1998 ANNUAL REPORT

ILLINOIS
MOTOR
VEHICLE
THEFT
PREVENTION
COUNCIL

A private and public partnership effectively combating motor vehicle theft and related crimes in Illinois since 1991

George H. Ryan, Governor Sam Nolen, Chairman

State of Illinois

George H. Ryan, Governor

Illinois Motor Vehicle Theft Prevention Council

Sam Nolen (Chairman), Director, Illinois State Police Ronald R. Brown, State Farm Insurance Companies Michael Burnside, Allstate Insurance Company John W. Harris, Chief, Springfield Police Department Linda Laurich, American Family Insurance Hon. Paul A. Logli,

Hon. Paul A. Logli,
State's Attorney of Winnebago County
Hon. Richard A. Devine,
State's Attorney of Cook County
Terry G. Hillard, Superintendent,
Chicago Police Department
Hon. Jesse White, Illinois Secretary of State

Donald. L. Sauzek, *Country Companies*

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Office of the Cook County State's Attorney Robert J. Howlett,

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Council Staff

Richard Novak, *Program Monitor* Jim Oas, *Accountant* George Zorn, *Auditor*

Illinois Criminal Justice Information Authority

Peter B. Bensinger, *Chairman*Candice M. Kane, Ph.D., *Executive Director*Robert P. Boehmer, *General Counsel*

Table of Contents

Chairman's Letterpage 3
Council Memberspage 4
About the Councilpage 6
1998 Programspage 8
Trust Fund Overview 1991–1998page 13
1999 Programs Fundedpage 15
1998 Trust Fund Contributorspage 17
The Illinois Motor Vehicle Theft Prevention Actpage 20

Illinois Motor Vehicle Theft Prevention Council 120 S. Riverside Plaza, Suite 1016 Chicago, Illinois 60606-3997 (312) 793-8550 (312) 793-8422 (Fax)

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To the Governor and the Members of the Illinois General Assembly:



The Council's partnership of the public and private sectors is effectively fighting vehicle theft in Illinois. I'm proud to present this annual report documenting our accomplishments in 1998. In this report, we'll describe the challenges we've faced and the positive results we've achieved in 1998 and how we envision our future.

The grant funds awarded by the Council have dramatically improved motor vehicle theft law enforcement by establishing task forces, investigative teams, and other special efforts around the state. These programs have generated impressive results:

- 9,542 criminal investigations initiated
- 17,423 audits of vehicle-related businesses conducted
- 5,267 persons arrested
- 1,763 convictions obtained
- Almost 11,000 stolen and contraband vehicles recovered, worth nearly \$76 million

In short, the \$39 million granted by the Council from 1991 through 1998 has resulted in nearly \$189 million from recovered stolen vehicles and reduced theft rates—a return of nearly \$5 for every dollar spent.

I want to acknowledge Terry Gainer, former director of the Illinois State Police and chairman of the Illinois Motor Vehicle Theft Prevention Council since its inception, for his contributions to the Council. In 1998 he resigned to take a position with the Washington Metropolitan Police Department. His contributions to the success of the Council and its programs were significant and appreciated.

It's often been said that the best predictor of future performance is past performance. As the Council plans its strategies for the year 2000 and beyond, we expect to continue the strategies that work, while recognizing that the funding for Council programs is limited.

Very respectfully,

Sam Nolen, Chairman

The 1998 Illinois Motor Vehicle Theft Prevention Council

In 1998 the Council was composed of 11 representatives from law enforcement and the insurance industry.

Terrance W. Gainer (Chairman), Director, Illinois State Police

Mr. Gainer was appointed chairman of the Council in 1991, the year he became director of the Illinois State Police. The 20-year veteran of the Chicago Police Department also served as a deputy director of the state police, the state's deputy inspector general, and a special assistant to the U.S. secretary of transportation. He currently chairs the Vehicle Theft Committee of the International Association of Chiefs of Police. In May 1998, Mr. Gainer resigned to take a position with the Washington Metropolitan Police Department. Gene P. Marlin replaced him.

Gene P. Marlin (Chairman), Acting Director, Illinois State Police

Mr. Marlin was appointed acting director of the Illinois State Police and chairman of the Motor Vehicle Theft Prevention Council in May 1998. He began his career with the state police in 1963 as a trooper assigned to patrol duties in northern and central Illinois. Mr. Marlin served in the Division of Administration Personnel Bureau from 1975 to 1985. He was named first deputy director of the agency in 1991 and served as second in command until his appointment as acting director.

Mr. Michael Burnside,

Allstate Insurance Company

Mr. Burnside has been employed at Allstate Insurance Company since 1974. He currently serves as external communications consultant for the Illinois region. He was appointed to the Council in November 1998, replacing Jay Puccinelli. Mr. Ronald R. Brown,

State Farm Insurance Companies

Mr. Brown has 28 years of service with State Farm Mutual Automobile Insurance Company and was named vice president-operations in Bloomington in 1994. He was appointed to the Council in 1996.

Hon. Richard A Devine,

State's Attorney of Cook County

Mr. Devine served as first assistant to State's Attorney Richard M. Daley from 1980 to 1983. His record of public service has included president of the Chicago Park District, assistant to Chicago Mayor Richard J. Daley, and member of numerous commissions, boards, and committees on the legal profession. Before being elected state's attorney in 1996, Mr. Devine was a partner in the Chicago law firm of Shefsky Froelich & Devine Ltd.

Chief John W. Harris,

Springfield Police Department

Chief Harris has 24 years of police experience. He has been the chief of police of Springfield for the last four years. Before that, he was chief of police of Pleasant Hill, Illinois, and assistant chief of police in Tucson, Arizona. He was appointed to the Council in 1996.

Terry G. Hillard,

Superintendent, Chicago Police Department

A 30-year veteran of the Chicago Police Department, Mr. Hillard served as commander of the 6th District (1991–1993) and deputy chief of Area Two (1993–1995). He was appointed chief of the Detective Division in June 1995. From 1979 to 1984 he was assigned to the security detail for Chicago Mayors Jane Byrne and Harold Washington. Mayor Richard M. Daley appointed Mr. Hillard superintendent of police on Feb. 18, 1998.

Ms. Linda Laurich,

American Family Insurance

Ms. Laurich is government affairs counsel for American Family Insurance. Her responsibilities include lobbying the Illinois General Assembly, developing and implementing legislative strategies, and serving as corporate liaison to he Illinois Department of Insurance and the National Association of Insurance Commissioners. She was appointed to the Council in November 1998.

