



**ILLINOIS
CRIMINAL JUSTICE
INFORMATION AUTHORITY**

300 W. Adams Street • Suite 200 • Chicago, Illinois 60606 • (312) 793-8550

Regular Board Meeting
Wednesday, December 16, 2015 9:00 a.m.-11:30 a.m.
300 W. Adams, 2nd Floor Conference Room
Chicago, IL
AGENDA

- I. Call to Order and Roll Call
- II. Approval of the Minutes of September 11, 2015 (Minutes to be provided.)
- III. Public Comment
- IV. Approval of ICJIA's Guiding Principles
- V. Chairman's Remarks
- VI. Executive Director's Report
- VII. ICJIA Financial Report
- VIII. Committee Reports
 - a. Budget Committee
 - b. Strategic Opportunities Committee
- IX. Presentation & Panel Discussion: Crime Victimization in Illinois: Prevalence, Consequences, & Progress, Jennifer Hiselman ICJIA
 - a. Panel Discussion with
 - Eddie Bocanegra, M.A. Executive Director, Youth Safety and Violence Prevention, YMCA of Metro Chicago
 - Mark Parr, LCSW, Executive Director, Child Advocacy Center of North and Northwest Cook County
 - Polly Poskin, Executive Director, Illinois Coalition Against Sexual Assault
 - Vickie Smith, Executive Director, Illinois Coalition Against Domestic Violence
 - Marlita White, Director, Office of Violence Prevention and Behavioral Health, Chicago Department of Public Health
- X. Adjourn

This public meeting will be accessible to persons with disabilities in compliance with Executive Order #5 and pertinent State and Federal laws upon anticipated attendance. Persons with disabilities planning to attend and needing special accommodations should contact by telephone or letter to Randy Kurtz, Deputy Director, Illinois Criminal Justice Information Authority, 300 W. Adams St. Suite 200, Chicago, Illinois, 60606-5150 or at (312) 793-8550. TDD services are available at (312) 793-4170.

ILLINOIS CRIMINAL JUSTICE INFORMATION AUTHORITY PRINCIPLES

The goal of this document is to establish principles to guide the Illinois Criminal Justice Information Authority's (Authority) work in the areas of policy, grant making and research. The administrative grant making guidelines for the implementation of these principles are outlined in the Authority Resolution #2 (2001).

The criminal justice system should promote **public safety** through the following principles:

- **Legitimacy:** Criminal justice practices and policy should provide an equitable justice system for all Illinois residents by strengthening the trust between citizen and the justice system and promoting the fair distribution of rights, resources and opportunities. These practices and policies must intentionally acknowledge disproportionate minority contact and create systemic change to address this issue.
- **Due Process:** Criminal justice practices and policy should ensure that all individuals are afforded equal access to fair treatment under the law.
- **Fair and Just:** Criminal justice practices and policy should ensure that all individuals are treated equally and that punishment is proportional to the seriousness of the offense committed, designed to achieve offender accountability and public safety, and limited to the amount necessary to achieve the intended outcomes.
- **Restoration:** The criminal justice system should address the needs of crime victims and respect and support victims' rights and choices.
- **Rehabilitation:** The criminal justice system should require and support offender rehabilitation services to offenders who want them. These services should be provided in a culturally competent and gender sensitive manner.
- **Strengthen Communities:** The criminal justice system should strengthen communities and their informal capacities to prevent crime and violence.
- **Prevention:** The criminal justice system should prevent crime and violence to mitigate its harmful effects on individuals and communities.
- **Research Informed:** Criminal justice policies and practices should be informed by statistics, research, and community input. Criminal justice data, statistical analyses, and research should be accessible to all communities.
- **Collaboration:** The sectors of criminal justice system should collaborate to provide efficient, effective and expedient justice. This collaboration should foster cross-system coordination and information sharing.
- **Efficient:** The criminal justice system should avoid unnecessary costs and maximize its limited resources to achieve its intended outcomes.

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Presenters

Mark Parr

Mark Parr is the Executive Director of the Children's Advocacy Center of North and Northwest Cook County in Hoffman Estates, Illinois. He is a Licensed Clinical Social Worker in the State of Illinois with more than thirty years of experience providing services for children and families in a variety of settings, including residential treatment centers, community mental health clinics, and Children's Advocacy Centers.

