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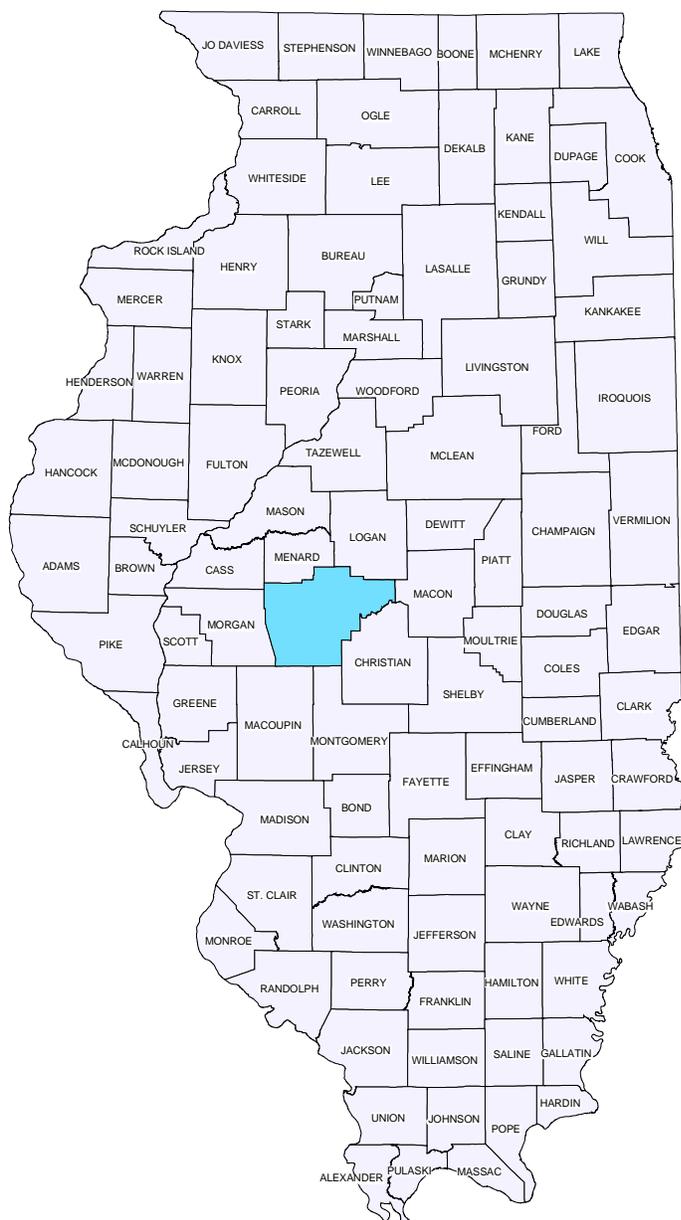
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Research and Program Evaluation in Illinois: The Extent and Nature of Drug and Violent Crime in Illinois' Counties



A Profile of the Sangamon County Criminal and Juvenile Justice Systems

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FOREWORD

The Illinois Criminal Justice Information Authority is a state agency created in 1983 to promote community safety by providing public policymakers, criminal justice professionals and others with information, tools and technology needed to make effective decisions that improve the quality of criminal justice in Illinois. The Authority provides an objective system-wide forum for identifying critical problems in criminal justice, developing coordinated and cost-effective strategies, and implementing and evaluating solutions to those problems. The specific powers and duties of the Authority are delineated in the Illinois Criminal Justice Information Act (Illinois Compiled Statutes, Ch. 20, Sec. 393/7). Two of the Authority's many responsibilities are serving as a clearinghouse of information and research on criminal justice and undertaking research studies to improve the administration of criminal justice.

Since 1989, the Authority's Research and Analysis Unit has received funds under the federal Anti-Drug Abuse Act of 1988 to document the extent and nature of drug and violent crime in Illinois and the criminal justice system's response to these offenses. As a result of these efforts, the Authority has amassed a large amount of data measuring the extent and nature of drug and violent crime in Illinois and the impact these crimes have had on the criminal justice system. To put this information into the hands of Illinois' criminal justice policymakers in a useful summary format, the Authority's Research and Analysis Unit has developed profiles of the criminal justice system for each county in Illinois. In 1994, the Illinois Criminal Justice Information Authority produced a series of reports detailing criminal justice system activity levels for each of Illinois' 102 counties. As a result of the positive response by local criminal justice officials, in 1996 the Authority updated and expanded the scope of these reports to reflect current criminal and juvenile justice activity. It is hoped that these 2004 updated reports will be as valuable, if not more, than the original versions. In addition to providing policymakers with an overview of activities across the components of the justice system in their county (law enforcement, courts and corrections), the profiles also provide perspective by including trends experienced in counties with similar population sizes.

While the data presented in this report are by no means inclusive of all indicators, they do provide a general overview of crime and the criminal justice system's response. In addition, these data are readily available and consistently defined through existing statewide data collection mechanisms.

The information presented in this profile has been provided to the Authority by a number of state agencies, specifically: the Illinois State Police, the Administrative Office of the Illinois Courts, the Illinois Department of Corrections, and the Illinois Department of Children and Family Services. The support and cooperation of these agencies and their staffs have helped make this report an informative and timely source of information on the activities of the criminal justice system in Illinois.



The Illinois Criminal Justice Information Authority's
Web-based clearinghouse of criminal justice data available at:

<http://www.icjia.state.il.us>.

I. Introduction

Sangamon County, located in central Illinois, covers an area of 868 square miles and had a 2003 population of 191,875, according to estimates by the U.S. Department of Commerce's Bureau of the Census. Using these figures, Sangamon County was tied as the 8th largest county in Illinois geographically, but 10th largest in terms of population. Combining these two measures, Sangamon County had the 12th highest population density per square mile among Illinois' 102 counties.

As with the previous reports, information specific to Sangamon County is presented in comparison with similar counties. To provide more useful comparisons, counties have been separated into four types; 1) Cook County, 2) Collar counties, 3) urban counties (outside of Cook and the Collar counties), and 4) rural counties. Because of its size, Cook County is compared to the rest of the state. The Collar counties are the five that border Cook County (DuPage, Lake, Kane, McHenry, and Will). Urban and rural counties are defined by whether or not they lay within a Metropolitan Statistical Area (MSA) (Appendix 1, page 25). Based on these definitions, there are 36 counties in Illinois that are part of a MSA (Cook, Collar, and urban counties) and 66 counties that are not part of a MSA (in other words, rural).

Recent changes to the standard definitions of MSAs have affected the classification of several Illinois counties. The United States Office of Management and Budget (OMB) defines metropolitan and micropolitan statistical areas according to published standards that are applied to Census Bureau data. The general concept of a metropolitan or micropolitan statistical area is that of a core area containing a substantial population nucleus, together with adjacent communities having a high degree of economic and social integration with that core. Currently defined metropolitan and micropolitan statistical areas are based on the application of 2000 standards to 2000 decennial census data and were announced by OMB on June 6, 2003.

Standard definitions of metropolitan areas have changed over time. The term "metropolitan area" (MA) was adopted in 1990 and referred collectively to metropolitan statistical areas (MSAs), consolidated metropolitan statistical areas (CMSAs), and primary metropolitan statistical areas (PMSAs). More recently, the term "core based statistical area" (CBSA) became effective in 2000 and refers collectively to metropolitan and micropolitan statistical areas.

The 2000 standards require that each CBSA must contain at least one urban area of 10,000 or more population. Each metropolitan statistical area must have at least one urbanized area of 50,000 or more inhabitants. Each micropolitan statistical area must have at least one urban cluster of at least 10,000 but less than 50,000 population.

Under the standards, the county (or counties) in which at least 50 percent of the population resides within urban areas of 10,000 or more population, or that contain at least 5,000 people residing within a single urban area of 10,000 or more population, is identified as a "central county" (counties). Additional "outlying counties" are included in the CBSA if they meet specified requirements regarding residents commuting to or from the central counties.

Changes in the definitions of these statistical areas since the 1950 census have consisted chiefly of: 1) the recognition of new areas as they reached the minimum required city or urbanized area population, and 2) the addition of counties to existing areas due to new decennial census data. In some instances, formerly separate areas have been merged, components of an area have been transferred from one area to another, or components have been dropped from an area. The large majority of changes have taken place on the basis of decennial census data.

Because of these historical changes in geographic definitions, users must be cautious in comparing data for these statistical areas from different dates. For more information, contact the Population Distribution Branch at (301) 763-2419 (U. S. Census Bureau).

Based on these characteristics, Sangamon County is one of Illinois' 30 urban counties. Throughout this report, the criminal justice activity trends experienced in Sangamon County will be compared to those trends experienced in the other urban counties. This comparison will be realized through the calculation of rates for the activities being analyzed, with the number per 100,000 population as the format for all the rates.

II. Law Enforcement Activities in Sangamon County

One of the most commonly used indicators of the level of crime in a particular jurisdiction is the number of *Index offenses* reported to the police. There are eight separate offenses which constitute the Crime Index, including murder, criminal sexual assault, robbery, aggravated assault (violent Index offenses), burglary, theft, motor vehicle theft, and arson (property Index offenses). Although these eight offenses do not account for all crimes reported to the police, they are considered to be the most serious, frequent, pervasive, and consistently defined by different law enforcement agencies.

An indicator of the workload that law enforcement agencies place on other components of the justice system is the number of arrests made by police, including those for violent and property Index offenses and drug offenses. Unlike offenses, which are what police must respond to, arrests represent those offenders who may eventually be processed through other components of the justice system, including the courts, county jails, and state and local correctional programs.