Hon. Paul A. Logli,

State's Attorney of Winnebago County

Mr. Logli was appointed state's attorney of Winnebago County in 1986, having since been elected to the office three times. His legal career also includes an associate judgeship and private practice. He was appointed to the Council in 1993 and is also a board member of numerous community and civic organizations.

Mr. Jay Puccinelli,

Allstate Insurance Company

Mr. Puccinelli brings to the Council more than 20 years of personal lines insurance claims experience with Allstate Insurance Company. He currently directs all aspects of Allstate's casualty-related claims in Illinois. He was appointed to the Council in 1993. In November 1998 he was replaced by Michael Burnside.

Hon. George H. Ryan,

Illinois Secretary of State

After a distinguished 10-year legislative career, Mr. Ryan was elected secretary of state in 1990; he was elected to his second term in 1994. He also served as lieutenant governor for eight years and has been a statutory member of the Council since 1991. Elected governor in 1998 Mr. Ryan was replaced by the newly elected secretary of state, Jesse White.

Mr. Donald L. Sauzek,

Country Companies

Mr. Sauzek started as a field claims representative in 1973 for Country Mutual Insurance. He is currently the manager of material damage claims directing all aspects of physical damage claims in 10 states. He was appointed to the Council in 1996.

About the Council

In 1991 the General Assembly established the Illinois Motor Vehicle Theft Prevention Council, an 11-member coalition uniquely comprising law enforcement and insurance industry officials, which has worked tirelessly to put the brakes on vehicle theft, insurance fraud, and related crimes.

The Illinois Motor Vehicle Theft Prevention Act requires insurance companies to pay into a special trust fund an amount equal to \$1 for each private passenger automobile insured for physical damage coverage. This amount, collected and administered by the Council, totals approximately \$5.4 million each year. Funds are primarily designated for law enforcement programs that increase the investigation and prosecution of vehicle theft–related crimes.

Vehicle thefts continue to decline

The steady rise in reported thefts from 1988 to 1991 gave way to an overall decrease of 28 percent from 1991 to 1998, according to the Illinois State Police,

Uniform Crime Reporting Program. More than 21,000 fewer vehicles were stolen during 1998 than in 1991, which equates to more than \$113 million saved.

Most stolen vehicles recovered

According to the Illinois State Police, most of the vehicles reported stolen were recovered in 1998. Nearly 80 percent of the 52,293 stolen vehicles in Illinois were recovered within 14 days, 20 percent faster than the national average.

Parts market audited

Council-funded programs have successfully attacked the "black market" for stolen vehicles and contraband parts. Special auditing teams scrutinized the forms that track essential parts from buyers and sellers to determine whether the purchases were for other than legitimate rebuilding purposes. In 1998 more than 2,500 audits of vehicle-related businesses were conducted, bringing the statewide total more than 17,000 since 1992. An estimated \$2.5 million in stolen vehicles have been recovered by the audit teams to date and 228 persons arrested. The word is out that dealing in stolen parts isn't worth it in Illinois.

Public awareness campaign continued

The Park Smart public awareness program urging drivers to protect their vehicles from theft continued. At the Illinois State Fair, the Motor Vehicle Theft Prevention Council's display featured the remains of a stolen motorcycle and a stripped sport utility vehicle. In addition, a VIN etching demonstration was conducted, and brochures and key chains were distributed.

Radio and television ads during the auto show reminded people to "Park Smart," and in late 1998 the holiday campaign, "Don't Make a Gift of Your Car," was repeated. Park Smart billboards were

placed in Chicago's Northwestern and Union train stations. Commercials were aired on WLS, WMAQ, and WGN radio in the Chicago area, as well as other radio stations throughout Illinois, reaching millions with the message.

1998–1999 statewide theft prevention strategy

The Council adopts a statewide strategy on the basis of information accumulated at public hearings, solicited from written input, and captured through data analyses describing the nature and extent of the motor

vehicle theft problem and the areas in the state where the problem is the most severe. From this the Council then formulates which types of programs are eligible to receive support.

In the late summer of 1997, the Council convened panel hearings over two days to solicit comments from the public. In all, six diverse panels comprising concerned professionals and citizens discussed topics



A stripped vehicle and the remnants of a recovered stolen motorcycle provided by American Family Insurance were on display at the Council's exhibit at the 1998 Illinois State Fair.

PARK SMART TIPS

INSTALL ANTITHEFT DEVICES

- ROLL UP YOUR WINDOWS
 - LOCK YOUR DOORS
 - TAKE YOUR KEYS
- DON'T LEAVE VALUABLES IN OPEN VIEW IN YOUR CAR

AT NIGHT, PARK IN A WELL-LIT AREA law enforcement programs that increase investigations and prosecutions of vehicle theft, insurance fraud, and related crimes.

The anti-vehicle theft grants awarded in 1998 were in four broad areas:

The partners contributed to the efforts

such as law enforcement approach-

ships with vehicle-related business-

es. This input was invaluable in set-

ting the Council's strategic path for

1998.

es, insurance fraud, and partner-

Programs funded by the Council are truly cooperative efforts. Most of the trust funds awarded to date have been used to fund law enforcement personnel. In 1998, 125 staff, including investigators, special agents, auditors, and the assistant state's attorney, as well as legal and clerical staff, were funded by the Council's grant programs. Thirty-five unfunded staff were also assigned to the programs. In all, 160 personnel focus their attention on combating vehicle theft and related crimes each day in Illinois.

Nearly all the participating agencies contribute "matching" funds to the programs; without this match, the programs could not continue. The Illinois State Police and the Secretary of State's Police are not reimbursed for the salaries of the seven task force directors and 11 other agents they assigned to the programs. The National Insurance Crime Bureau is not compensated for the three agents assigned to the programs. Many agencies have contributed office space and furnishings, surveillance equipment and vehicles, radios, and consumable supplies, even if they did not contribute personnel to the program.

As a further contribution from the insurance industry, more than two dozen insurance companies have lent more than over 213 recovered vehicles since 1991. These are used by law enforcement in program operations, particularly surveillance and undercover work. The Council spends about \$40,000 per year to prepare and maintain the entire fleet of vehicles for safe and reliable use. Without the generosity of the insurance companies, the funded programs would have to lease vehicles, costing hundreds of thousands of dollars that can now be directed to antitheft operations.