Mark has been the Executive Director of the Children's Advocacy Center of North and Northwest Cook County since 1998. Prior to coming to the Children's Advocacy Center, Mark worked as Clinical Director of the Columbus Hospital Child Protection Center in Chicago, Illinois (1996-1998) and as a Supervisor of Forensic Services at La Rabida Children's Hospital in Chicago, Illinois (1989-1996).

Mark received his BA in Psychology from the University of Illinois at Urbana-Champaign and his MSW from Loyola University.

Vickie Smith

Vickie Smith, began her work in the battered women's movement over 30 years ago by providing direct services to survivors of domestic violence. She helped open a non-residential crisis intervention program, first serving on the Board of Directors and then serving as the first non-paid director. Vickie joined the staff of the Illinois Coalition Against Domestic Violence in March, 1988 as a Grant Monitor, and then became Executive Director in 1993.

Vickie has done work in the battered women's movement on the national level. She is a founding Board member of the National Network to End Domestic Violence, a national advocacy agency located in Washington D.C. During the development of the National Network, Vickie worked with other state and national advocates on drafting the historic 1994 Violence Against Women Act, which has had a significant impact on services for battered women.

In May, 1999 she relocated to Texas where she joined the National Center on Domestic and Sexual Violence and participated in technical assistance and training all over the United States. Vickie resumed the position of Executive Director of ICADV in August, 2008.

**CHILDREN’S ADVOCACY CENTER
OF NORTH AND NORTHWEST COOK COUNTY**

PROGRAMS AND SERVICES

The programs of the Children’s Advocacy Center of North and Northwest Cook County are the Coordination, Advocacy and Sensitive Interviewing Program (CASI), the Family Support Services Program (FSS) and the Safe From the Start Program (SFTS).

Coordination, Advocacy and Sensitive Interviewing Program (CASI)

The CASI Program is the primary service provided at the agency. This program is unique in that it works to bring members of local law enforcement agencies, investigators from the Illinois Department of Children and Family Services (DCFS), and the State’s Attorney’s Office together with the Center staff in a coordinated way to investigate allegations of sexual and severe physical abuse. The CAC staff arranges for the child and her/his family, and the professionals, to come to the Center so that the investigators may observe an interview of the child who has made an allegation of abuse. These interviews are conducted by a specially trained CAC interviewer and take place in a developmentally appropriate setting at the Children’s Advocacy Center. This coordinated approach helps minimize the trauma of the investigative process and leads to better outcomes for the investigators, the child, and her/his family.

The CASI Program provides front-line intervention for children and families, during and following the investigation of the alleged abuse. Each family is assigned an Advocate at the time of referral to the agency. Families depend on their Advocate for support, guidance, and information, and as a result, an Advocate is on-call 7 days a week, 24 hours a day. Professionals also depend on the Advocate to help support the family during the investigation, prepare the child and family for the experience of going to court, and link the family to other services in the community.

The Children’s Advocacy Center remains actively involved with each family until their case has reached a formal resolution, whether or not the alleged offender is criminally charged. In all situations, the child victim and her/his needs remain the focus of the Center’s services. Although the average case remains open for eight months, each child and family situation is unique. In cases where a criminal trial occurs, the Center may remain involved for more than two years.

CASI Program services include:

- *24-hour availability for referral and investigative response*
- *coordination between the family and mandated investigators*
- *expert interviewing of alleged child victims of abuse*
- *linkage to expert medical evaluations*
- *support services for children and families*
- *crisis intervention*
- *linkage to counseling and other community services*

- *court preparation and advocacy*
- *services available in Spanish*

Family Support Services (FSS)

The Family Support Services Program is designed to complement the existing services of the Center by assessing, monitoring and intervening with children and families where an allegation of abuse has been investigated and risk to the child (or children) is not sufficient to warrant protective placement or intact family services through the Department of Children and Family Services. The FSS Program services are provided through intensive case planning; child abuse assessments; trauma-focused individual, family and group counseling; and linkages to community services. Services are generally completed within one year of the referral to the FSS Program. The services are available in English or Spanish and are provided for families free of charge.