In addition to local law enforcement agencies, the Central Illinois Enforcement Group (CIEG) also serves Sangamon County. Throughout most of the period analyzed, there were 21 Metropolitan Enforcement Groups (MEGs) and task forces operating in Illinois. A county is considered to be served by a MEG or task force if at least one law enforcement agency within that county participated in that MEG or task force either by providing personnel or financial resources.

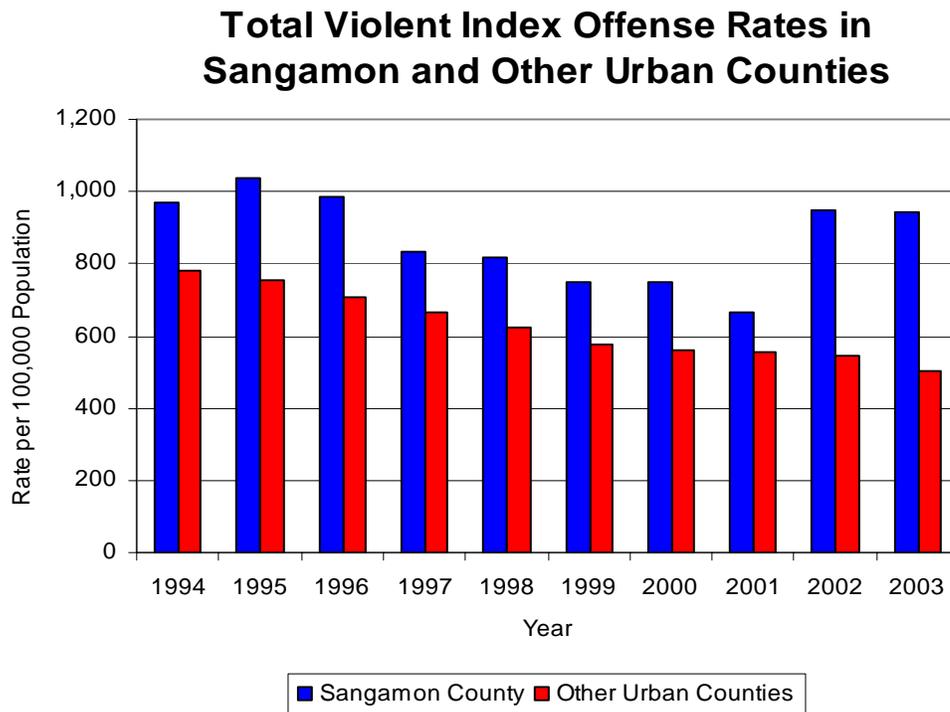
To learn more about the drug enforcement activities of the Central Illinois Enforcement Group and Illinois' other MEGs and task forces, profiles of each of the units were developed by the Authority's Research and Analysis Unit and are available through the Authority's Criminal Justice Information Clearinghouse or can be downloaded from the Authority's Website at www.icjia.state.il.us.

Violent Index Offenses Reported to the Police in Sangamon County

The number of violent Index offenses reported to the police in Sangamon County decreased 1 percent between 1994 and 2003, from 1,833 to 1,811. As in previous years and in most other counties, aggravated assault offenses accounted for the majority (72 percent) of violent Index offenses reported in Sangamon County in 2003.

Similarly, between 1994 and 2003, the violent Index offense rate in Sangamon County decreased 3 percent, from 968 to 944 offenses per 100,000 population. During that same period, the violent Index offense rate in the other urban counties decreased annually, decreasing 36 percent, from 778 to 501 offenses per 100,000 population (Figure 1). The 2003 violent Index offense rate in Sangamon County was 88 percent higher than the rate in the other urban counties.

Figure 1



Source: ICJIA calculation using Illinois State Police and U.S. Census Bureau data

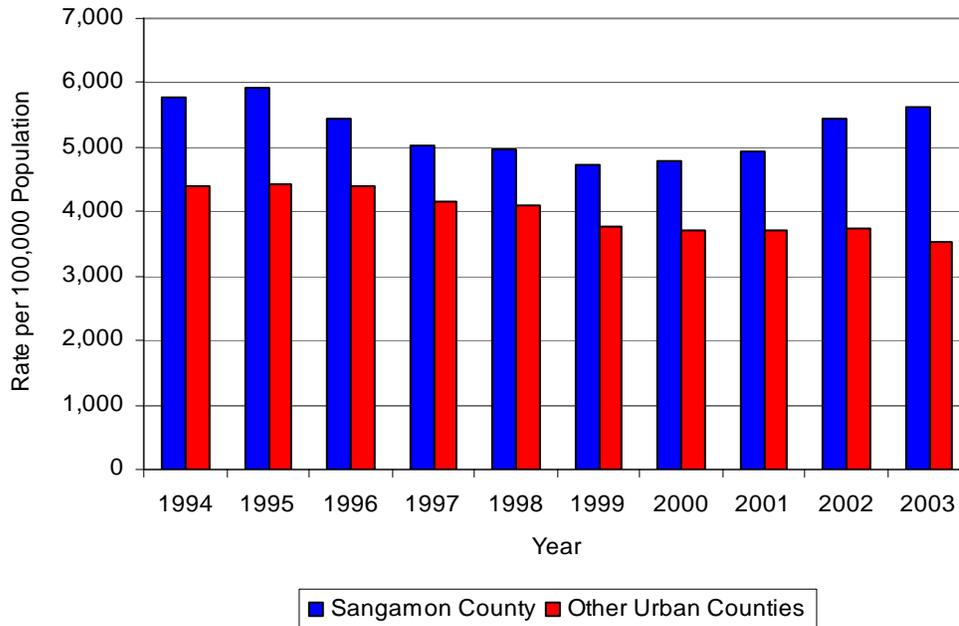
Property Index Offenses Reported to the Police in Sangamon County

Between 1994 and 2003, the number of property Index offenses reported to the police in Sangamon County decreased 1 percent, from 10,934 to 10,813. Thefts accounted for 71 percent of all property Index offenses reported in Sangamon County during 2003.

Between 1994 and 2003, the property Index offense rate in Sangamon County decreased 2 percent, from 5,775 to 5,635 offenses per 100,000 population. In the other urban counties, the property Index offense rate decreased 20 percent, from 4,375 to 3,524 offenses per 100,000 population (Figure 2). The 2003 property Index offense rate in Sangamon County was 60 percent higher than the rate in the other urban counties.

Figure 2

Total Property Index Offense Rates in Sangamon and Other Urban Counties



Source: ICJIA calculation using Illinois State Police and U.S. Census Bureau data

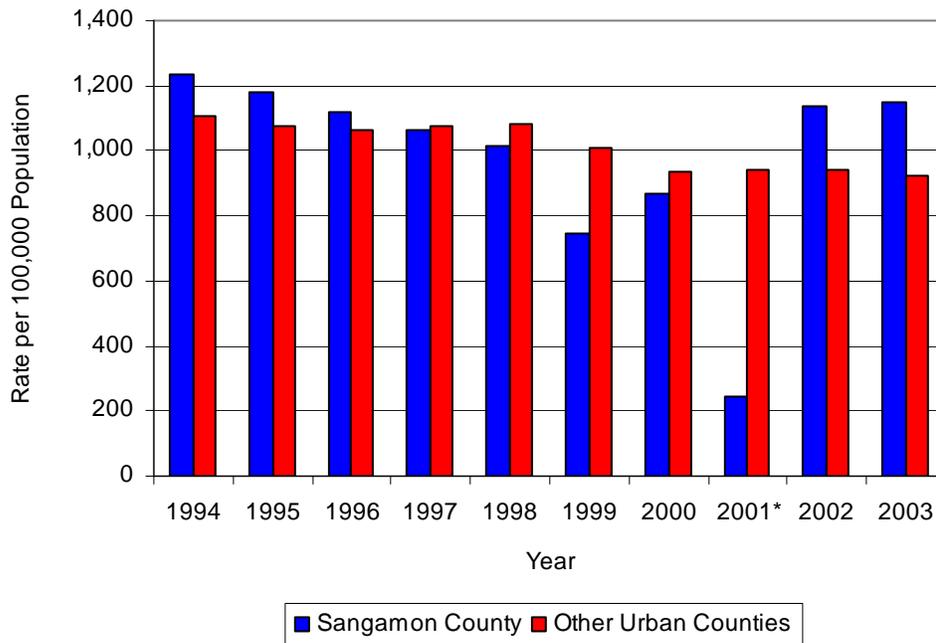
Index Arrests by Sangamon County Law Enforcement Agencies

Between 1994 and 2003, arrests for total Index offenses by law enforcement agencies in Sangamon County decreased 5 percent, from 2,333 to 2,208. The majority of Index arrests were for property Index offenses. Of the 2,208 Index arrests made in Sangamon County during 2003, 29 percent were for violent Index crimes and 71 percent were for property Index crimes. Arrests for theft and aggravated assault accounted for the majority of property and violent Index arrests in Sangamon County during 2003. Of all violent Index arrests, 90 percent were arrests for aggravated assault, while thefts accounted for 82 percent of all property Index arrests.

Between 1994 and 2003, the Index arrest rate in Sangamon County decreased 7 percent, from 1,232 to 1,151 arrests per 100,000 population. During the same period, the Index arrest rate in the other urban counties decreased 17 percent, from 1,109 to 925 arrests per 100,000 population (Figure 3). In 2003, Sangamon County's Index arrest rate was 24 percent higher than the Index arrest rate in the other urban counties.