Targeting program areas

In 1998 the Council funded 16 grant awards totaling \$6.1 million. As in previous years, the majority of awarded funds, about 90 percent, were provided for

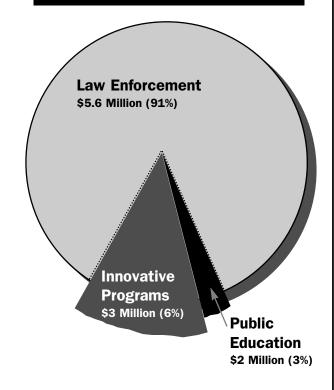
Law enforcement-Multijurisdictional task forces, special investigative activities, and specialized prosecution efforts

Infrastructure supporting law enforcement—Collection, analysis, and sharing of criminal intelligence information regarding motor vehicle theft; and training for patrol officers and investigators covering vehicle theft and insurance fraud

Public education, awareness, and prevention-Park Smart program

Innovative programs-Vehicle for Change program

PROGRAM AREAS FUNDED IN 1998



1998 Programs Funded

The Council funded 16 programs in 1998. The purpose, activities, and results of each program are summarized below as tallied in early 1999. Unless otherwise noted, awards were made for calendar year 1998, based on the strategy adopted by the Council.

LAW ENFORCEMENT PROGRAMS

South Suburban Auto Theft Interdiction Network

Grantee: Illinois State Police

Type of Program: Multijurisdictional vehicle theft

task force

Amount awarded for 1998: \$396,280

Consisting of six personnel, including officers assigned from the Illinois State Police, the Calumet City Police Department, the Dolton Police Department, the Harvey Police Department, the Chicago Heights Police Department, and the National Insurance Crime Bureau, this task force serves the south suburban Cook County metropolitan area. The unit, known as SSATIN, employs numerous theft detection techniques, such as surveillance and informant development.

SSATIN utilizes "sting" operations and database tracking of offender information to identify chop shops and retagging operations, as well as thieves who specialize in the theft of heavy equipment or the use of fraudulent documents. In 1998, SSATIN conducted 138 investigations that resulted in 116 arrests and 28 convictions. The unit recovered 144 stolen vehicles worth an estimated \$2.4 million.

DuPage County Auto Theft Task Force

Grantee: County of DuPage, Sheriff's Police

Department

Type of Program: Multijurisdictional vehicle theft

task force

Amount awarded for 1998: \$373,082

The DuPage County Auto Theft Task Force, known as BATTLE (Beat Auto Theft Through Law Enforcement), is composed of the following law enforcement agencies: Illinois State Police; DuPage County Sheriff's Office; Woodridge, Naperville, and Winfield Police Departments; and DuPage County State's Attorney's Office.

In 1998, BATTLE conducted 116 investigations,

resulting in 62 arrests and seven convictions. In the same year, 32 individuals were brought to trial on motor vehicle–related charges from 1997, resulting in 30 convictions. The remaining cases are awaiting trial. BATTLE also conducted 46 extensive vehicle inspections on suspected stolen vehicles. The unit recovered 90 stolen vehicles worth an estimated \$1.1 million dollars.

Metro East Auto Theft Task Force

Grantee: City of Collinsville, Department of Police **Type of Program:** Multijurisdictional vehicle theft

task force

Amount awarded for 1998: \$597,403

Unique problems face the southern Illinois task force outside the East St. Louis metropolitan area. With 11 local police officers on special assignment, the task force battles vehicle thieves who cross the Missouri-Illinois border with impunity. The task force thwarts the thieves' efforts by working closely with the police departments of St. Louis and St. Louis County. The task force is headed by a Secretary of State, Police lieutenant and concentrates its efforts in Madison and St. Clair counties. The task force includes officers from the Collinsville Police Department, the East St. Louis Police Department, the Cahokia Police Department, the Fairview Heights Police Department, the Southern Illinois University Edwardsville Police Department, the St. Clair County State's Attorney's Officer, the Madison County State's Attorney's Office, the St. Clair County Sheriff's Office, the Madison County Sheriff's Officer, the Secretary of State Police, and the Illinois State Police.

In 1998 the Metro East Auto Theft Task Force opened 483 case investigations, made 207 arrests resulting in 198 prosecutions, and recovered 234 vehicles.

Kane County Auto Theft Task Force

Grantee: City of Elgin, Department of Police **Type of Program:** Multijurisdictional vehicle theft

task force

Amount awarded for 1998: \$334,293

This task force, known as KCAT, serves Kane County and includes seven personnel from the St. Charles Police Department, the Elgin Police Department, the Aurora Police Department, the Kane County Sheriff's Office, the Kane County State's Attorney's Office, and the Illinois State Police.

In 1998, KCAT launched 99 investigations, resulting in 64 arrests and 25 convictions. In addition, the task force recovered 92 vehicles worth an estimated \$1 million.

Lake County Auto Theft Task Force

Grantee: City of Waukegan, Department of Police **Type of Program:** Multijurisdictional vehicle theft task force

Amount awarded for 1998: \$244,292

The Lake County Auto Theft Task Force, or LCAT, operated with seven personnel assigned from the Illinois State Police, the North Chicago Police Department, the Department of Veterans Affairs, the city of Waukegan, and the Lake County State's Attorney's Office and served all of Lake County. In 1998, LCAT initiated 46 investigations, resulting in 91 arrests and 24 convictions. The task force also recovered 166 vehicles worth an estimated \$1 million. This program closed down on December 31, 1998.



Al Pace, former project coordinator for the Secretary of State Audit Teams, talks about salvage titles. Mr. Pace retired from the Secretary of State's Office in 1998 after 6 1/2 years as project coordinator.

Tri-County Auto Theft Task Force

Grantee: City of Joliet, Department of Police **Type of Program:** Multijurisdictional vehicle theft task force

Amount awarded for 1998: \$659,674

This task force includes personnel assigned from the Joliet Police Department, the Illinois State Police, the Will County Sheriff's Office, the Bolingbrook Police Department, the Grundy County Sheriff's Office, the

Kankakee County Sheriff's Office, and the Romeoville Police Department. It serves the Joliet metropolitan area, including Will, Kankakee, and Grundy counties.

During 1998 the task force initiated 402 new investigations, of which 15 were insurance fraud or fraudrelated. These 402 total investigations resulted in 172 arrests, of which 33 were for an insurance fraud related crime involving a vehicle. Of those arrested,

144 were adults and 28 were juveniles. Those arrested were charged with a total of 241 violations. The two assigned assistant state's attorneys disposed of 331 cases during the year, of which 305 were by conviction, resulting in a 92 percent conviction rate.

The unit recovered 318 vehicles worth an estimated \$1.6 million dollars. Four of the recovered vehicles were involved in fraud cases.