FSS Program services include:

- *case planning*
- *crisis intervention*
- *community referrals and linkages*
- *abuse assessments and evaluations*
- *short-term therapy*
- *support and therapy groups for child victims and non-offending parents*
- *case staffing*

Safe From the Start

The Safe From the Start Program began as a multi-year, demonstration project, funded in part through a grant from the Illinois Violence Prevention Authority. Safe From the Start developed and implemented a comprehensive and coordinated system for preventing and responding to the harmful effects of exposure to violence on young children (birth through age 5). “Exposure to violence” is defined as being a victim of abuse, neglect or maltreatment, or a witness to domestic violence, physical or sexual violence, or other crime.

The Children’s Advocacy Center, as the lead agency for a coalition of more than 25 agencies and organizations, implemented a program that began serving residents of the communities of Hoffman Estates, Schaumburg, Streamwood and Hanover Park in 2001. The program currently serves children and families in the northwest suburbs of Cook County. Safe From the Start Program services include centralized intake; specialized child assessments; case coordination; evidence-based, trauma-focused therapeutic services; community education and violence prevention activities; and professional consultation.

Safe From the Start Fact Sheet – FY 2015

Public and personal safety are essential building blocks of individual success and community prosperity. For almost 15 years, Illinois has been at the forefront of one such aspect of safety: Childhood Exposure to Violence.

The financial costs of children’s exposure to violence are astronomical. The financial burden on other public systems, including child welfare, social services, law enforcement, juvenile justice, and education is staggering when combined with the loss of productivity over children’s lifetimes. ¹

Without intervention, young children exposed to violence are at risk for cognitive delays, emotional and social difficulties that can lead to additional victimization and later juvenile justice involvement.

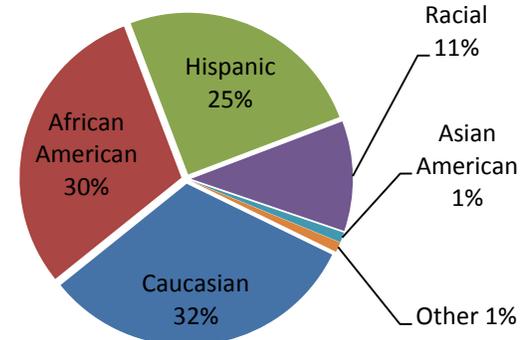
Safe From the Start (SFS) programs focus on collaborating with state and community agencies to provide individual, family and community level supports. It is a unique, multi-disciplinary, research driven and targeted intervention that reaches urban, suburban and rural Illinois families.

In FY 15, nine SFS grantees received funding to identify, assess, and serve children (primarily ages 0-5) who have been exposed to and traumatized by violence. Program components include direct services, collaboration and coalition building, and public education.

In FY15, *Safe From the Start* grantees provided **8,598** direct service hours to **1,967** children and families. Another **33,827** individuals were impacted through trainings, community presentations and events. 23% of children were exposed to multiple types of violence, with referrals due to domestic violence (82%), child abuse (16%), sexual abuse (6%), and community violence (8%).

- Most children (57%) came from families with annual household incomes of \$15,000 or less.
- The average age of children identified for services was 4.7 years of age.
- 52% of children were male, while 48% were female.
- Across all sites, the average child was exposed to more than six risk factors. Caregivers reported that the most common risk factors for violence were parent/caregiver distress (62%), poverty (61%), and father in jail (55%).
- Families attended on average 10-12 sessions.

Ethnicity (self identified)



Impact of Violence on Children and Caregivers

The most recent evaluation report demonstrated how exposure to violence can have a detrimental impact children’s behavioral functioning and caregiver’s levels of stress. ² At intake:

- 36% of children were identified as at-risk for developmental delays
- 43% of children experienced significant emotional and behavioral problems: clinging behavior (46%), sleep difficulties and night terrors (39%), and aggression towards siblings (43%), parents (38%) and peers (30%)
- 45% of caregivers experienced significant amounts of parental stress

Impact of Services

- 34% improvement in child behavior
- 26% improvement on parental stress

¹ Listenbee, R. L., Jr., et al. 2012. Report of the Attorney General’s National Task Force on Children Exposed to Violence. Washington, DC: U.S. Department of Justice, Office of Juvenile Justice and Delinquency Prevention.

