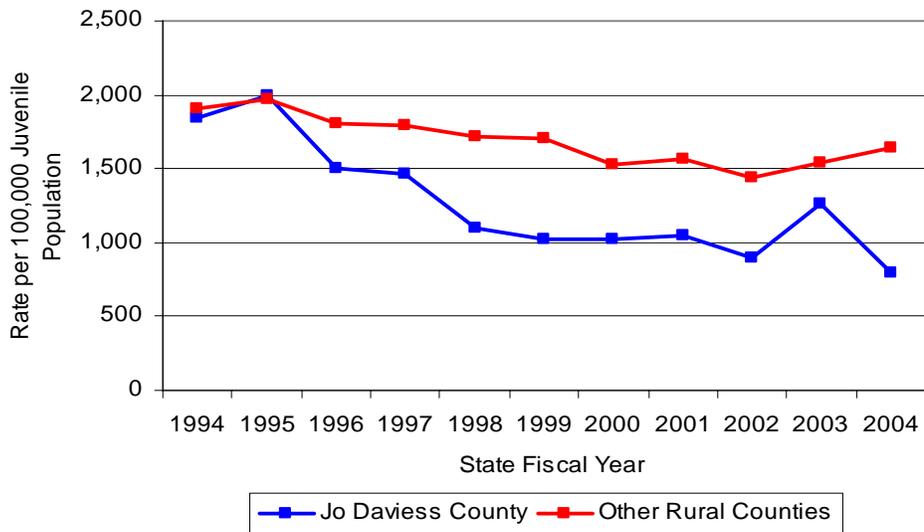
² Kelly, B., Thornberry, T. and Smith, C. 1997. “In the Wake of Childhood Maltreatment.” *Juvenile Justice Bulletin*. Washington, D.C.: U.S. Government Printing Office.

³ Menard, S. 2002. “Short and Long-Term Consequences of Adolescent Victimization.” *Youth Research Bulletin*. Washington, D.C.: U.S. Government Printing Office.

Between SFYs 1994 and 2004, the rate of verified cases of child abuse and neglect in Jo Daviess County decreased 57 percent, from 1,850 to 794 per 100,000 juveniles (Figure 17). During the same period, the rate of verified child abuse and neglect cases decreased 14 percent in the other rural counties, from 1,910 to 1,646 per 100,000 juveniles. In 2004, the rate of verified cases of child abuse and neglect in Jo Daviess County was 52 percent lower than in the other rural counties.

Figure 19

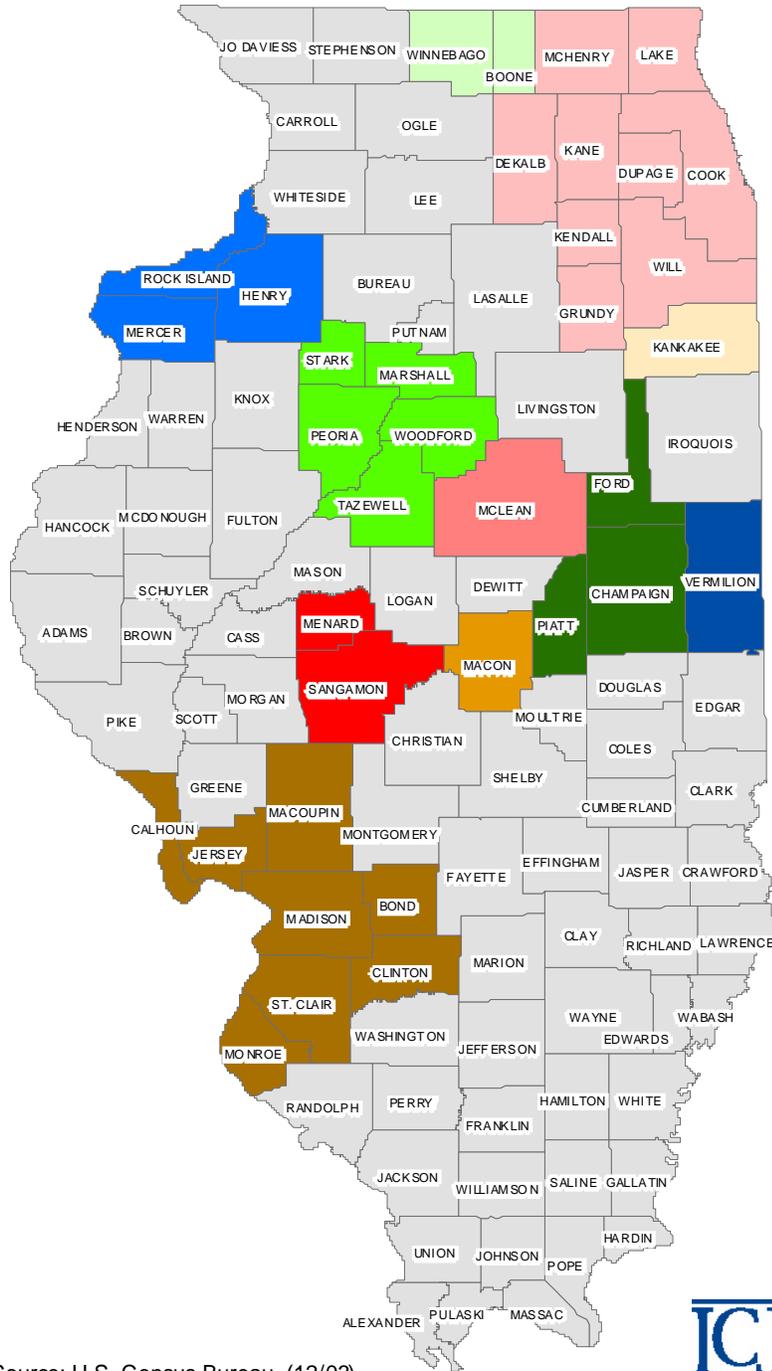
Rate of Verified Cases of Child Abuse and Neglect, Jo Daviess and All Other Rural Counties



Source: ICJIA calculation using Illinois Department of Children and Family Services and U.S. Census Bureau data

VI. Appendix I (Map of Illinois Counties within a Metropolitan Statistical Area)

Illinois Counties, by Metropolitan Statistical Area*



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