Figure 3

Index Arrest Rates in Sangamon and Other Urban Counties



Source: ICJIA calculation using Illinois State Police and U.S. Census Bureau data

*Springfield PD did not report arrest data in 2001

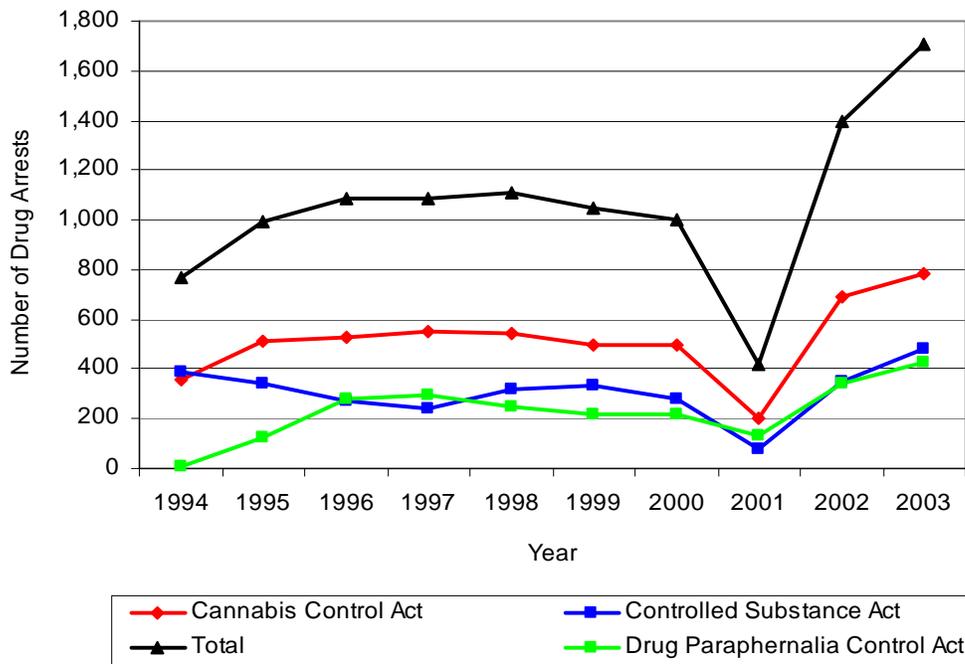
Drug Offense Arrests in Sangamon County

Between 1994 and 2003, arrests for total drug offenses (including violations of Illinois’ Cannabis Control Act, Controlled Substances Act, Drug Paraphernalia Control Act, and the Hypodermic Syringes and Needles Act) more than doubled, from 768 to 1,709 (Figure 4). Like most other counties, total drug arrests in Sangamon County remained relatively stable throughout the 1990s, but jumped dramatically the past two years. Drug Paraphernalia Control Act violations accounted for the majority of the increase in total drug arrests between 1994 and 2003. During this period, the number of arrests for violation of the Drug Paraphernalia Control Act increased dramatically, from nine arrests in 1994 to 423 in 2003, or in other words, 25 percent of all drugs arrests in 2003.

Throughout the period analyzed, arrests for violations of Illinois' Cannabis Control Act (which prohibits the possession, sale, and cultivation of cannabis) in Sangamon County have outnumbered arrests for violations of the Controlled Substances Act (which prohibits the possession, sale, distribution, or manufacture of all other illegal drugs such as cocaine and opiates). Between 1994 and 2003, the number of arrests for violations of the Cannabis Control Act in Sangamon County has more than doubled, from 360 to 787, while arrests for violations of the Controlled Substances Act increased 24 percent, from 390 to 482, between 1994 and 2003 (Figure 4).

Figure 4

Drug Arrests in Sangamon County

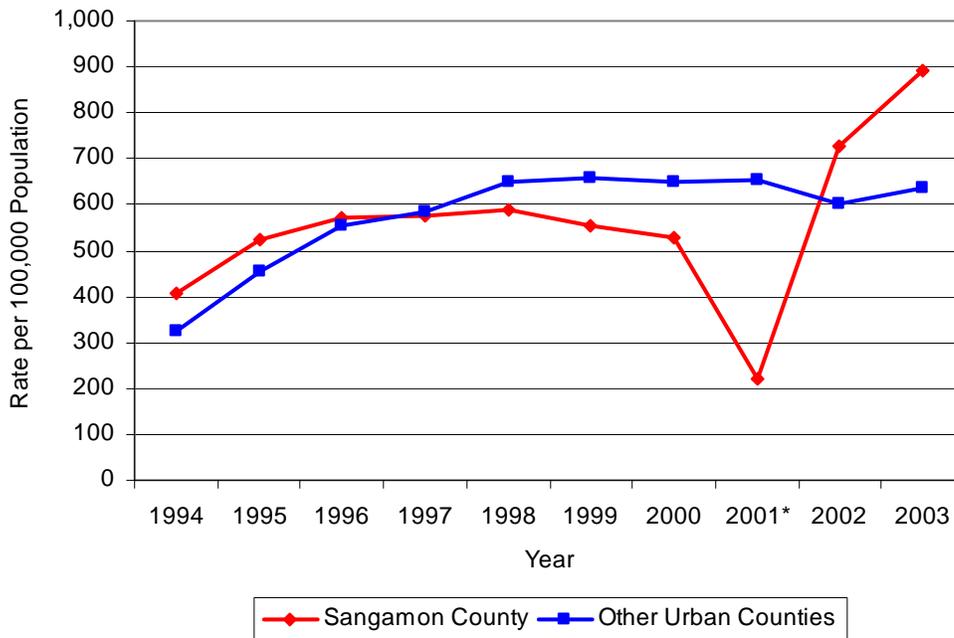


Source: Illinois State Police

*Springfield PD did not report arrest data in 2001

Between 1994 and 2003, the arrest rate for all drug law violations in Sangamon County also more than doubled, from 406 to 891 per 100,000 population. Similarly, the total drug arrest rate in the other urban counties nearly doubled between 1994 and 2003, from 323 to 636 per 100,000 population (Figure 5). In 2003, the drug arrest rate in Sangamon County was 40 percent higher than the rate in the other urban counties.

Figure 5
Drug Arrest Rates in Sangamon
and Other Urban Counties



Source: ICJIA calculation using Illinois State Police and U.S. Census Bureau data

*Springfield PD did not report arrest data in 2001

Drugs Seized in Sangamon County

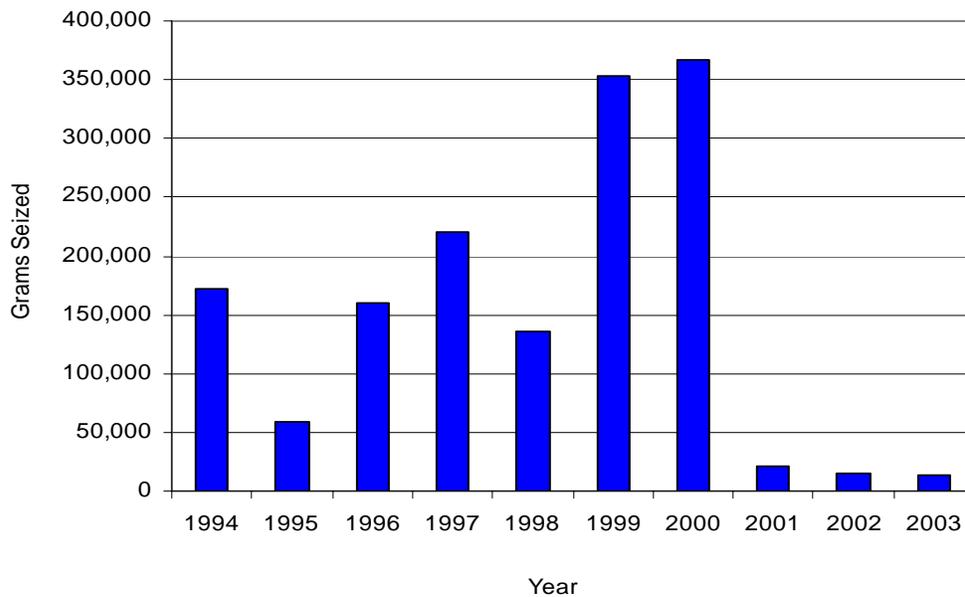
Drugs seized by law enforcement agencies are another indicator of the extent and nature of the illegal drug trade in a jurisdiction. When illegal drugs are seized by law enforcement agencies in Illinois, they are submitted to a crime lab for analysis. Most agencies submit drugs to one of the Illinois State Police crime labs. These labs record the quantity of drugs submitted from each county. This section discusses the quantities of illegal drugs seized and submitted to the Illinois State Police from law enforcement agencies in Sangamon County.

Cannabis Seized in Sangamon County

Cannabis accounts for the majority of drugs seized in Sangamon County and in most Illinois jurisdictions. Between 1994 and 2003, the quantity of cannabis seized in Sangamon County decreased 92 percent, from 172,692 grams to 14,192 grams (Figure 6). During the same period, the quantity of cannabis seized in the other urban counties also decreased significantly, from 1,139,074 grams to 50,441 grams – a 56 percent decrease.