Northern Illinois Auto Theft Task Force

Grantee: County of Winnebago, Sheriff's Police Department

Type of Program: Multijurisdictional vehicle theft

Amount awarded for 1998: \$377.212

This task force headed by a lieutenant with the Secretary of State's Department of Police covers Winnebago and Boone counties. Personnel are assigned from the Rockford Police Department, the Loves Park Police Department, the Cherry Valley Police Department, the Winnebago County Sheriff's Office, the Boone County Sheriff's Office, and the Winnebago County State's Attorney's Office.

In 1998 the task force launched 218 investigations, resulting in 152 arrests and 90 convictions. The Northern Illinois Auto Theft Task Force also recovered 369 stolen vehicles worth an estimated \$1.6 million.

SPECIALIZED PROSECUTION

Motor Vehicle Theft Vertical Prosecutions Unit Grantee: Office of the Cook County State's Attorney Type of Program: Vehicle theft prosecutions unit Amount awarded for 1998: \$576,137

In addition to supporting prosecutors dedicated to each task force, the Council funds an eight-person prosecution unit comprising of attorneys, investigators, and legal and clerical staff to "vertically" prosecute targeted vehicle theft cases and related crimes in Cook County. Four senior attorneys prosecute career auto thieves, chop shop operations, insurance fraud, organized street gang operations, carjacking, and the illegal activities of rebuilders and scrap dealers. Each attorney is assigned to a case from charging through disposition, a method considered superior for prosecuting complex cases. Two investigators augment police work by tracking documents, locating corroborating witnesses, and conducting detailed background investigations.

In 1998, 24 investigations were opened, and 100 vehicle theft–related cases were referred for prosecution. Of the 147 cases disposed of in 1998 (which include some cases from 1996 and 1997), all but two resulted in guilty pleas or findings of guilty. One hundred and thirty-eight defendants were sentenced to prison or jail; 29 were given felony probation; and 11 were sentenced to boot camp or received other sentences. Restitution and court costs were also ordered in the amount of \$82,447.

SPECIAL INVESTIGATIVE ACTIVITIES

Secretary of State Special Audit Teams Program Grantee: Illinois Secretary of State, Department of Police

Type of Program: Statewide auditing of salvage yards, rebuilders, repairers, and scrap processors **Amount awarded for 1998:** \$1,554,687

This program, unique in the nation, focuses on policing the "marketplace" for stolen vehicles and parts through the use of special audit teams. The four teams are located in Cook/Will, Winnebago, Peoria, and Madison/St. Clair counties and travel throughout Illinois, monitoring salvage yards, rebuilders, repairers, and scrap processors for compliance with regulations governing record keeping of vehicle and vehicle part transactions. The teams comprise 25 non-sworn personnel and are supervised by four administrators.

In-depth, intensive audits are designed to

- Reduce the number of stolen vehicles disposed of through salvage yards, rebuilders, repairers, and scrap processors
- Reduce the number of stolen and contraband essential vehicle parts sold to and through these businesses

- Eliminate chop shop, retagging, and other organized theft operations in the state
- Track the flow of salvage titles and force the conversion of them to junking certificates when appropriate

In 1998 the teams performed 2,539 audits on 48,307 vehicles and 10,972 essential vehicle parts. In all, 44 stolen vehicles and 116 contraband vehicles were recovered; with an estimated value of \$445,384. Of the 35,135 essential parts inspected, 6 were determined to have been stolen and 29 were contraband for an approximate value of \$53,150.

This work of the Audit Teams also resulted in

- Nine arrests
- Issuance of 36 warning tickets
- Revocation of four licenses
- Issuance of 521 violation letters
- Twenty-two licensees surrendering their authorities
- Inspection of 5,173 certificates of titles and 2,478 salvage certificates

INFRASTRUCTURE SUPPORTING LAW ENFORCEMENT

Motor Vehicle Theft Intelligence Clearinghouse

Grantee: Illinois State Police

Type of Program: Statewide motor vehicle theft

information clearinghouse

Amount awarded for 1998: \$240,983

The Motor Vehicle Theft Intelligence Clearinghouse provides focused statewide analytical support for motor vehicle theft task forces and the Illinois law enforcement communities. The unit comprises three criminal intelligence analysts and two support personnel and is directed by a sergeant assigned by the Illinois State Police.

During 1998 the Clearinghouse received 364 requests for information, crime analysis, mapping, charting, case assistance, and the production of strategic products. These requests included 168 inquiries from auto theft task forces; 128 from the Illinois State Police; 2 from federal agencies; and 66 from other criminal justice entities. The requests varied from simple name checks and title histories to detailed motor vehicle theft regional assessments and lengthy analyses of auto theft conspiracy cases.

Chicago Police Department Motor Vehicle Theft Prevention Program

Grantee: City of Chicago, Department of Police **Type of Program:** Information and technology

support

Amount awarded for 1998: \$101,999

This program, launched in 1993, assists the Chicago Police Department with additional personnel and equipment to combat motor vehicle theft in Chicago. The department reports significant improvements in information processing and dissemination. In 1998 the Council provided funds for four data entry operators in the following sections:

Field Inquiry Section.

This section is responsible for verifying all information on stolen and recovered vehicles entered into LEADS and other computer data systems.

Auto Pound Section.

This section conducts confidential vehicle identification number investigations.

Auto Theft Section.

This unit conducts crime analysis and provides investigative support.

Insurance Vehicle Expense Program

Grantee: Illinois Anti–Car Theft Committee **Type of Program:** Maintenance of insurance industry-loaned vehicles

Amount awarded for 1997 and 1998: \$90,000 Extended to December 31, 1998

To support Council-funded law enforcement efforts, insurance companies have loaned vehicles for use by Council-funded programs. To date, nearly two dozen insurance companies have loaned 213 vehicles. The vast majority of these vehicles are recovered stolen vehicles obtained from the insurance salvage pools in the Chicago metropolitan area. About three-quarters of the loaned vehicles require repair. Funds are used to repair these often damaged vehicles as well as to obtain required Illinois titles and license plates. The Council, through the Illinois Anti-Car Theft Committee, has designated trust funds for repairing or purchasing parts for these vehicles to make them safe for grantee's operation. Most loaned vehicles are used by the task forces for surveillance and undercover activities. Funds that would have been used to

purchase or lease new vehicles at many times the cost are being used instead to fund other grant expenses.

To date, expenditures from the fund total nearly \$250,000. Approximately \$11,800 of this amount has been for the cost of licensing and registering vehicles. There are currently approximately 85 vehicles in use. The Council spends about \$40,000 per year to prepare vehicles for use. The estimated cost of leasing 85 vehicles for the year is more than \$700,000.