² Schewe, P.A., Chohade, S., et al. (2015). *Safe From the Start*, Year 13 Report: 2001-2014. Chicago, IL: Interdisciplinary Center for Research on Violence at the University of Illinois at Chicago.

Rape Crisis Services: What They Are and How They Help

The Beginning

The Illinois Coalition Against Sexual Assault (originally Illinois Coalition of Women Against Rape) was founded to link the efforts of the first Illinois rape crisis centers. In the 1970s, groups of women – some of them rape victims – began to set up the first 24-hour rape crisis hotlines. These volunteers, from all over the state, began meeting to share information and resources about volunteer



training, fundraising and the fundamentals of nonprofit management. They helped each other incorporate their organizations, secure 501(c)(3) status, write volunteer training manuals and develop services. Recognizing the breadth of needs and the value of collaboration, these founders established a statewide association, ICWAR, to share resources, pursue sweeping public policy changes, advocate for funding and develop service standards. The Coalition's vision and leadership in the establishment of services and standards made it practical for state and federal agencies to rely on ICASA to administer funds to rape crisis centers. As funds became available, ICASA's recognized expertise in sexual assault services expanded to include comprehensive policies and processes for subcontracts management.

Since 1982, the Coalition has served the State of Illinois as a funding pass-through, building a statewide network of quality supportive services for sexual assault victims and prevention education for communities.

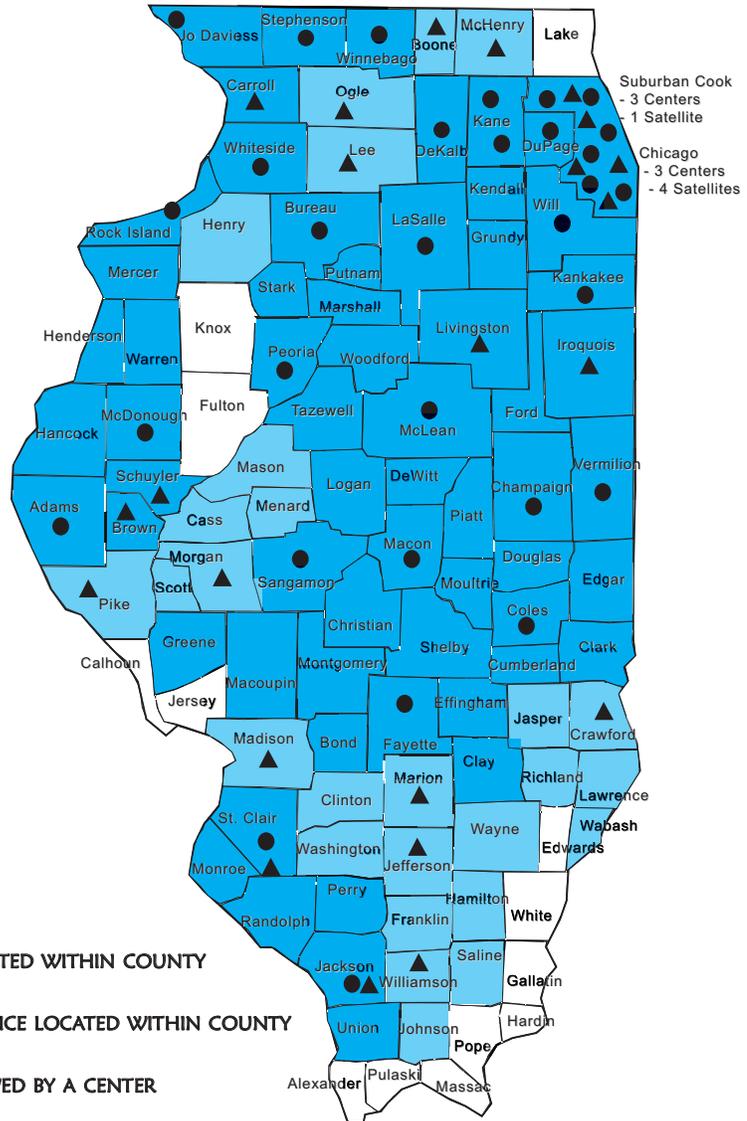
State and federal agencies have turned to ICASA to expand the scope of services, define geographic service areas and evaluate outcomes. ICASA has established and oversees mandatory training for workers, routine monitoring of grantees, uniform records management and systematic reporting to ensure that state and federal funds are programmed efficiently and effectively to aid victims and prevent sexual assault. ICASA looks forward to continued collaboration to sustain and expand the services available through its statewide network.