Figure 6

Cannabis Seized in Sangamon County



Source: Illinois State Police

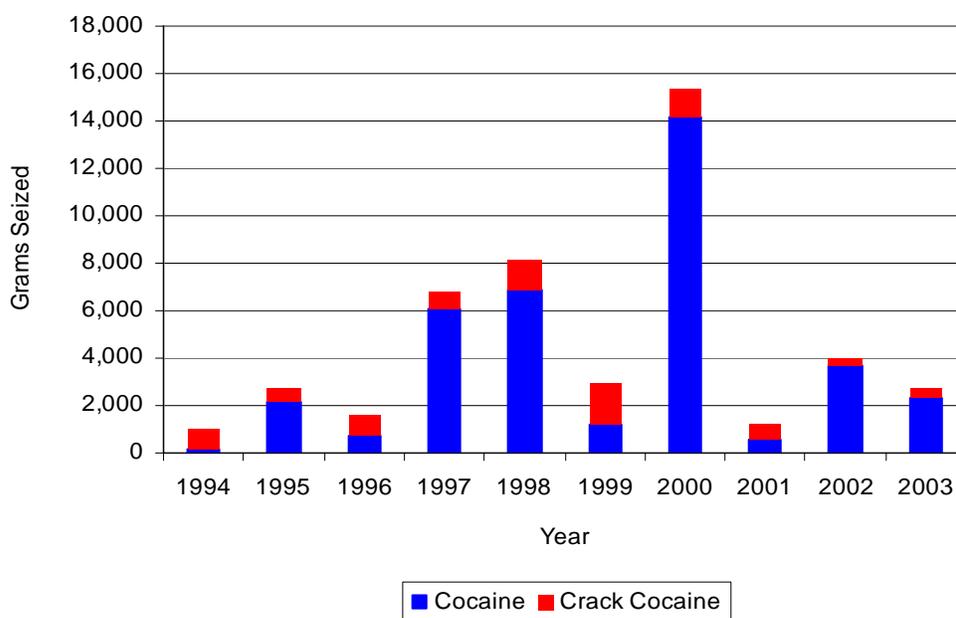
Between 1994 and 2003, the cannabis seizure rate in Sangamon County also decreased 92 percent, from 91,209 grams per 100,000 population in 1994 to 7,397 grams in 2003. The cannabis seizure rate in the other urban counties also decreased (58 percent) during the period analyzed, from 47,984 grams per 100,000 population in 1994 to 20,185 grams in 2003. In 2003, the rate in Sangamon County was 63 percent lower than the rate in the other urban counties.

Cocaine and Crack Cocaine Seized in Sangamon County

The quantity of powder cocaine seized in Sangamon County increased between 1994 and 2003, while the amount of crack cocaine seized decreased. The quantity of powder cocaine seized increased nearly 15-fold, from 147 grams in 1994 to 2,331 grams in 2003 (Figure 7). During the period analyzed, with the exception of 1994, crack cocaine seizures accounted for a relatively small portion of all cocaine seized in Sangamon County. Between 1994 and 2003, the quantity of crack cocaine seized decreased 61 percent, from 931 grams to 366 grams.

Figure 7

Cocaine and Crack Cocaine Seized in Sangamon County



Source: Illinois State Police

The quantity of powder cocaine and crack cocaine seized in the other urban counties decreased dramatically during the period analyzed. Between 1994 and 2003, the amount of powder cocaine seized decreased 29 percent, from 48,267 grams to 34,243 grams in the other urban counties, while the quantity of crack cocaine seized decreased 44 percent, from 10,507 grams to 5,924 grams. In 2003, 1,215 grams of powder cocaine per 100,000 population seized in Sangamon County, 12 percent lower than the 1,381 grams of powder cocaine per 100,000 population seized in the other urban counties. Also in 2003, 191 grams of crack cocaine were seized in Sangamon County, a rate 20 percent lower than the rate of 239 grams seized in the other urban counties.

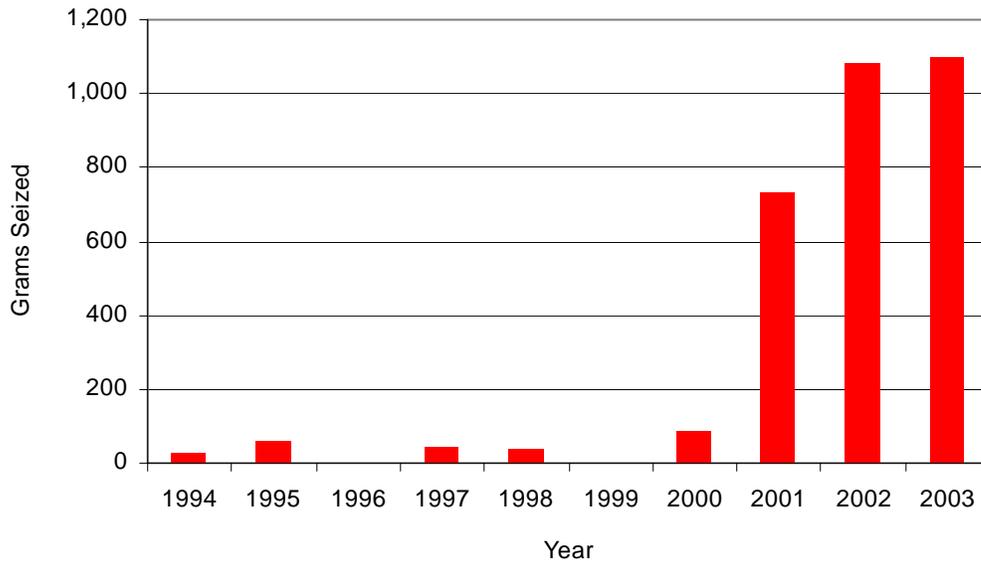
Methamphetamine Seized in Sangamon County

During the past decade, it is clear that methamphetamine “activity” in the state has increased dramatically and has become a significant drug problem in many jurisdictions. Further, the extent to which law enforcement agencies are encountering methamphetamine has also dispersed across a large area of the state, with most of this being fueled by activities taking place in Illinois’ rural jurisdictions.

The quantity of methamphetamine seized in Sangamon County increased between 1994 and 2003. The quantity of methamphetamine seized increased dramatically, from 26 grams in 1994 to 1,100 grams in 2003 (Figure 8).

Figure 8

Methamphetamine Seized in Sangamon County



Source: Illinois State Police

The quantity of methamphetamine seized in the other urban counties increased dramatically during the period analyzed. Between 1994 and 2003, the amount of methamphetamine seized increased nearly 11-fold, from 594 grams to 6,986 grams in the other urban counties. In 2003, 573 grams of methamphetamine per 100,000 population were seized in Sangamon County, more than double the rate of 282 grams of methamphetamine per 100,000 population seized in the other urban counties.

III. Adult and Juvenile Court Activity in Sangamon County

Although Illinois has one of the best court reporting systems in the country, the Administrative Office of the Illinois Courts only collects information regarding the aggregate number of court filings, dispositions, and probation caseloads. Currently, there are no statewide data available on court filings, dispositions, and convictions by offense type. However, detailed offense data are available from the Illinois Department of Corrections for those convicted felons sentenced to prison.

Trends in the number of delinquency petitions filed and adjudicated in juvenile court are also presented. Illinois statutes define delinquency offenses as those committed by someone younger than 17 years old that would be considered crimes if committed by someone 17 years of age or older.

In Illinois, county probation departments are overseen by the Administrative Office of the Illinois Courts' Probation Division. This section also presents data on active misdemeanor and felony adult caseloads and the number of juveniles under the supervision of the probation departments in Sangamon County and the other urban counties.

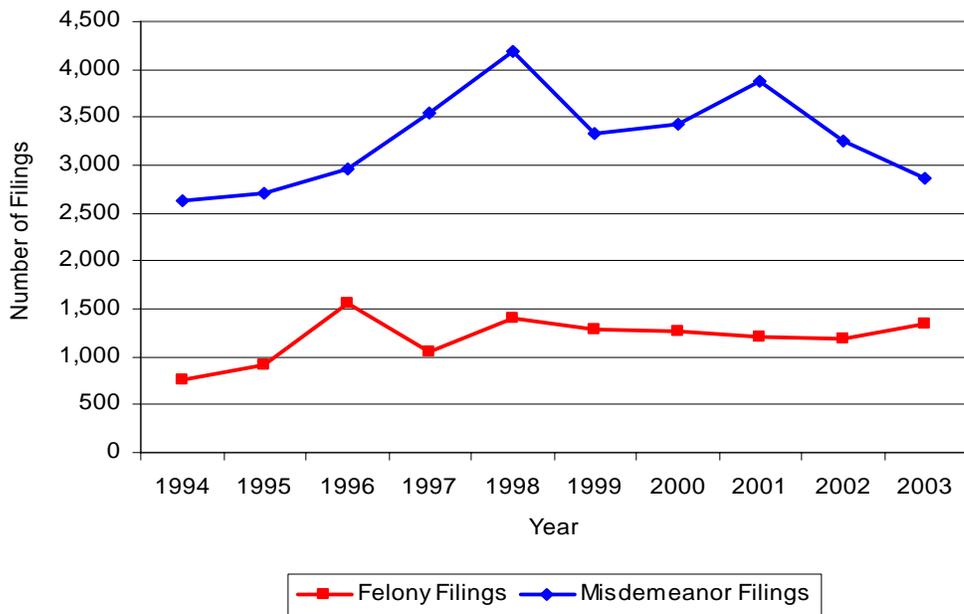
Misdemeanor and Felony Filings in Sangamon County

The Administrative Office of the Illinois Courts reports data on criminal court cases in two categories: misdemeanors and felonies. After screening a case and deciding it warrants further action, the state's attorney must file formal charges in court. Misdemeanor cases are less serious than felonies and can be punished by a probation sentence of one year or less and less than one year of incarceration. Felony cases, on the other hand, are more serious and can be punished by a probation term up to four years and incarceration for more than one year. When comparing the number of filings across time and across counties, it should be noted that differences in reporting practices exist. For example, when two or more defendants are involved in a single case, some state's attorneys file a single case charging all defendants, while others file a separate case for each suspect.