Motor Vehicle Theft Investigation Training Program

Grantee: Illinois State Police, Training Academy **Type of Program:** Statewide officer motor vehicle investigation training

Amount awarded for 1998: \$87,213

Officer training is crucial to the success of vehicle theft detection and prosecution. This Illinois State Police–administered program developed and conducted five 36-hour auto theft investigator courses, targeting Council-funded vehicle theft task forces: three of the courses were in the Chicago area, one near Springfield, and one in Grayslake. Forty-eight officers participated in the trainings. Overall, the training received favorable remarks from the participants and the instructors. To assist in the teaching of the program, Illinois State Police officers, National Insurance Crime Bureau task force officers, and Secretary of State Police officers were utilized as instructors.

PUBLIC AWARENESS AND EDUCATION

Park Smart

Grantee: Illinois Criminal Justice Information

Authority

Type of Program: Public awareness and education

Amount awarded for 1998: \$200.000

Funding from October 1, 1998, to June 30, 1999

The Park Smart campaign continued its activities during 1998. The campaign focused on making citizens aware of ways they can "Park Smart" and protect their car by following a few simple tips. At the Illinois State Fair, the Council's exhibit included a stripped sports utility vehicle and a stolen motorcy-

cle. Brochures and key chains were also distributed as reminders to follow the "Park Smart" tips. During the 1998 auto show, radio and television public service announcements were aired, further reinforcing the message.

The holiday campaign theme was "Don't Make a

Gift of Your Car." It appeared on Park Smart bill-boards in Chicago Northwestern and Union train stations.



Park Smart billboards were displayed in Chicago's Union and Northwestern train stations.

together, the Office of the Cook County State's Attorney and Metropolitan Family Services provide the necessary screening, selection, and services to the teenagers. The program diverts them from the court system into an intensive nine-month counseling program, with an eight week group session (Teen Reach

Program) within the nine months.

Each client is assigned a counselor, and the counseling sessions are conducted at least once a week. Counseling begins with two or three assessment sessions with both the client and a parent. Each client is assigned a case manager. The case manager visits the client's school and communicates with the school regularly about the client's attendance and performance in school.

There were 134 minors referred to the Vehicle for Change program in 1998. Of the 134 referred, 69 were enrolled, 35 graduated, 24 never appeared; 17 were dropped, and 9 were removed for subsequent arrests. Over half of the 69 minors enrolled are currently fulfilling their obligation to complete in 1999.

INNOVATIVE PROGRAMS

Vehicle for Change

Grantees: Office of the Cook County State's Attorney;

Metropolitan Family Services

Type of Program: Alternative sanctions program for

youth

Amount awarded for 1998 for Cook County State's

Attorney: \$43,131

Amount awarded for 1998 for Metropolitan Family

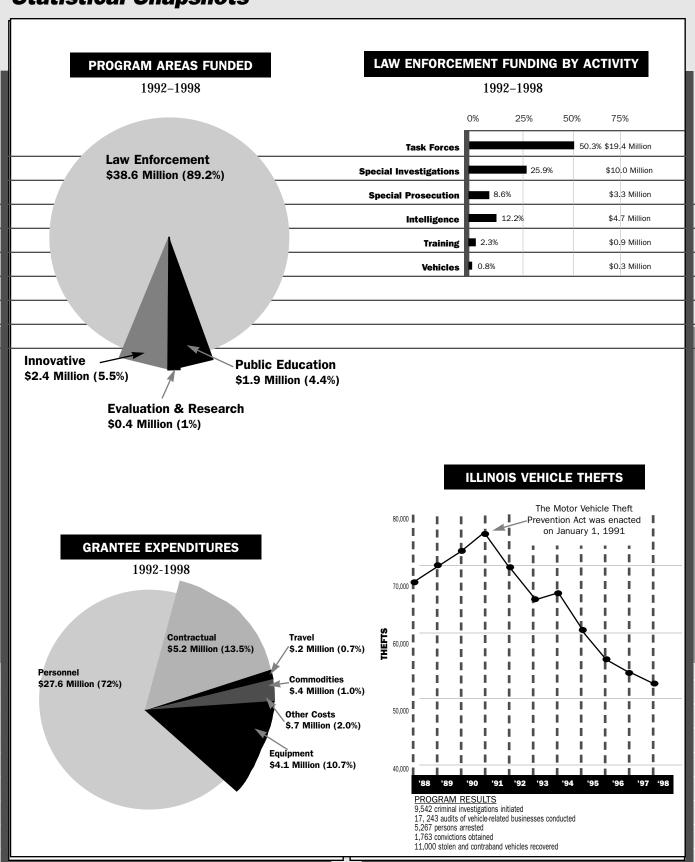
Services: \$304,101

The Vehicle for Change program targets first-time juvenile offenders between the ages of 13 and 16 charged with PSMV (possession of a stolen motor vehicle) and other auto-related crimes; (Criminal Trespass to Vehicle and Burglary to Auto). Working

MOTOR VEHICLE THEFT PREVENTION TRUST FUNDS - SFY 1991 TO DATE* SFY1997 SFY1998 **TOTALS** SFY 1991 SFY 1992 SFY 1993 SFY 1994 SFY 1995 SFY 1996 SFY1999^{††} REVENUE Insurance company 3,679,729 6,477,645 5,187,604 5,269,417 5,306,781 5,427,486 5,554,590 5,599,576 0 42,502,828 payments Beat Auto Theft 0 0 0 †250 0 7,585 Program revenue 0 1,590 4,625 1,120 Interest on trust fund 0 253,170 328,170 280,204 310,915 263,376 222.737 240,659 142,577 2,041,808 Subtotal 3,679,729 6,730,815 5,515,774 5,549,621 5,619,286 5,695,487 5,778,447 5,840,485 142,577 44,552,221 **EXPENDITURES** Transfers from trust fund 0 (100,000)0 (736)0 (11,441)0 (12,456)0 (124,633)Administrative expenditures (8,068)(205,021)(328, 170)(399,627)(461,547)(408, 141)(329, 393)(75,753)(2,484,120)(268,400)Grantee (4,944,103)(8,227,976)(2,087,907)(38,660,623)expenditures 0 (70,000)(6,757,497)(5,779,684)(5,515,961)(5,277,495)(8.068)(375,021) (5,272,273)(8,689,523)(6,199,266)(5,845,354)(2,163,660)(41,269,376)Subtotal (7,157,860)(5,558,351)REVENUES VS. EXPENDITURES 3.671.661 6.355.794 (3.070.237)(2.021.083)243.501 (1.608.239)(503.779)(66.907)282.134 3.282.845 TRUST FUND BALANCE 3,671,661 10,027,455 10,270,956 8,662,717 5,592,480 5,088,701 5,021,794 5,303,928 3,282,845

†SFY = State Fiscal Year, July 1 through June 30. ††July 1 through December 31, 1998

Statistical Snapshots



1999 Programs Funded

Funds allocated to continue the strategy

In the fall of 1998 the Council allocated funds for the continuation of programs in 1999. For 1999 the Council chose to eliminate funding for the Lake County Auto Theft Task Force and agreed to fund a new program, the Chicago Police Department's Data

Analysis Team, which is expected to enhance auto theft intelligence capabilities of the Chicago Police Department. The Council has made the following allocations of trust funds in connection with the 1998–1999 statewide strategy.