Statewide Response

Founded in 1977, the Illinois Coalition Against Sexual Assault (ICASA) is a 501(c)3 nonprofit organization comprised of a statewide network of 29 rape crisis centers and 29 satellite and outreach offices. Over a 33-year period, ICASA has developed services based on both geographic location and population density to guarantee access to the maximum number of Illinois residents. Rape crisis centers and their offices operate in 85 of Illinois' 102 counties, providing service access to 98 percent of Illinois residents. From Danville to Quincy, Chicago to Carbondale, centers are located in every population center in the state. These rape crisis centers serve adults and children and the communities they reside in.

Each grantee organization is a non-profit 501(c)(3) with a mission of providing victim-centered rape crisis services. Each center provides a specific array of services to sexual assault victims and communities. These services meet ICASA Service Standards which reflect best practices in the field of sexual violence prevention and response.

Rape Crisis Centers FY 2016



In **FY15**, 29 centers and their satellite and outreach offices provided **66,950** hours of in-person and hotline counseling and **25,758** hours of advocacy services to **9,929** victims and their significant others. 24-hour hotline workers responded to **9,593** calls for crisis intervention and information. Center staff conducted prevention education programs with **680,708** Illinoisans.

Rape Crisis Center Services

Since the first 24-hour hotline was established, ICASA has worked to develop service standards based on experience in the field, related literature and evaluation of outcomes. No matter where they live, victims of sexual violence receive a victim-centered, trauma-focused response. All services are provided by staff and volunteers meeting specific credentials for education, training and supervision.

Services available at each rape crisis center include:

24-hour Hotline – Crisis intervention and advocates dispatched to aid victims at hospitals or police departments.

24-hour Medical and Criminal Justice Advocacy – In-person support and information for procedures. Accompaniment throughout the medical and forensic exam and reporting to law enforcement.

Counseling – Ongoing in-person or telephone counseling for individuals, families or groups.

Prevention – Community mobilization, education programs, bystander intervention and male engagement.

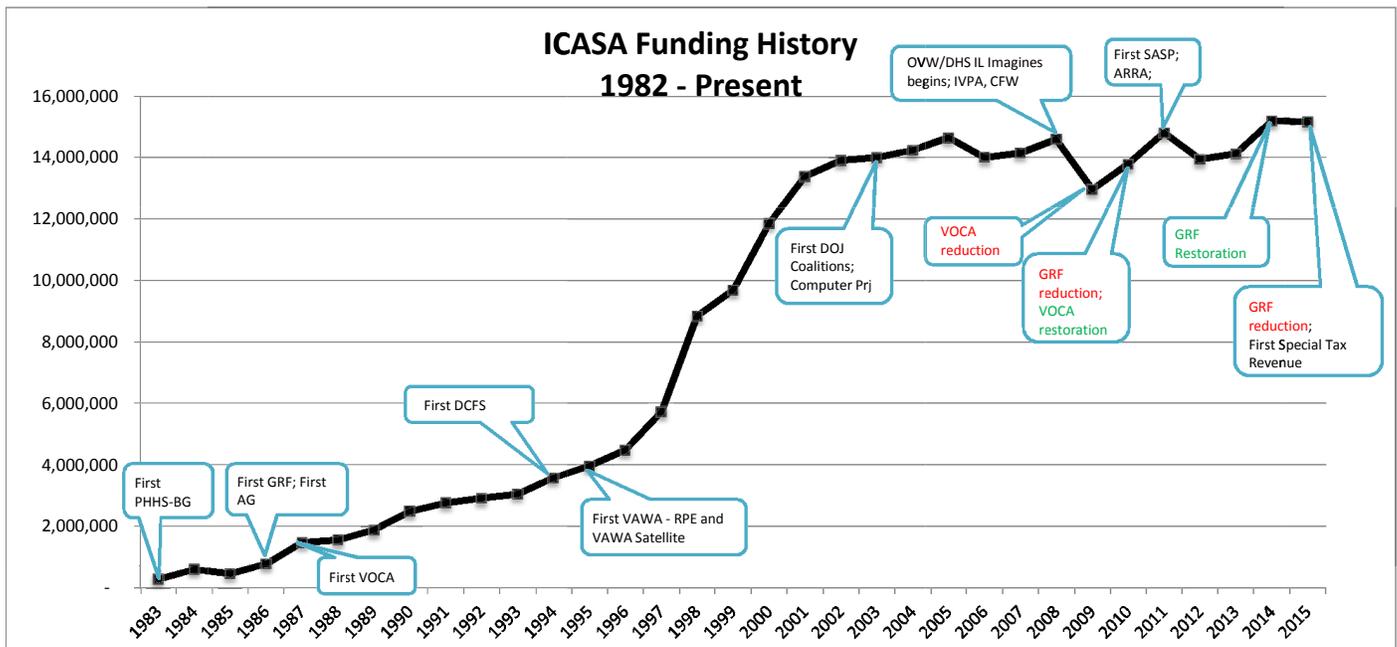
Professional Training – Skills-building to prepare medical personnel, law enforcement officers, prosecutors, teachers, social service workers and others who may be responding to victims of sexual violence.