In 2003, felony and misdemeanor court filings accounted for 5 percent of all filings in Sangamon County’s courts (civil, traffic, family, and other). Between 1994 and 2003, the number of felony filings in Sangamon County increased 79 percent, from 753 to 1,346. During the same period, misdemeanor filings increased 9 percent, from 2,632 in 1994 to 2,863 in 2003. In 2003, misdemeanor filings out-numbered felony filings by more than two to one (Figure 9).

Figure 9

Felony and Misdemeanor Filings in Sangamon County

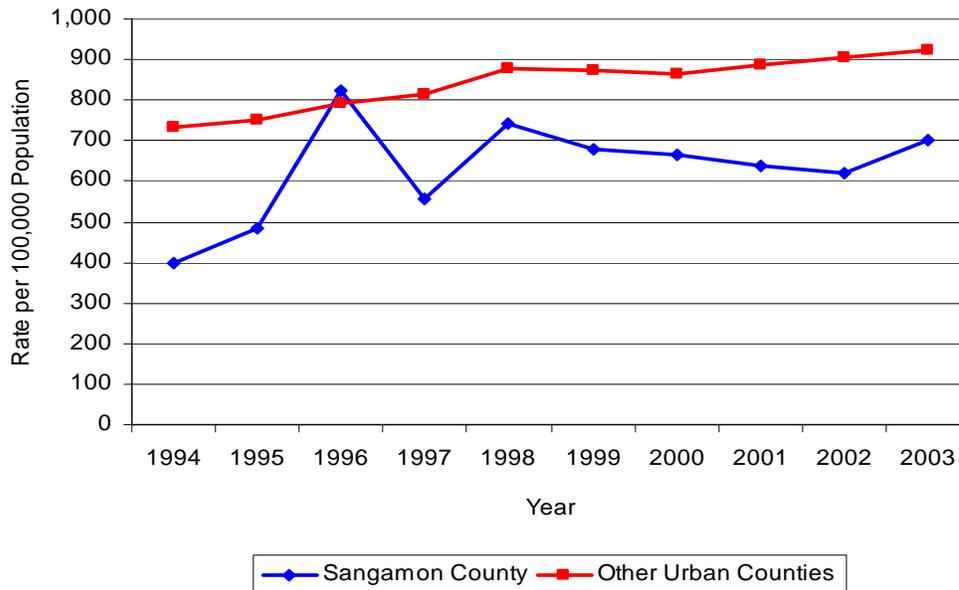


Source: Administrative Office of the Illinois Courts

Between 1994 and 2003, the felony-filing rate in Sangamon County increased 76 percent, from 398 to 701 cases per 100,000 population (Figure 10). The felony-filing rate in the other urban counties increased 26 percent during this period, from 732 to 922 cases per 100,000 population. In 2003, the felony-filing rate in Sangamon County was 24 percent lower than the rate in the other urban counties.

Figure 10

Felony Filing Rates in Sangamon and Other Urban Counties

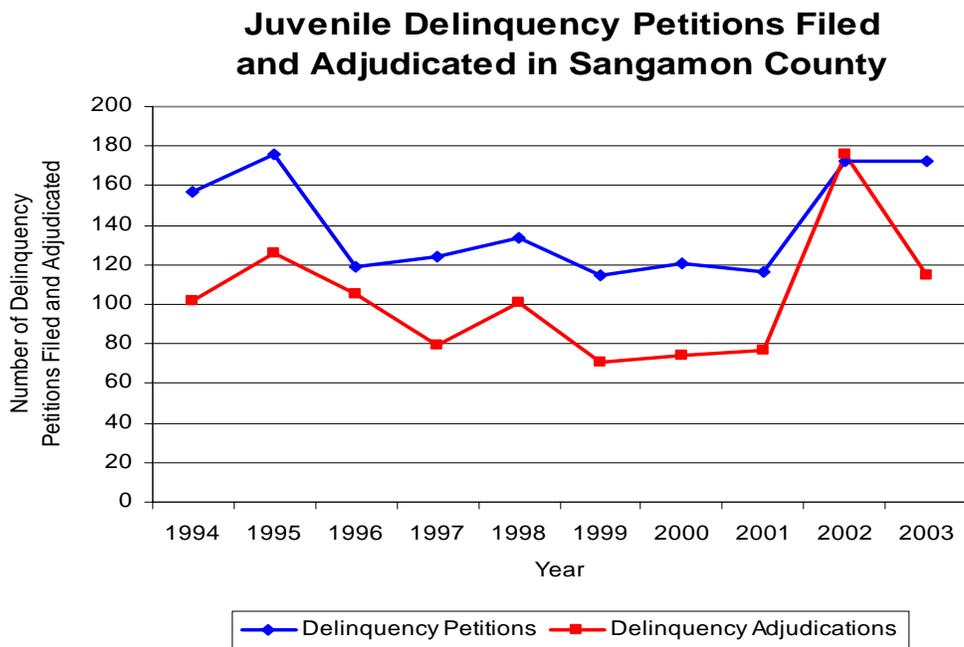


Source: Administrative Office of the Illinois Courts and U.S. Census Bureau data

Illinois’ juvenile court system differs in several key aspects from the adult criminal court system. One aspect revolves around the difference in treatment between juveniles and adults: the juvenile court process is somewhat less formal and adversarial; authorities are given much more latitude in determining the proper response to each case. Traditionally, the terminology used to describe juvenile proceedings has been less harsh than that used for the adult criminal process. For example, Illinois’ juvenile courts accept “petitions of delinquency” rather than misdemeanor or felony criminal complaints. However, pursuant to the Juvenile Court Reform Act of 1998, criminal court terms, such as “trial” and “sentencing,” have replaced the less harsh “adjudicatory hearing” and “dispositional hearing” terms.

Between 1994 and 2003, the number of reported juvenile delinquency petitions filed in Sangamon County increased 10 percent, from 157 to 172 (Figure 11). During the period analyzed, the number of reported delinquency adjudications increased from 102 in 1994 to 115 in 2003. In 2003, 67 percent of the juveniles named in delinquency petitions were adjudicated delinquent. The majority of cases not resulting in an adjudication were continued under supervision.

Figure 11



Source: Administrative Office of the Illinois Courts

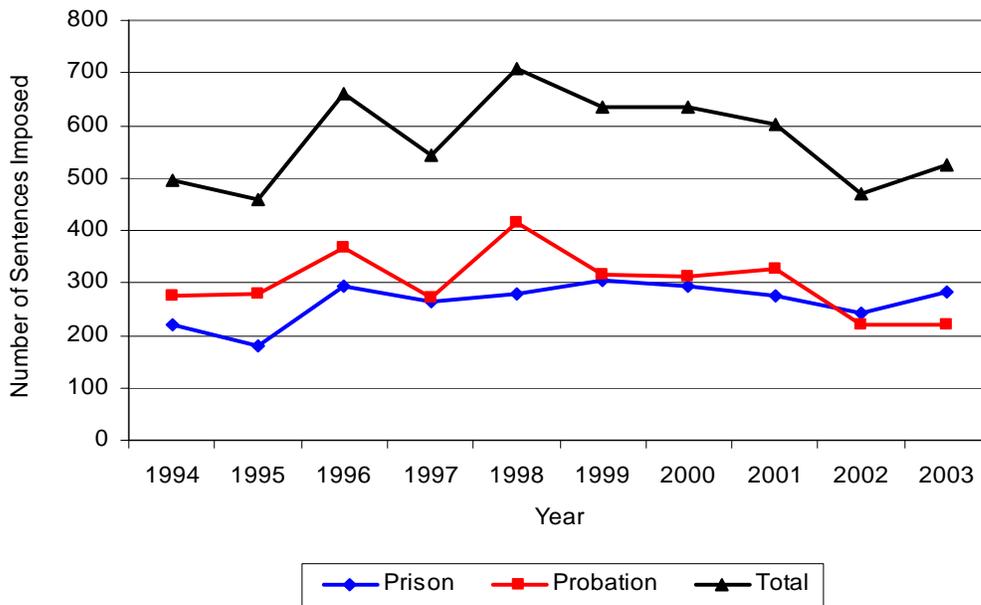
Between 1994 and 2003, the delinquency petition-filing rate in Sangamon County increased 9 percent, from 832 to 908 per 100,000 juveniles. During the same period, the delinquency petition-filing rate in the other urban counties decreased 8 percent, from 1,965 to 1,808 petitions per 100,000 juveniles. In 2003, the delinquency petition-filing rate in Sangamon County was one-half the rate in the other urban counties.

Anyone convicted of a felony in Illinois can be sentenced either to prison or probation, or receive a conditional discharge. A number of factors influence the type and length of sentence imposed on convicted felons, including the severity of the crime, the offender’s criminal and social history, safety of the community, and legislation affecting certain types of offenses. For some types of convictions a sentence to prison is required by state statute.

Between 1994 and 2003, the number of offenders convicted of a felony and sentenced in Sangamon County increased 6 percent, from 495 to 524 (Figure 12). The number of convicted felons sentenced to probation decreased 20 percent, from 275 to 220, while the number of convicted felons sentenced to prison increased 28 percent, from 219 in 1994 to 281 in 2003. As a result, felony prison sentences increased as a proportion of total sentences, while felony probation sentences decreased. In 1994, 44 percent of all convicted felons were sentenced to prison, compared to 54 percent in 2003. The proportion of convicted felons sentenced to probation, on the other hand, decreased from 56 percent in 1994 to 42 percent in 2003. In 2003, 4 percent of convicted felons were sentenced to something other than prison or probation.