\$6,058,962

FUNDS ALLOCATED FOR 1999

PROGRAM NAME	IMPLEMENTING ENTITY	1999
South Suburban Auto Theft Task Force	Illinois State Police	\$473,491
Kane County Auto Theft Task Force	Elgin Police Department	\$352,187
Tri-County Auto Theft Task Force	Joliet Police Department	\$694,025
Metro East Auto Theft Task Force	Collinsville Police Department	\$594,477
Northern Illinois Auto Theft Task Force	Winnebago County Sheriff's Office	\$405,940
DuPage County Auto Theft Task Force	DuPage County Sheriff's Office	\$389,542
Motor Vehicle Theft Intelligence Clearinghouse	Illinois State Police	\$256,592
Motor Vehicle Theft Specialized Prosecution Unit	Cook County State's Attorney's Office	\$582,502
Motor Vehicle Theft Investigation Training Program	Illinois State Police	\$93,212
Motor Vehicle Theft Prevention Program	Chicago Police Department	\$100,197
Motor Vehicle Theft Prevention Data and Analysis Team	Chicago Police Department	\$207,538
Insurance Vehicle Expense Fund Program	Illinois Anti-Car Theft Committee	\$50,000
Special Audit Teams Program	Secretary of State, Department of Police	\$1,509,208
Park Smart (October 1, 1998 ending June 30, 1999)	Illinois Anti-Car Theft Committee	0,
Vehicle for Change Program	Metropolitan Family Services	\$303,46
Vehicle for Change Program	Cook County State's Attorney's Office	\$46,585

TOTAL FUNDS ALLOCATED FOR 1999 CALENDAR YEAR

* Continued with funds remaining from 1998

The Year 2000 Outlook

The costs of supporting programs continue to increase each year, but the trust funds used to support the grant programs remain "fixed" at about \$5.4 million per year. Since 1991 the Council has collected almost \$43 million in trust funds and expended about \$39 million. With estimated savings to the insurance industry and the public of nearly \$189 million from recovered stolen vehicles and reduced theft rates from 1991 to 1998-a return of nearly \$5 for every dollar spent-the Council's programs have put the trust funds to extremely good use. However, without additional funding, the Council must make adjustments to its strategy in order to continue having success against auto theft. To further complicate matters, since payments by insurance companies are not due until April 1, cash flow concerns will require creative solutions by the Council and its grantees.

In program year 2000, the funds expected to be available will be about \$6 million, or about equal to the 1998 amount. Participating agencies have absorbed the increasing costs of programs to the extent they can. Most contribute about one-third of the program's actual costs in "matching" or contributed funds.

During 1999 the Council will attempt to identify strategies for continuing successful auto theft prevention efforts while allocating limited funding. Options could include cutting programs or revising the statewide strategy or both. Inevitably, continued financial support for the Council's efforts will help avoid a climbing vehicle theft rate and the crimes and consequences associated with it.

Trust Fund Contributors

Addison Insurance Company **Aetna Casualty Company of Connecticut Aetna Casualty & Surety Company** Aetna Casualty & Surety Company of America Aetna Casualty & Surety Company of Illinois Aetna Commercial Insurance Company **Affirmative Insurance Company** All America Insurance Company All Nation Insurance Company **Allied Mutual Insurance Company** Allied Property & Casualty Insurance Company **Allstate Indemnity Company Allstate Insurance Company** Alpha Property & Casualty Insurance Company **AMCO Insurance Company** American Ambassador Casualty Company American Bankers Insurance Company of Florida **American Country Insurance Company American Economy Insurance Company** American Employers Insurance Company American Family Mutual Insurance Company American Fire & Casualty Company American Fire & Indemnity Company American & Foreign Insurance Company **American Indemnity Company** American International Insurance Company American International South Insurance Company American Manufacturers Mutual Insurance Company American Modern Home Insurance Company **American Motorists Insurance Company** American National Fire Insurance Company American National General Insurance Company American National Property & Casualty Company American Premier Insurance Company American Protection Insurance Company American Select Insurance Company American Service Insurance Company, Incorporated American Spirit Insurance Company American Standard Insurance Company of Wisconsin **American States Insurance Company American States Preferred Insurance Company Amerisure Insurance Company AMEX Assurance Company** AMICA Mutual Insurance Company **Anthen Casualty Insurance Company** (Currently Shelby Insurance Company) **Apollo Casualty Company**

Armed Forces Insurance Exchange

Assurance Company of America **Atlanta Casualty Company** Atlanta Specialty Insurance Company Atlantic Mutual Insurance Company Auto Club Family Insurance Company Automobile Club Inter-Insurance Exchange **Auto-Owners Insurance Company Badger Mutual Insurance Company** Bituminous Fire & Marine Insurance Company Centennial Insurance Company Central Mutual Insurance Company Charter Oak Fire Insurance Company Chicago Insurance Company Chicago Motor Club Insurance Company Chicago Mutual Insurance Company Cincinnati Casualty Company Cincinnati Indemnity Company Cincinnati Insurance Company Citizens Insurance Company of America Citizens Insurance Company of Illinois Clarendon National Insurance Company Colonial Insurance Company of Wisconsin Colonial Penn Franklin Insurance Company Colonial Penn Insurance Company Columbia Mutual Insurance Company Commercial Union Insurance Company Consolidated Insurance Company Constitutional Casualty Company Contemporary American Insurance Company Continental Casualty Company Continental Insurance Company Continental Western Insurance Company Country Casualty Insurance Company Country Mutual Insurance Company **CUMIS Insurance Society, Incorporated** Dairyland Insurance Company Deerbrook Insurance Company **Depositors Insurance Company Direct Auto Insurance Company** Eagle American Insurance Company Economy Fire & Casualty Company **Economy Preferred Insurance Company Economy Premier Assurance Company** Electric Insurance Company **EMCASCO** Insurance Company **Employers Fire Insurance Company Employers Mutual Casualty Company** Fairmont Insurance Company