Institutional Advocacy with Medical and Criminal Justice Systems – Work with institutions to promote and ensure sensitive, effective policies and procedures for related professionals responding to sexual assault victims.

Information and Referral – Sharing additional sources on the subject of sexual assault and refer callers for services within the rape crisis centers as well as to other community agencies that may be helpful.

State and Federal Funding

Since 1982, ICASA has served the State of Illinois as a funding administrator for the statewide delivery of comprehensive rape crisis services. Beginning with \$148,889 in 1982 through the Preventive Health and Health Services Block Grant, and continuing to the FY15 budget of \$15,198,574, ICASA administers an effective and efficient system for programming state and federal funds for community based services. The funds are primarily subcontracted to the rape crisis centers to support 24-hour hotlines, counseling, advocacy and prevention services. A portion of the funds support monitoring, training, technical assistance and evaluation of rape crisis centers as well public awareness campaigns, website and other communication tools to inform victims and communities about rape crisis services and prevention strategies.



General Revenue, VOCA and VAWA

The State of Illinois first awarded General Revenue Funds to rape crisis services in 1986. The following year, the federal Victims of Crime Act (VOCA) authorized the Illinois Criminal Justice Information Authority (ICJIA) to use VOCA funds for victim services, which included counseling and advocacy for rape victims. ICJIA contracted with ICASA for this welcome expansion of counseling and advocacy services.

With the 1994 passage of the Violence Against Women Act (VAWA), the Office on Violence Against Women (OVW) spearheaded funding to the states. VAWA S.T.O.P. funds were awarded to Illinois and appropriated to ICJIA. As the state administrator, ICJIA conducted planning through the Ad Hoc Victim Services Committee for the allocation of these funds. ICJIA and ICASA agreed to use VAWA S.T.O.P. funds to establish satellite offices of current rape crisis centers in areas that were unserved or underserved by sexual assault services. Through a competitive allocation process, ICASA selected 15 satellite projects to serve rural areas, African-American and Latino neighborhoods in Chicago/Cook and the LGBT community in Chicago.

Rape Prevention Education (RPE), an original component of VAWA and administered by the Centers for Disease Control and Prevention and the Illinois Department of Public Health, is the cornerstone of prevention strategies in Illinois. The Sexual Assault Services Project (SASP) added funding to 2010 VAWA, specifically for advocacy and counseling services statewide.



In their own words ...

“I’m less depressed and I’m not getting into much trouble at school anymore.”