Figure 12

**Sentences Imposed on Felons
Convicted in Sangamon County**

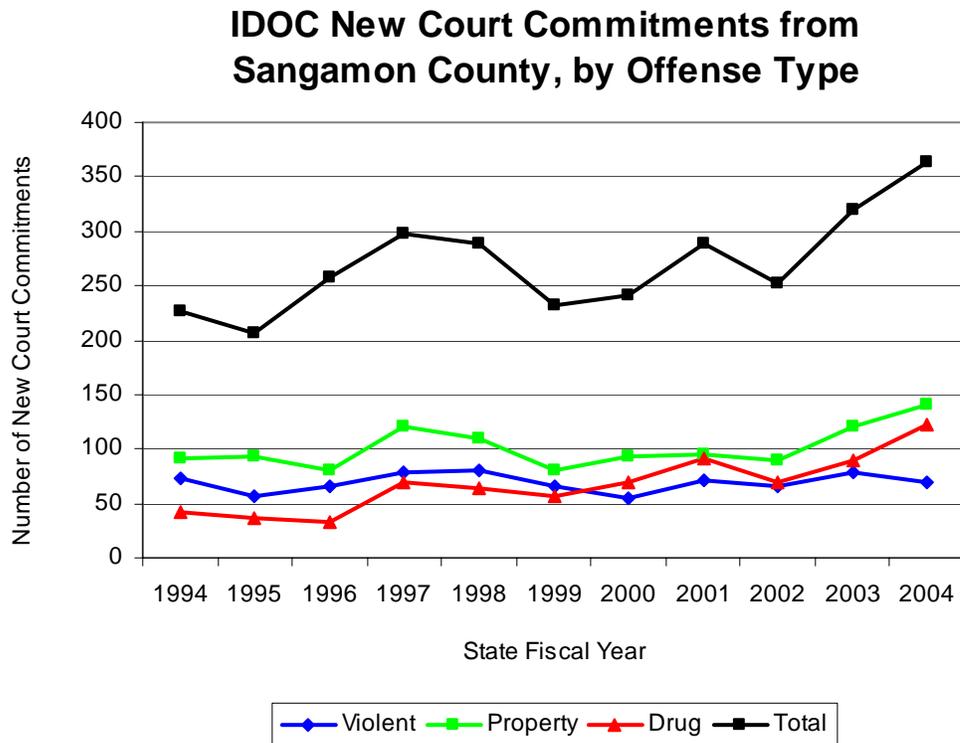


Source: Administrative Office of the Illinois Courts

Adult Prison Admissions from Sangamon County

Between State Fiscal Years (SFYs) 1994 and 2004, the number of new court commitments to the Illinois Department of Corrections' Adult Division from Sangamon County increased 60 percent, from 227 to 364 (Figure 13). During this period, the number of violent offender admissions decreased, while property and drug offender admissions increased. The number of violent offender admissions decreased 4 percent, from 73 in SFY 1994 to 70 in SFY 2004, while property offender admissions increased 52 percent, from 92 to 140. The number of drug offender admissions accounted for the majority of the increase in total new court commitments from Sangamon County, nearly tripling from 42 to 122 between SFYs 1994 and 2004.

Figure 13



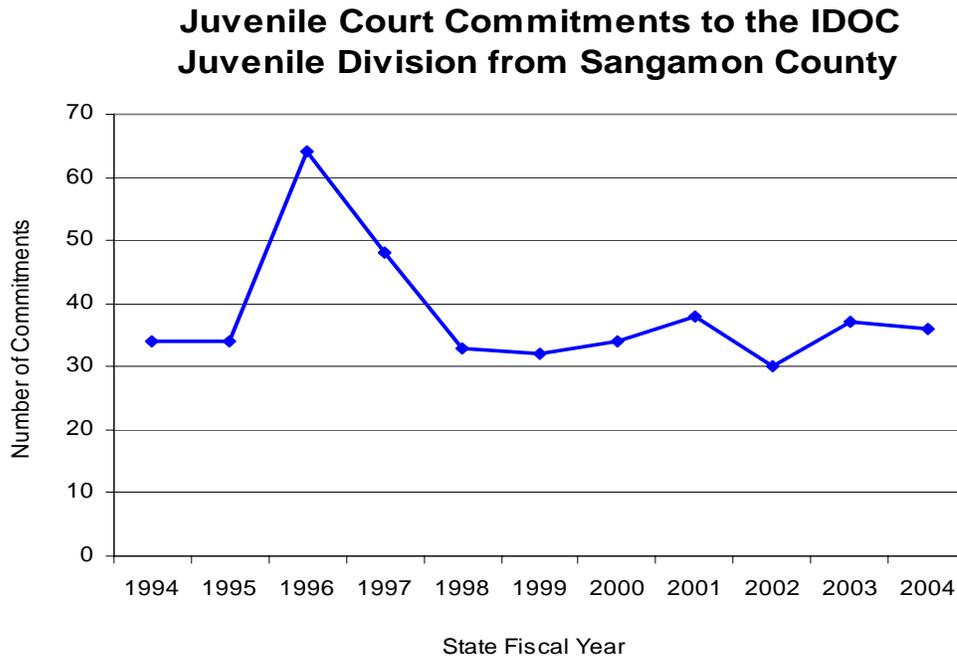
Source: Illinois Department of Corrections

Between SFYs 1994 and 2004, violent and property offenders accounted for decreased proportions of all admissions from Sangamon County, decreasing from 32 percent and 41 percent, respectively, in SFY 1994 to 19 percent and 38 percent, respectively, in SFY 2004. Between SFYs 1994 and 2004, drug offenders increased from 19 percent to 34 percent of all admissions from Sangamon County.

Juvenile Court Commitments to the Illinois Department of Corrections

The Illinois Department of Corrections' Juvenile Division provides long-term custody for youths, 13 to 17 years old, who have been found delinquent by the juvenile court and committed to the IDOC. Youths may remain in an IDOC juvenile facility until they are 21. Between SFYs 1994 and 2004, the number of court commitments to the IDOC's Juvenile Division from Sangamon County increased slightly, from 34 to 36, while reaching a period high of 64 admissions in SFY 1996 (Figure 14).

Figure 14



Source: Illinois Department of Corrections

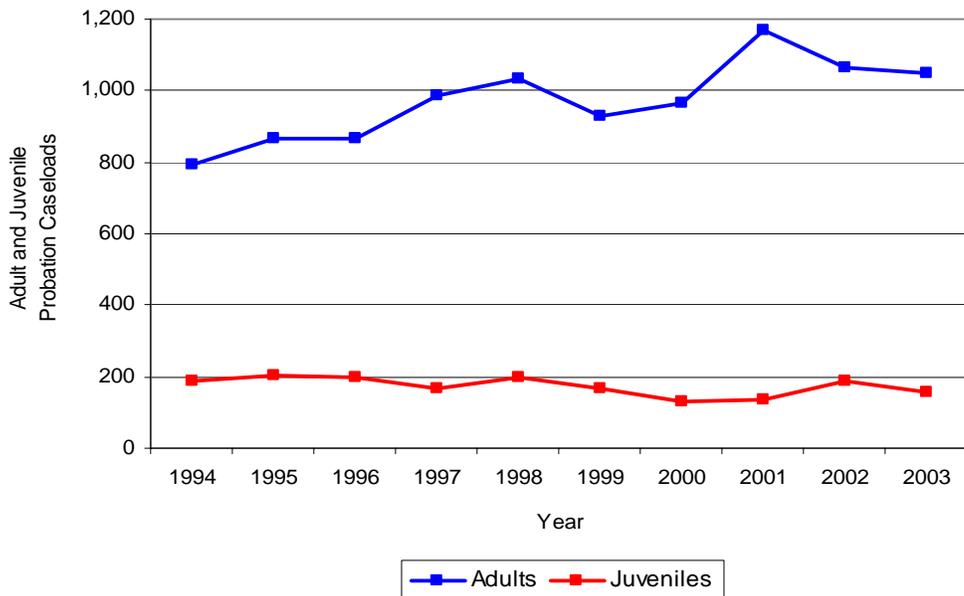
In SFY 2004, Sangamon County's rate of commitments to the IDOC's Juvenile Division of 223 commitments per 100,000 juveniles was 26 percent lower than the 301 commitments per 100,000 juveniles from the other urban counties.

Adult and Juvenile Probation Caseloads in Sangamon County

Between December 31, 1994 and December 31, 2003, the number of active adult probation cases in Sangamon County increased 32 percent, from 793 to 1,047 (Figure 15). In 2003, felony offenders accounted for 52 percent of Sangamon County's active adult probation caseload. Between 1994 and 2003, the number of juveniles supervised by the Sangamon County Juvenile Probation Department decreased 16 percent, from 188 to 158. By comparison, the number of active adult probation cases in the other urban counties increased 29 percent between 1994 and 2003, while the juvenile probation caseloads increased 38 percent.

Figure 15

Total Adult and Juvenile Active Probation Cases in Sangamon County



Source: Administrative Office of the Illinois Courts

The active adult probation caseload rate per 100,000 population in Sangamon County increased 30 percent between 1994 and 2003, from 419 to 546 cases per 100,000 population. During that same period, the active adult probation caseload rate increased 23 percent in the other urban counties, from 673 to 831 cases per 100,000 population. In 2003, the active adult probation caseload rate in Sangamon County was 34 percent lower than the rate in the other urban counties.