Farmers Automobile Insurance Associated Farmers Union Cooperative Insurance Company **Farmington Casualty Company Federal Insurance Company** Federated Mutual Insurance Company Fidelity & Casualty Company of New York Fidelity & Guaranty Insurance Company Fidelity & Guaranty Insurance Underwriters First General Insurance Company First National Insurance Company of America Florists' Mutual Insurance Company Foremost Property & Casualty Insurance Company **Gallant Insurance Company GEICO Casualty Company GEICO General Insurance Company GEICO Indemnity Company** General Accident Insurance Company of America General Casualty Company of Illinois General Casualty Company of Wisconsin General Insurance Company of America Glens Falls Insurance Company Globe America Casualty Company **Glove Indemnity Company** Goodville Mutual Casualty Company **Government Employees Insurance Company Grange Guardian Insurance Company Grange Mutual Casualty Company Granite State Insurance Company Great Northern Insurance Company Greenwich Insurance Company Grinnell Mutual Reins Company Grinnell Select Insurance Company Hanover Insurance Company** Hartford Accident & Indemnity Insurance Company **Hartford Casualty Insurance Company** Hartford Fire Insurance Company Hartford Insurance Company of Illinois Hartford Insurance Company of The Midwest Hartford Underwriters Insurance Company **Hastings Mutual Insurance Company** Hawkeye-Security Insurance Company **Horace Mann Insurance Company IGF Insurance Company** Illinois Emcasco Insurance Company **Illinois Farmers Insurance Company** Illinois Founders Insurance Company **IMT Insurance Company Mutual**

Indiana Insurance Company

Infinity Insurance Company Insurance Property & Casualty Insurance Company, Incorporated **Insurance Company of Illinois Integon Casualty Insurance Company Integon Indemnity Corporation Integon National Insurance Company Interstate Bankers Mutual Casualty Company Iowa Mutual Insurance Company** Kansas City Fire & Marine Insurance Company Lake States Insurance Company **Liberty Insurance Company Liberty Mutual Fire Insurance Company** Liberty Mutual Insurance Company **Lumber Mutual Insurance Company Lumbermens Mutual Casualty Company** Madison Mutual Insurance Company Maryland Casualty Company Massachusetts Bay Insurance Company Mendakota Insurance Company Merastar Insurance Company Mercury Indemnity Company of Illinois Mercury Insurance Company of Illinois Meridian Mutual Insurance Company Metropolitan Casualty Insurance Company Metropolitan General Insurance Company Metropolitan Group Property & Casualty **Insurance Company** Metropolitan Property & Casualty Insurance Company **MIC General Insurance Corporation** Mid-Century Insurance Company Midland Risk Insurance Company Midway Insurance Company of Illinois Midwest Mutual Insurance Company Millers Classified Insurance Company Millers Mutual Insurance Association Milwaukee Guardian Insurance, Incorporated Milwaukee Mutual Insurance Company Milwaukee Safeguard Insurance Company Minnesota Fire & Casualty Company **National Alliance Insurance Company** National Ben Franklin Insurance Company of Illinois National Farmers Union Property & Casualty Company National Farmers Union Standard Insurance Company National General Assurance Company National General Insurance Company National Heritage Insurance Company National Interstate Insurance Company

Nationwide General Insurance Company Nationwide Mutual Fire Insurance Company Nationwide Mutual Insurance Company Nippon Fire & Marine Insurance Company North American Specialty Insurance Company Northbrook National Insurance Company Northern Assurance Company of America Northern Insurance Company of New York Northwestern National Casualty Company **Ohio Casualty Insurance Company Ohio Farmers Insurance Company Ohio Security Insurance Company** Old Republic Minnehoma Insurance Company Omaha Property & Casualty Insurance Company **Pacific Indemnity Company Pekin Insurance Company** Pembridge General Insurance Company Pennsylvania General Insurance Company Pharmacists Mutual Insurance Company **Phoenix Insurance Company** Potomac Insurance Company of Illinois **Preferred Abstainers Insurance Company Preferred America Insurance Company** Preferred Risk Mutual Insurance Company **Progressive Casualty Insurance Company** Progressive Premier Insurance Company of Illinois Progressive Universal Insurance Company of Illinois **Providence Washington Insurance Company** Providian Property and Casualty Insurance Company **Prudential General Insurance Company** Prudential Property & Casualty Insurance Company Redland Insurance Company **Regent Insurance Company Rockford Mutual Insurance Company Royal Indemnity Company** Royal Insurance Company of America Safeco Insurance Company of America Safeco Insurance Company of Illinois Safeco National Insurance Company **Safeguard Insurance Company** Safeway Insurance Company Security National Insurance Company Sentry Insurance, a Mutual Company **Shelby Insurance Company Shelter General Insurance Company Shelter Mutual Insurance Company** Springfield Fire & Casualty Company St. Paul Guardian Insurance Company

St. Paul Insurance Company of Illinois St Paul Mercury Insurance Company Standard Fire Insurance Company Standard Mutual Insurance Company State Auto Property & Casualty Insurance Company State Automobile Mutual Insurance Company State Farm Fire and Casualty Company State Farm Mutual Automobile Insurance Company Superior Insurance Company **Teachers Insurance Company** TIG Indemnity Company TIG Insurance Company TIG Insurance Company of Michigan TIG Insurance Corporation of America TIG Premier Insurance Company **Tower Insurance Company Incorporated** Travco Insurance Company Travelers Home and Marine Insurance Company Travelers Indemnity Company Travelers Indemnity Company of America Travelers Indemnity Company of Illinois Travelers Property & Casualty Insurance Company of Illinois Trinity Universal Insurance Company Twin City Fire Insurance Company **Unigard Security Insurance Company** Union Automobile Indemnity Company United Fire & Casualty Company **United Security Insurance Company United Services Auto Association** United States Fidelity & Guaranty Company Universal Casualty Company **USAA Casualty Insurance Company USAA** General Indemnity Company Valiant Insurance Company Valor Insurance Company Vigilant Insurance Company Viking Insurance Company of Wisconsin Warner Insurance Company West American Insurance Company West Bend Mutual Insurance Company Western States Insurance Company Westfield Insurance Company Westfield National Insurance Company Windsor Insurance Company Yasuda Fire & Marine Insurance Company of America York Insurance Company

The Illinois Motor Vehicle Theft Prevention Act

(20 Illinois Compiled Statutes 4005/1) 4005/1 Title. This Act shall be known as the Illinois Motor Vehicle Theft Prevention Act.