12-year-old survivor
Glendale Heights, IL

Rape Crisis Centers in Illinois

- Arlington Heights - Northwest Center Against Sexual Assault
- Aurora - Mutual Ground, Inc.
- Belleville - Call for Help, Inc.
- Bloomington - Stepping Stones Sexual Assault Services, YWCA of McLean County
- Carbondale - Rape Crisis Services of the Women’s Center, Inc.
- Charleston - Sexual Assault Counseling and Information Service
- Chicago - YWCA Metropolitan Chicago Sexual Violence and Support Services
- Chicago - Rape Victim Advocates
- Chicago - Mujeres Latinas En Accion
- Danville - Vermillion County Rape Crisis Center
- Decatur - Growing Strong Sexual Assault Center
- DeKalb - Safe Passage, Inc.
- Elgin - Community Crisis Center
- Freeport - VOICES
- Galena - Riverview Center
- Hickory Hills - The Pillars Community Services
- Joliet - Sexual Assault Service Center, Guardian Angel Community Services
- Kankakee - Kankakee County Center Against Sexual Assault
- Macomb - WIRC/CAA Victim Services
- Peoria - Center for Prevention of Abuse
- Princeton - Freedom House, Inc.
- Quad Cities - Rape/Sexual Assault Program, Family Resources, Inc.
- Quincy - Quanada Sexual Assault Program
- Rockford - Rockford Sexual Assault Counseling, Inc.
- Springfield - Prairie Center Against Sexual Assault
- Sterling - YWCA of the Sauk Valley
- Streator - ADV & SAS
- Urbana - Rape, Advocacy, Counseling and Education Services
- Vandalia - Sexual Assault and Family Emergencies

ORGANIZATION HISTORY & DESCRIPTION

ICADV was founded in January 1978 when representatives from twelve domestic violence organizations met to plan a unified request for funding through the Governor's Donated Fund Initiative. ICADV incorporated in September 1978.

In 1978, the majority of women and children in Illinois had no safe place to go, little or no legal protection, and no one to talk with who understood the fear and pain. Most victims stayed in the home because there were no options. Many were killed. The grass roots efforts of those twelve small Illinois community groups that recognized the unmet need for services to battered women formed the Coalition. The goals of the coalition founders were to:

- provide safe places for women and children
- explain options to victims/survivors
- secure ongoing funding
- seek passage of protective legislation
- train domestic violence staff and volunteers
- educate the public about the issue

Now, ICADV has 52 domestic violence member programs across the state. Through a collective effort, the landmark Illinois Domestic Violence Act was passed in 1982 and was strengthened in 1986. Ongoing information is provided to the criminal justice and law enforcement agencies, hospitals, other social service agencies and the general public. In spite of all of these accomplishments, each month more than 1,200 women and children are turned away from programs due to the lack of space and an inadequate number of staff.

Through its 52 member programs, ICADV has developed a network of community organizations, businesses and individuals, working together to end domestic violence. Many of the domestic violence programs around the State of Illinois have networking agreements with local clergy, police, social workers, schools, social service agencies, and criminal justice system personnel. Membership is now extended to Community Partners and individuals.

At this writing there are approximately 66 total domestic violence programs in the state that receive funding from IDHS. ICADV's 52 member programs are a part of the 66 programs.

From 1980 until SFY1992, ICADV contracted with the state of Illinois through the Department of Public Aid and then the Department of Human Services(DHS) to provide advocacy, training and technical assistance to local agencies and other professionals interacting with domestic violence victims and their dependents. Through these annual contracts ICADV also provided funds to support the community based crisis interventions services to victims and their

dependents. Since SFY 1993, the DHS has contracted directly with the community based agencies.

Beginning in SFY 1986, ICADV also began contracting with the Illinois Criminal Justice Information Authority (ICJIA) to provide monitoring and technical assistance to community based agencies to provide legal advocacy and child witness services to domestic violence victims and their dependents. ICADV currently allocates over \$4 million federal Victims of Crime Act funds for these services. Beginning in SFY 1996, ICADV also allocates over \$3 million of Violence Against Women Act STOP funds to victims services through a contract with ICJIA. ICADV continues to work in close concert with its state government allies to increase adequate safety and services to victims in crisis.

EMPOWERING WOMEN. EXPANDING AWARENESS. ERADICATING VIOLENCE.

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