IV. Jail Populations in Sangamon County

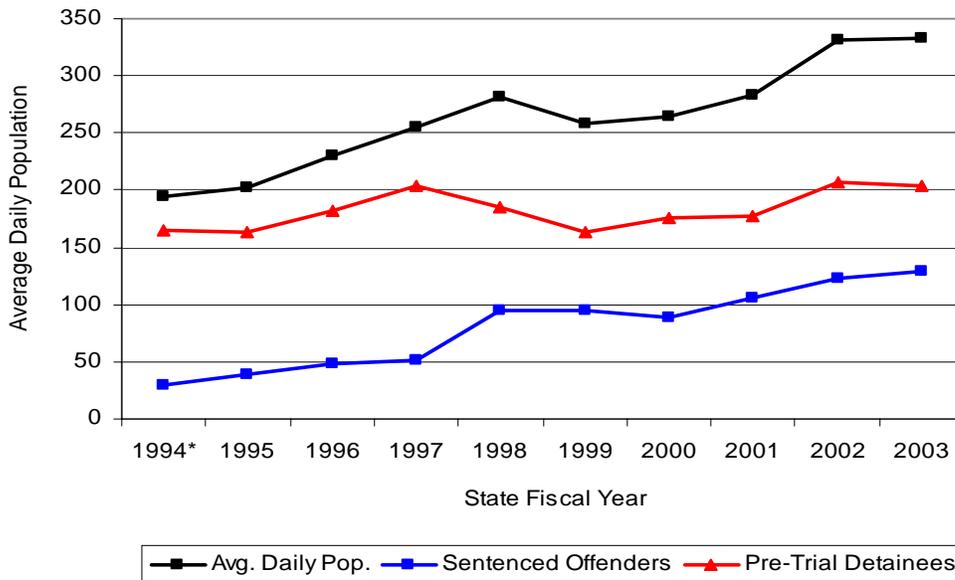
Jail data in Illinois are collected by the Illinois Department of Corrections' Bureau of Inspections and Audits. As with court data, data are not available detailing the specific offenses for which offenders were held in county jails. In addition, between SFYs 1992 and 1994, the IDOC did not collect Illinois jail population data. Data presented for SFY 1994 were estimated by the Authority using the reported SFYs 1991 and 1995 data.

Average Daily Population of the Sangamon County Jail

The Sangamon County Jail was one of 91 county jails in operation in Illinois during State Fiscal Year 2003. There are 11 counties that did not operate a jail of their own; they rely on other counties to house their pretrial detainees and sentenced offenders at either a per-diem or contracted rate.

Between SFYs 1994 and 2003, the average daily population of the Sangamon County Jail increased 72 percent, from 194 to 333 inmates (Figure 16). During this period, pretrial detainees (those individuals who have been arrested for a crime and are awaiting trial) accounted for a decreased percentage of the average daily population; from 85 percent in SFY 1994 to 61 percent in SFY 2003. On the other hand, sentenced offenders (those offenders who have been convicted and sentenced to the county jail) accounted for an increased percentage; 15 percent in SFY 1994 compared to 39 percent in SFY 2003.

Figure 16
Average Daily Population of the Sangamon County Jail



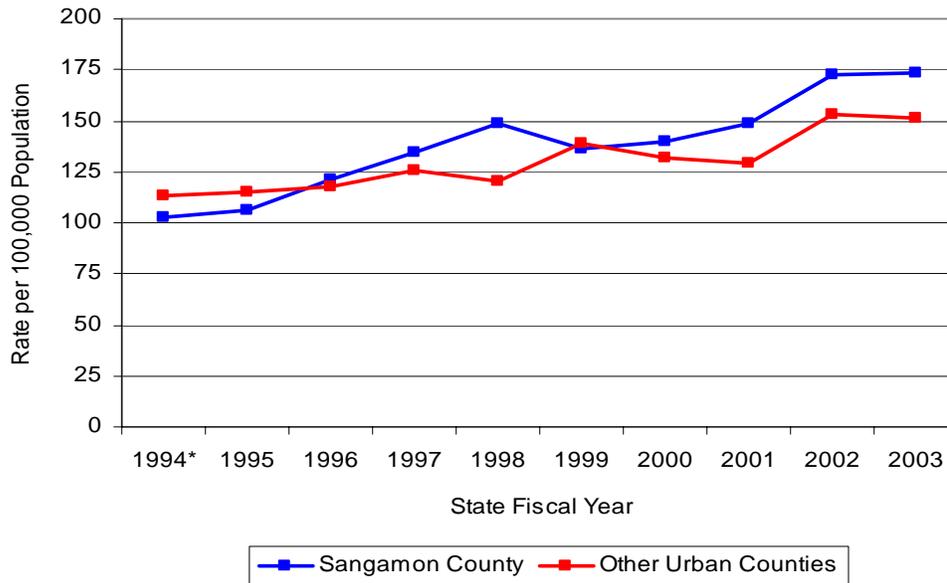
Source: Illinois Department of Corrections

*Information estimated by ICJIA

Between SFYs 1994 and 2003, the average daily jail population rate in Sangamon County increased 69 percent, from 102 to 173 per 100,000 population. During this same period, the average daily jail population rate in the other urban counties increased 33 percent, from 114 to 151 per 100,000 population (Figure 17). In SFY 2003, the Sangamon County Jail had an average daily jail population rate 15 percent higher than the rate in the other urban counties.

Figure 17

**Average Daily Jail Population Rates,
Sangamon and Other Urban Counties**



Source: ICJIA calculation using Illinois Department of Corrections and U.S. Census Bureau data

* Information estimated by ICJIA

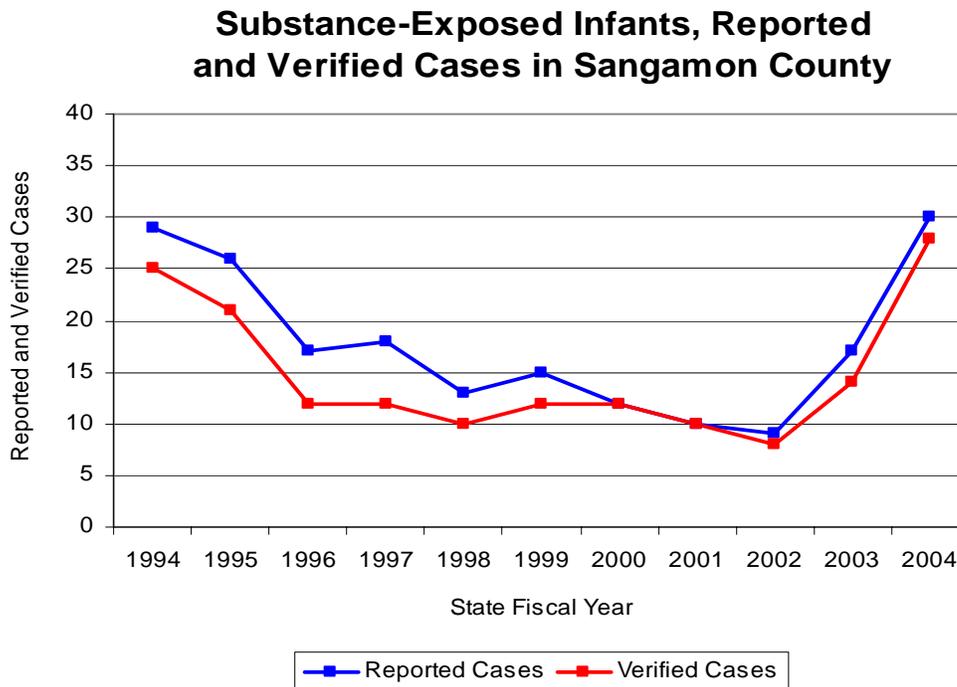
V. Indicators of Child Abuse and Neglect in Sangamon County

Substance-Exposed Infants in Sangamon County

Illinois continues to experience the effects of prenatal substance abuse. In Illinois, if a baby is born and thought to have been exposed to illegal substances or alcohol, either through observation by physicians or toxicology tests, the case is reported to the Illinois Department of Children and Family Services (DCFS). These cases are then investigated by DCFS to verify the child's prenatal exposure to either alcohol or illegal substances. Between State Fiscal Years 1994 and 2004, 96 of Illinois' 102 counties reported at least one case of a substance-exposed infant.

Between State Fiscal Years 1994 and 2004, the number of reported cases of substance-exposed infants reported in Sangamon County increased slightly, from 29 to 30. During the same period, the number of verified cases of substance-exposed infants increased 12 percent, from 25 to 28 (Figure 18).