4005/2 Purpose. The purpose of this Act is to prevent, combat and reduce motor vehicle theft in Illinois; to improve and support motor vehicle theft law enforcement, prosecution and administration of motor vehicle theft laws by establishing statewide planning capabilities for and coordination of financial resources.

4005/3 Definitions. As used in this Act:

- (a) "Authority" means the Illinois Criminal Justice Information Authority.
- (b) "Council" means the Illinois Motor Vehicle Theft Prevention Council, established within the Authority by this Act.
- (c) "Trust Fund" means the Motor Vehicle Theft Prevention Trust Fund.

4005/4 Motor Vehicle Theft Prevention Council - Members - Chairman - Terms - Meetings. There is hereby created within the Authority an Illinois Motor Vehicle Theft Prevention Council, which shall exercise its powers, duties and responsibilities independently of the Authority. There shall be 11 members of the Council consisting of the Secretary of State or his designee, the Director of the Department of State Police, the State's Attorney of Cook County, the Superintendent of the Chicago Police Department, and the following 7 additional members, each of whom shall be appointed by the Governor: a state's attorney of a county other than Cook, a chief executive law enforcement official from a jurisdiction other than the City of Chicago, 5 representatives of insurers authorized to write motor vehicle insurance in this State, all of whom shall be domiciled in this State.

The Governor from time to time shall designate the Chairman of the Council from the membership. All members of the Council appointed by the Governor shall serve at the discretion of the Governor for a term not to exceed 4 years. The initial appointed members of the Council shall serve from January 1, 1991 until the third Monday in January, 1995 or until their successors are appointed. The Council shall meet at least quarterly.

 $4005/5\,$ Compensation of Members. Members of the Council shall serve without compensation. All members shall be reimbursed for reasonable expenses incurred in connection with their duties.

4005/6 Personnel. The Executive Director of the Authority shall employ, in accordance with the provisions of the Illinois Personnel Code, such administrative, professional, clerical, and other personnel as may be required and may organize such staff as may be appropriate to effectuate the purposes of this Act.

 $4005/7\,$ Powers and Duties of Council. The Council shall have the following powers, duties and responsibilities:

(a)To apply for, solicit, receive, establish priorities for, allocate, disburse, contract for, and spend funds that are made available to the Council from any source to effectuate the purposes of the Act;

(b)To make grants and to provide financial support for federal and state agencies, units of local government, corporations, and neighborhood, community and business organizations to effectuate the purposes of this Act:

(c)To assess the scope of the problem of motor vehicle theft, including particular areas of the state where the problem is greatest and to conduct impact analyses of state and local criminal justice policies, programs, plans and methods for combatting the problem;

(d)To develop and sponsor the implementation of statewide plans and strategies to combat motor vehicle theft and to improve the administration of the motor vehicle theft laws and provide an effective forum for identification of critical problems associated with motor vehicle theft;

(e)To coordinate the development, adoption, and implementation of plans and strategies relating to interagency or intergovernmental cooperation with respect to motor vehicle theft law enforcement;

(f)To promulgate rules and regulations necessary to ensure that appropriate agencies, units of government, private organizations and combinations thereof are included in the development and implementation of strategies or plans adopted pursuant to the Act, and to promulgate rules or regulations as may otherwise be necessary to effectuate the purposes of the Act;

(g)To report annually, on or before April 1, 1992 to the Governor, General Assembly, and, upon request, to members of the general public on the Council's activities in the preceding year; and (h)To exercise any other powers that are reasonable, necessary, or convenient to fulfill its responsibilities, to carry out and to effectuate the objectives and purposes of the Council and the provisions of this Act, and to comply with the requirements of applicable federal or State laws or regulations; provided, however, that such powers shall not include the power to subpoena or arrest.

4005/8 Motor Vehicle Theft Prevention Trust Fund. (a)A special fund is created in the State Treasury known as the Motor Vehicle Theft Prevention Trust Fund, which shall be administered by the Executive Director of the Authority at the direction of the Council. All interest earned from the investment or deposit of monies accumulated in the Trust Fund shall, pursuant to Section 4.1 of the State Finance Act, be deposited in the Trust Fund.

(b)Money deposited in the Trust Fund shall not be considered general revenue of the State of Illinois.

(c)Money deposited in the Trust Fund shall be used only to enhance efforts to effectuate the purposes of this Act as determined by the Council and shall not be appropriated, loaned or in any manner transferred to the General Revenue of the State of Illinois.

(d)Prior to April 1, 1991, and prior to April 1 of each year thereafter, each insurer engaged in writing private passenger motor vehicle insurance coverages which are included in Class 2 and Class 3 of Section of the Illinois Insurance Code, as a condition of its authority to transact business in this State, may collect and shall pay into the Trust Fund an amount equal to \$1.00, or a lesser amount determined by the Council, multiplied by the insurer's total earned car years of private passenger motor vehicle insurance policies providing physical damage coverage written in this State during the preceding calendar year.

(e)Money in the Trust Fund shall be expended as follows:

(1)To pay the Authority's costs to administer the Council and the Trust Fund, but for this purpose in an amount not to exceed ten percent in any one fiscal year of the amount collected pursuant to paragraph (d) of this Section in that same fiscal year.

(2)To achieve the purposes and objectives of this Act, which may include, but not be limited to, the following:

(A)To provide financial support to law enforcement and correctional agencies, prosecutors, and the judiciary for programs designed to reduce motor vehicle theft and to improve the administration of motor vehicle theft laws.

(B)To provide financial support for federal and state agencies, units of local government, corporations and neighborhood, community or business organizations for programs designed to reduce motor vehicle theft and to improve the administration of motor vehicle theft laws.

(C)To provide financial support to conduct programs designed to inform owners of motor vehicles about the financial and social costs of motor vehicle theft and to suggest to those owners methods for preventing motor vehicle theft.

(D)To provide financial support for plans, programs, and projects designed to achieve the purposes of this Act.

(f)Insurers contributing to the Trust Fund shall have a property interest in the unexpended money in the Trust Fund, which property interest shall not be retroactively changed or extinguished by the General Assembly.

(g)In the event the Trust Fund were to be discontinued or the Council were to be dissolved by act of the General Assembly or by operation of law, then, notwithstanding the provisions of Section 5 of the State Finance Act, any balance remaining therein shall be returned to the insurers writing private passenger motor vehicle insurance in proportion to their financial contributions to the Trust Fund and any assets of the Council shall be liquidated and returned in the same manner after deduction of administrative costs.

The Act is repealed effective January 1, 2000. (Source: Public Act 86-1406, eff. January 1, 1991; as amended by Public Act 88-452, eff. January 1, 1994 and Public Act 89-277, eff. August 10, 1005.)