Figure 18



Source: Illinois Department of Children and Family Services

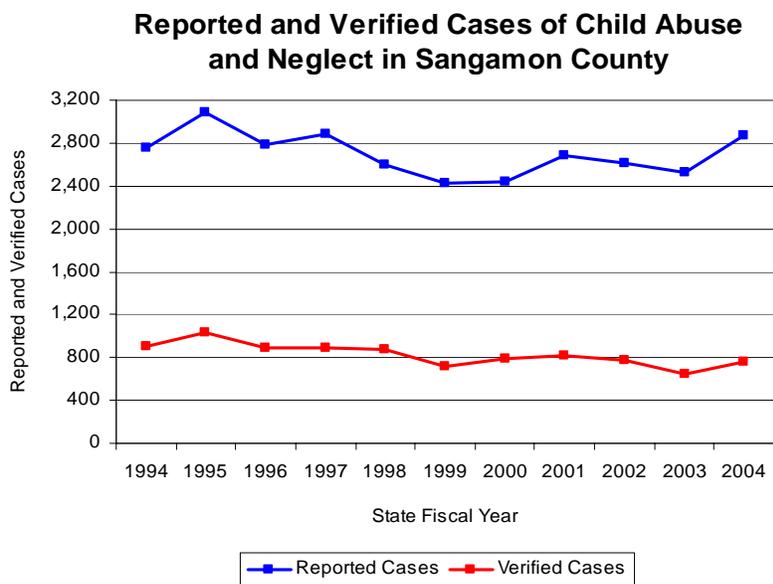
Between State Fiscal Years 1994 and 2004, the number of reported cases of substance-exposed infants in the other urban counties decreased 45 percent, from 335 to 185, while the number of verified cases of substance-exposed infants decreased 47 percent, from 317 to 168.

Child Abuse and Neglect Cases Reported and Verified in Sangamon County

Recent research on the relationship between maltreatment of youth and delinquency has revealed an important distinction between child maltreatment and adolescent maltreatment. Using data from the Office of Juvenile Justice and Delinquency Prevention’s Program of Research on the Causes and Correlates of Delinquency, researchers have found that youth that were abused during childhood (12 years of age or less) were no more likely to become delinquent than youth who were not abused, but youth who were abused during adolescence (after age 12) were significantly more likely to be delinquent.¹ While prior child abuse may not be linked to juvenile delinquency, studies examining prior child abuse have shown that childhood victimization may be linked to other poor outcomes in youth, including low academic achievement, teenage parenthood (particularly for females), drug use, and symptoms of mental illness.² Additionally, research examining adolescent victimization (including physical and sexual assaults) and adult outcomes has found a correlation between previous victimization and substance abuse, depression, and post-traumatic stress disorder in adulthood.³ In Illinois, DCFS investigates reported cases of child abuse.

Between State Fiscal Years 1994 and 2004, the number of child abuse and neglect cases reported in Sangamon County increased 4 percent, from 2,753 to 2,874 (Figure 19). During that same period, 9,096 cases, or 31 percent of all cases reported, were verified by a DCFS investigation. Verified cases of child abuse and neglect in Sangamon County decreased 15 percent between SFYs 1994 and 2004, from 1,037 to 765.

Figure 19



Source: Illinois Department of Children and Family Services

¹ Thornberry, Terence P., David Huizinga and Rolf Loeber. 2004. “The Causes and Correlates Studies: Findings and Policy Implications.” *Juvenile Justice Journal*. 9:1. Washington, D.C. : U.S. Government Printing Office.

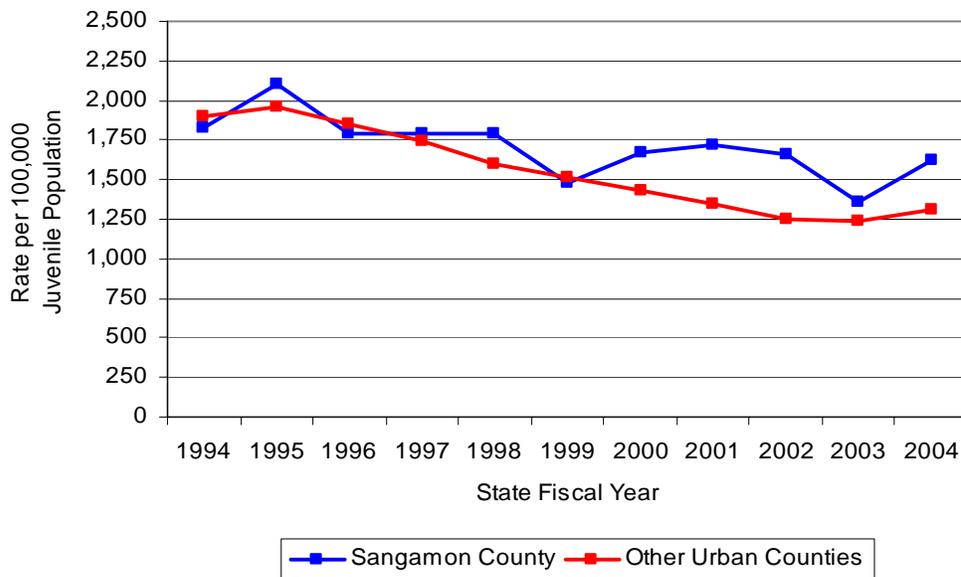
² Kelly, B., Thornberry, T. and Smith, C. 1997. “In the Wake of Childhood Maltreatment.” *Juvenile Justice Bulletin*. Washington, D.C.: U.S. Government Printing Office.

³ Menard, S. 2002. 2002. “Short and Long-Term Consequences of Adolescent Victimization.” *Youth Research Bulletin*. Washington, D.C.: U.S. Government Printing Office.

Between State Fiscal Years 1994 and 2004, the rate of verified cases of child abuse and neglect in Sangamon County decreased from 2,099 to 1,623 per 100,000 juveniles, an 11 percent decrease. During the same period, the rate of verified child abuse and neglect cases decreased 31 percent in the other urban counties, from 1,962 to 1,314 per 100,000 juveniles (Figure 20). In SFY 2004, the rate of verified cases of child abuse and neglect in Sangamon County was 23 percent higher than the rate in the other urban counties.

Figure 20

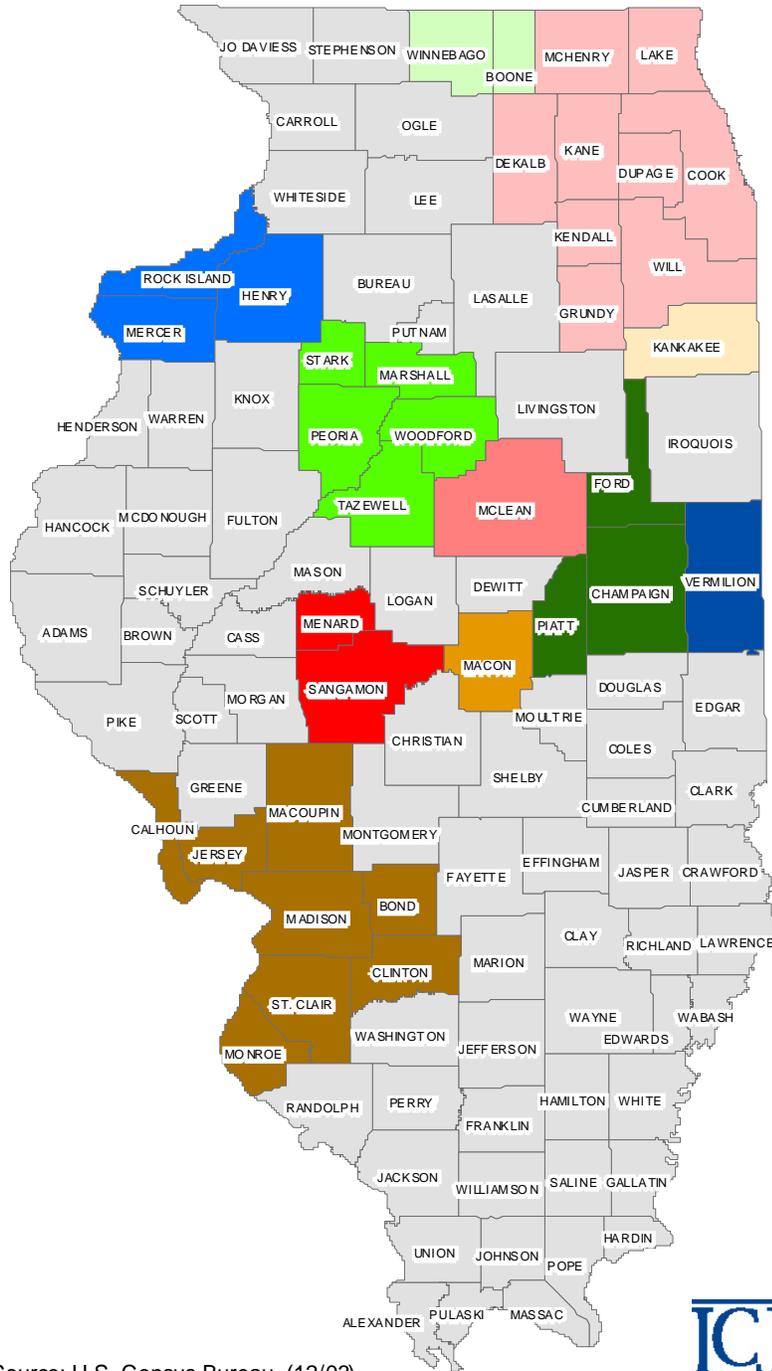
Rate of Verified Cases of Child Abuse and Neglect, Sangamon and Other Urban Counties



Source: ICJIA calculation using Illinois Department of Children and Family Services and U.S. Census Bureau data

VI. Appendix I (Map of Illinois Counties within a Metropolitan Statistical Area)

Illinois Counties, by Metropolitan Statistical Area*



Source: U.S. Census Bureau, (12/03)



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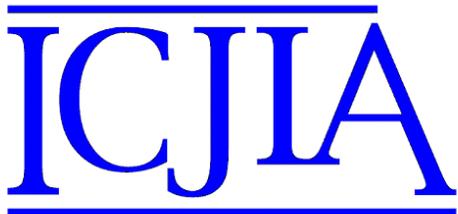
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